

No. \_\_\_\_\_

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IN THE SUPREME COURT OF THE UNITED STATES

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WESLEY P. COONCE, Jr,  
*Petitioner,*

v.

UNITED STATES OF AMERICA,  
*Respondent.*

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*On Petition for Writ of Certiorari to the  
United States Court of Appeals for the Eighth Circuit*

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**APPENDICES TO  
PETITION FOR WRIT OF CERTIORARI**

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**ROBERT C. OWEN**  
*Counsel of Record*  
*Member, Supreme Court Bar*  
Law Office of Robert C. Owen, L.L.C.  
53 W. Jackson Blvd., Ste. 1056  
Chicago, Illinois 60604  
(512) 577-8329 Tel.  
robowenlaw@gmail.com

**SHANE P. CANTIN**  
Carver, Cantin  
& Mynarich, L.L.C.  
901 St. Louis St., Ste. 1600  
Springfield, Missouri 65806  
(417) 831-6363 Tel.  
shane@carvercantin.com

**BARRY J. FISHER**  
Federal Public Defender Office  
39 North Pearl Street, 5th Floor  
Albany, New York 12207  
(518) 650-9031 Tel.  
barry\_fisher@fd.org

*Counsel for Petitioner*

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## TABLE OF CONTENTS

Appendix 1: <i>United States v. Coonce</i> , 932 F.3d 632 (8 <sup>th</sup> Circuit 2019) .....	App. 001
Appendix 2: <i>United States v. Coonce</i> , No. 14-2800 (8 <sup>th</sup> Cir., August, 2019), Order extending time to file petition for rehearing.....	App. 026
Appendix 3: First page of petition for rehearing, <i>United States v. Coonce</i> , No. 14-2800 (8 <sup>th</sup> Cir., September 11, 2019).....	App. 028
Appendix 4: Order denying rehearing, <i>United States v. Coonce</i> , No. 14-2800 (8 <sup>th</sup> Cir., October 4, 2019).....	App. 030
Appendix 5: Notification of extension of time to March 2, 2020, to file petition for writ of certiorari, <i>Coonce v. United States</i> , No. 19A632 (December 6, 2019) .....	App. 032
Appendix 6: Text of constitutional and statutory provisions at issue .....	App. 035

## **Appendix 1**

*United States v. Coonce*, 932 F.3d 623 (8th Cir. 2019)

Here, the parties stipulated that the Roman's Food Market and the George Webb restaurant were businesses engaged in interstate commerce. Hunter was involved in robbing both stores, which temporarily shut down after the robberies. Therefore, the government provided sufficient evidence to satisfy the "affects commerce" element of the Act.

[17] Hunter lastly argues that the government produced insufficient evidence to satisfy the *mens rea* element for the carjackings. Under 18 U.S.C. § 2119, a defendant must "inten[d] to cause death or serious bodily harm." Given the defendants' affinity for pistol-whipping their victims, we find it hard to see the basis for this argument. We previously explained that the defendant need not actually attempt to kill or harm the victim, but rather must possess a "conditional intent to do the driver harm had he not complied with the defendants' demands." *United States v Jones*, 188 F.3d 773, 777 (7th Cir. 1999). The Cadillac's driver testified that the two men who carjacked him forced him to the ground and struck him in the back of the head with a gun. With respect to the Ford Focus, the victim testified that Hunter pressed a firearm into his stomach and took his possessions, including his car. The government provided evidence that both instances involved threats backed by a deadly weapon. One instance involved serious physical harm. The government provided sufficient evidence to establish the *mens rea*.

### III. CONCLUSION

For the foregoing reasons, the judgment of the district court is **AFFIRMED**.



\* Judge Kelly did not participate in the consid-

**UNITED STATES of America**  
**Plaintiff - Appellee**

**v.**

**Wesley Paul COONCE, Jr.**  
**Defendant - Appellant**

**No. 14-2800**

United States Court of Appeals,  
Eighth Circuit.

Submitted: January 15, 2019

Filed: July 25, 2019

Rehearing and Rehearing En Banc  
Denied October 4, 2019\*

**Background:** Defendant, a federal prisoner, was convicted in the United States District Court for the Western District of Missouri, Gary A. Fenner, Senior District Judge, of the first-degree murder of another prisoner and murder by a federal prisoner serving a life sentence, and was sentenced to death. Defendant appealed.

**Holdings:** The Court of Appeals, Graszcircuit Judge, held that:

- (1) a defendant is not mentally retarded, for purposes of prohibition of execution of mentally retarded persons in Federal Death Penalty Act (FDPA), unless the onset of mental retardation occurs before age 18;
- (2) any error was not plain error, as to district court's deviation from model instruction on future dangerousness as nonstatutory aggravating factor at capital sentencing;
- (3) district courts need not, and should not, instruct juries that sufficient control in prison is a mitigating factor at capital sentencing;
- (4) mental health evidence was admissible at capital sentencing;
- (5) defendant lacked a right to be present during district court's discussion with jury about protestors outside the court-

eration or decision of this matter.

house and about confidentiality of juror information; and

- (6) scope of district court's voir dire inquiry concerning prospective jurors' friends and relatives working at the prison was not an abuse of discretion.

Affirmed.

### 1. Sentencing and Punishment ⚖️1642

Clinical definitions of mental retardation, for purposes of the Eighth Amendment's prohibition of the execution of mentally retarded persons, require not only (1) subaverage intellectual functioning, but also (2) significant limitations in adaptive skills (3) that became manifest before age 18. U.S. Const. Amend. 8.

### 2. Sentencing and Punishment ⚖️1642

A defendant is not mentally retarded, for purposes of the prohibition of the execution of mentally retarded persons in the Federal Death Penalty Act (FDPA), unless the onset of mental retardation occurs before age 18, even though other federal laws provide disability benefits to persons whose onset of developmental disability occurs between ages 18 and 21; developmental disability is inherently a legal term, not a medical one, and Congress can redefine the term when it wants to, as a matter of policy. 18 U.S.C.A. § 3596(c).

### 3. Statutes ⚖️1091

A fundamental canon of statutory construction is that words in a federal statute generally should be interpreted as taking their ordinary meaning at the time Congress enacted the statute.

### 4. Sentencing and Punishment ⚖️1642

When considering eligibility for death penalty, developmental disability is inherently a legal term, not a medical one.

### 5. Sentencing and Punishment ⚖️1765

Admission, at penalty phase of capital murder trial, of defendant's refusal to submit to an IQ test at pretrial competency evaluation did not violate *Miranda* protections against self-incrimination. U.S. Const. Amend. 5.

### 6. Sentencing and Punishment ⚖️1780(2)

Prosecutor's closing argument at penalty phase of capital murder trial, which suggested that IQ testing for competency was unreliable by contrasting it to the reliability of a blood test, did not constitute prosecutorial misconduct, though the argument might have been somewhat aggressive.

### 7. Sentencing and Punishment ⚖️1789(5, 9)

To obtain reversal for prosecutorial misconduct in capital sentencing closing arguments, a defendant must show the prosecutor's remarks were improper, and that such remarks prejudiced the defendant's rights in obtaining a fair trial.

### 8. Sentencing and Punishment ⚖️1658

A capital jury is not required to give mitigating effect or weight to any particular evidence at sentencing, and there is a constitutional violation only if there exists a reasonable likelihood that the jurors believed themselves precluded from considering relevant mitigating evidence.

### 9. Sentencing and Punishment ⚖️1658

A capital jury may give mitigating evidence no weight as long as they actually considered it at sentencing.

### 10. Sentencing and Punishment ⚖️1780(3)

District court was not required to give a jury instruction requested by defendant, for penalty phase of capital murder trial, that would have asked jurors to write

down what they found to be factually true before evaluating the weight of defendant's proffered mitigation evidence.

**11. Sentencing and Punishment**  
⌘1780(2)

The government cannot argue, at the penalty phase of a capital murder trial, that the defendant needs to prove a nexus between the mitigating factors and the crime at issue.

**12. Sentencing and Punishment**  
⌘1780(2)

Prosecutor's closing argument at penalty phase of capital murder trial, conceding defendant's mental damage from incidents earlier in his life but arguing that the damage should not be a mitigating factor because defendant may have been at fault in those incidents, was not an improper argument that a defendant needs to prove a nexus between the mitigating factors and the crime at issue.

**13. Criminal Law** ⌘393(1), 683(3)

The Fifth Amendment protection from self-incrimination generally protects defendants against the government's use of compelled statements to a psychiatrist, but when a defendant introduces psychiatric evidence for a mental-status defense, the prosecution may then present its own psychiatric evidence in rebuttal. U.S. Const. Amend. 5.

**14. Criminal Law** ⌘411.71

District court's order on scope of examination by government's psychiatrist, after defendant had put at issue his mental state during the murder, was proper; district court permitted a recorded interview by counsel that was firewalled apart from the government, and it also required advance notice before any portion of the interview was usable in court, while delaying any ruling on admissibility. Fed. R. Crim. P. 12.2.

**15. Criminal Law** ⌘1137(5)

Defendant invited any error as to admission, at capital murder trial, of his statements about the murder during compelled examination by government's psychiatrist after defendant had put at issue his mental state during the murder, so that the appellate court would not reverse based on any error in admitting the statements, where defendant had objected to allowing offense-specific questions during the examination but he did not object to admitting his answers into evidence, and defense counsel represented to the court that they had agreed on what the government could offer into evidence. Fed. R. Crim. P. 12.2.

**16. Criminal Law** ⌘1137(2)

When counsel affirmatively approves of an evidentiary ruling, the invited error doctrine generally estops any argument that the ruling was errant.

**17. Sentencing and Punishment**  
⌘1789(5)

A district court's decision to admit evidence during a capital sentencing hearing is reviewed under an abuse of discretion standard. 18 U.S.C.A. § 3593(c).

**18. Sentencing and Punishment** ⌘1768

Footprint evidence, i.e., police officer's testimony about whether a footprint on murder victim's chest matched defendant's footprint, was not unfairly prejudicial, at penalty phase of capital murder trial; showing that defendant stomped on victim's chest added almost nothing to satisfying the aggravating factors at issue, beyond the other conduct already in the record. 18 U.S.C.A. § 3593(c).

**19. Sentencing and Punishment**  
⌘1780(3)

A death penalty phase jury must have clear and objective standards that provide specific and detailed guidance.

**20. Sentencing and Punishment**  
⌘1780(3)

Regardless of whether marshaling of evidence was generally proper at capital sentencing, some summary by the District Court, of the allegations supporting future dangerousness as nonstatutory aggravating factor, was necessary in order to prevent an open-ended inquiry based on the jury's perception of future dangerousness, rather than an inquiry on the government's evidence.

**21. Criminal Law** ⌘805(1)

A district court has wide discretion in formulating a jury instruction.

**22. Criminal Law** ⌘822(1)

If the instructions, taken as a whole, fairly and adequately submitted the issues to the jury, the Court of Appeals will affirm.

**23. Sentencing and Punishment**  
⌘1789(3)

Defendant, by objecting only to the district court giving its instruction on future dangerousness, as nonstatutory aggravating factor at capital sentencing, without also giving defendant's proposed instruction, failed to preserve for appellate review, other than for plain error, a claim that district court made a mistake in deviating from model instruction on future dangerousness.

**24. Criminal Law** ⌘1030(1)

Unpreserved claims of error are reviewed for plain error.

**25. Criminal Law** ⌘1030(1)

Under plain error review, relief is not warranted unless there has been: (1) error; (2) that is plain; and (3) that affects substantial rights.

**26. Sentencing and Punishment**  
⌘1789(3)

Any error was not plain error, as to district court's deviation from model instruction on future dangerousness as nonstatutory aggravating factor at capital sentencing, by changing a statement of the government's allegation into an apparent statement of fact, thereby implying, if the instruction was read in isolation, that jury should assume that it was proven that defendant threatened others with violence, had demonstrated a lack of remorse, and/or had demonstrated a low rehabilitative potential; in context, a reasonable juror could still infer that the statement was part of the government's allegations, especially since the instructions otherwise fairly reflected that it was the government's burden to establish the aggravating factors.

**27. Sentencing and Punishment**  
⌘1780(3)

District courts need not, and should not, instruct juries that sufficient control in prison is a mitigating factor at capital sentencing.

**28. Sentencing and Punishment**  
⌘1789(9)

Defendant was not prejudiced at capital sentencing by alleged error in admitting evidence of administrative policies and costs of Bureau of Prisons (BOP) as part of government's case on future dangerousness as nonstatutory aggravating factor; defendant invited rebuttal by introducing putative mitigation evidence about whether BOP could control him, jury was instructed about individualized judgment and about attorney arguments not being evidence, and future dangerousness was well-supported by evidence of numerous assaults in defendant's past.

**29. Sentencing and Punishment** ⇨1761

Mental health evidence was admissible at a capital sentencing in which the prosecution sought to prove future dangerousness as a nonstatutory aggravating factor and defendant offered putative mitigation evidence that he could be controlled in prison, where the prosecution did not advance mental health issues as an aggravating factor in its case in chief, and excluding such evidence risked barring any fair rebuttal by the government as to defendant's evidence that he could be controlled in prison.

**30. Criminal Law** ⇨636(1)

While the Fifth Amendment and the Sixth Amendment protect a defendant's right to be present at trial, the rules of criminal procedure incorporate the most expansive common-law understanding of the right, making the rules broader than the constitutional right. U.S. Const. Amends. 5, 6; Fed. R. Crim. P. 43.

**31. Criminal Law** ⇨636(1)

District court's discussion with jury, about protestors outside the courthouse and about confidentiality of juror information, was ministerial in nature and not a trial stage, for purposes of defendant's right to be present at every trial stage. U.S. Const. Amends. 5, 6; Fed. R. Crim. P. 43.

**32. Criminal Law** ⇨1139

Confrontation Clause objections to the admission of evidence are reviewed de novo. U.S. Const. Amend. 6.

**33. Criminal Law** ⇨662.3

The Confrontation Clause does not apply in capital sentencing proceedings. U.S. Const. Amend. 6.

**34. Courts** ⇨96(3)

It is not the role of the Court of Appeals to decide the continuing validity of

a Supreme Court decision, even if it appears suspect.

**35. Courts** ⇨96(3)

If a precedent of the Supreme Court has direct application in a case, yet it appears to rest on reasons rejected in some other line of decisions, the Court of Appeals should follow the case which directly controls, leaving to the Supreme Court the prerogative of overruling its own decisions.

**36. Sentencing and Punishment** ⇨1789(5)

Court of Appeals would review for abuse of discretion the District Court's decision that Bureau of Prisons' (BOP) records of defendant's misconduct in prison, offered by government as hearsay evidence at capital sentencing, had sufficient indicia of reliability.

**37. Sentencing and Punishment** ⇨1767

Bureau of Prisons' (BOP) records of defendant's misconduct in prison, offered by the government as hearsay evidence at capital sentencing in a case relating to defendant's murder of another inmate, had sufficient indicia of reliability, though records contained unadjudicated conduct, where government also introduced evidence showing that some of the charges in the records did not lead to adjudications against defendant, and excessive charges from other inmates in the records were consistent with defendant's description of unreasonably hostile treatment by other inmates.

**38. Criminal Law** ⇨1169.2(1)

Where the evidence is at most "an extra helping" of what the jury had heard before, the evidence is merely cumulative and its admission does not result in reversible error.

**39. Sentencing and Punishment** ⇨1789(9)

Allowing cumulative evidence of past crimes, i.e., different versions of defendant's prior kidnapping and rape offenses, to establish defendant's character was not unfairly prejudicial at capital sentencing for murder. 18 U.S.C.A. § 3593(c).

**40. Sentencing and Punishment** ⇨1660

Using the same prior offense for multiple aggravating factors at capital sentencing was constitutional.

**41. Sentencing and Punishment** ⇨1660

There is no constitutional infirmity in duplicative aggravating factors at capital sentencing, because the jury weighs factors; it does not tally them for numbers.

**42. Sentencing and Punishment** ⇨1789(5)

Challenges to the validity of an aggravating factor at capital sentencing are reviewed de novo.

**43. Sentencing and Punishment** ⇨1720

Probability-based aggravating factors are permissible at capital sentencing.

**44. Sentencing and Punishment** ⇨1720

For a defendant already under a sentence of life imprisonment without parole for an earlier crime, future dangerousness, as nonstatutory aggravating factor at capital sentencing, need not be narrowed to future dangerousness in prison, if the jury knows that the defendant is serving a life sentence without possibility of parole.

**45. Jury** ⇨33(2.10)

The Sixth Amendment guarantees the criminally accused a fair trial by a panel of impartial, indifferent jurors. U.S. Const. Amend. 6.

**46. Constitutional Law** ⇨4754

In a death penalty case, due process entitles a defendant to an impartial jury. U.S. Const. Amend. 5.

**47. Jury** ⇨131(2)

Trial judges have broad discretion in determining how best to conduct voir dire, though this discretion is not without boundaries.

**48. Criminal Law** ⇨1152.2(2)

While the Court of Appeals has supervisory power in federal death penalty cases that extends beyond enforcing constitutional limits, the Court of Appeals, in reviewing a district court's determination of how best to conduct voir dire, will reverse only for abuse of discretion, because the trial judge is in the best position to analyze the demeanor and credibility of a venireman.

**49. Jury** ⇨131(6)

Scope of district court's voir dire inquiry for capital murder case, concerning prospective jurors' friends and relatives working at the prison at which the inmate-defendant was accused of murdering another inmate in prison's locked mental health ward, was not an abuse of discretion, where district court asked about spouses or significant others who were correctional officers, asked about family or friends in mental health and medical fields, and asked about whether jurors had ever applied for a job with a governmental agency, though there was some potential for gaps in responses, such as friends or family other than spouses working as correctional officers, or family or friends working at the prison in an administrative capacity; questions covered large potential swath of people working at the prison.

**50. Jury** ⇨131(8)

District court's voir dire concerning juror attitudes about sexual abuse was ad-

equate in capital murder case regarding a murder in prison, in which case defendant asserted, in support of mitigating factors at sentencing, that he had suffered from sexual abuse during childhood and sexual abuse as prisoner, where prospective jurors were asked not only about their experience with crime, but also about their attitudes toward possible evidence of defendant's past rape or sexual assault.

**51. Jury** ⇨131(8)

Voir dire about prospective jurors' attitudes toward mental health defenses was not required, in a capital murder prosecution in which defendant claimed mental health issues only as a mitigating factor at sentencing, and not as a defense at guilt phase.

**52. Constitutional Law** ⇨4760

For voir dire practices in death penalty cases, the fact that a particular rule, such as individualized voir dire, may be thought to be the better view does not mean that it is incorporated into the due process protection of an impartial jury in a death penalty case. U.S. Const. Amend. 5.

**53. Sentencing and Punishment** ⇨1774

Severance of defendant's and co-defendant's capital sentencing proceedings was not required under the Eighth Amendment, where jury instructions did not commingle evidence or commingle law not properly applicable to defendant, and sentencing verdict forms treated defendant and co-defendant separately. U.S. Const. Amend. 8.

**54. Sentencing and Punishment** ⇨1771

Under the Federal Death Penalty Act (FDPA), a capital sentencing jury does not need to perform the weighing of aggravating and mitigating factors beyond a reasonable doubt. 18 U.S.C.A. § 3591 et seq.

**55. Sentencing and Punishment** ⇨1788(5)

Under the Federal Death Penalty Act (FDPA), appellate review of a death sentence, to determine whether it was imposed under the influence of passion, prejudice, or any other arbitrary factor, involves whether the jury decided the sentence should be imposed based on any of those factors, not whether the geographic district in which sentencing occurs has more death penalty cases than the average district court. 18 U.S.C.A. § 3595(c)(1).

**56. Sentencing and Punishment** ⇨1624

The Federal Death Penalty Act (FDPA) satisfies the Eighth Amendment requirements of adequately narrowing the class of persons eligible for the death penalty and sufficiently channeling a jury's sentencing discretion. U.S. Const. Amend. 8; 18 U.S.C.A. § 3591 et seq.

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Appeal from United States District Court for the Western District of Missouri - Southern Division

Counsel who presented argument on behalf of the appellant was Barry Joseph Fisher, FPD, of Albany, NY. The following attorney(s) appeared on the appellant brief; Shane Cantin, of Springfield, MO., Barry Joseph Fisher, FPD, of Albany, NY., Erica Mynarich, of Springfield, MO.

Counsel who presented argument on behalf of the appellee was Francesco Valentini, AUSA, of Washington, DC. The following attorney(s) appeared on the appellee brief; Randall D. Eggert, AUSA, of Springfield, MO., James D. Peterson, AUSA, of Washington, DC., Francesco Valentini, AUSA, of Washington, DC.

Before LOKEN, GRASZ, and STRAS, Circuit Judges.

GRASZ, Circuit Judge.

Wesley Paul Coonce, Jr. appeals the district court's<sup>1</sup> judgment sentencing him to death for his role in the murder of Victor Castro-Rodriguez ("Castro"). We affirm.

### I. Background

Coonce and Castro were inmates in a locked ward that housed mental health patients at the U.S. Medical Center for Federal Prisoners in Springfield, Missouri ("FMC Springfield"). Coonce was serving a life sentence for kidnapping and carjacking, while Castro was committed due to his mental health and had no projected release date.

Prison officials found Castro dead in his cell on January 26, 2010. The responding staff found Castro unconscious, with his hands tied behind his back with medical tape, feet bound at his ankles with shoelaces, and a brown cloth wrapped around his neck. Medical staff tried to resuscitate him to no avail. Dr. Carl Stacy, the government's expert pathologist, testified that Castro died from asphyxiation due to a compressed larynx. He opined that the strangulation occurred from a "larger object," not hands, because of blunt force trauma to the neck and the lack of any broken hyoid rings. He also noted blunt force trauma to the chin and injuries to the upper chest, lower neck, and back of the head. He estimated Castro died within three to five minutes.

Physical evidence supported the conclusion that Coonce and another inmate, Charles Hall, had killed Castro by standing on his neck. Both Coonce's right boot and Hall's shoes tested positive for a substance containing Castro's DNA. Coonce had two pairs of shoes in his cell that were

missing their shoelaces. Coonce also showed Federal Bureau of Investigation ("FBI") Agent Rick McLain where he had placed his hand on the wall to balance while standing on Castro's neck.

A camera provided additional circumstantial evidence that Coonce and Hall killed Castro. The prison did not have cameras that could see inside Castro's cell or the door to his cell at the time of the murder. Nevertheless, a camera showed the only people that approached Castro's cell during the time of the murder were Coonce and Hall. After a few minutes, Coonce left the cell for about a minute to talk to another inmate. He rejoined Hall in Castro's cell, and both of them were there for about nine additional minutes. Coonce left again, made a throat-slashing sign to another inmate and then returned to the cell. Both Coonce and Hall left the cell a couple minutes later.

Coonce repeatedly claimed responsibility for Castro's murder. His first admissions came shortly after FMC Springfield officials discovered Castro's body. He particularly described that he tied up Castro's hands and feet and stomped on Castro's neck. He explained Castro was a snitch. That same night, he told an investigating FBI agent that he kicked Castro in the neck and stood on his throat until he stopped breathing. Coonce also claimed both he and another person, which other evidence showed to be Hall, stood on Castro's neck until Castro stopped breathing. Coonce explained that interactions with other inmates had upset him and that he decided to retaliate against Castro for previously telling prison staff about a minor offense. The next day, he told a Bureau of Prisons ("BOP") psychologist that he killed a man and that it was by his choice. He

1. The Honorable Gary A. Fenner, United States District Judge for the Western District

of Missouri.

told the FBI in a subsequent interview that he had no regrets about killing Castro. Coonce also bragged about the murder to inmates and admitted it in letters and calls to friends and family.

In July 2011, a grand jury indicted Coonce on one count of murder in the first degree within the special maritime and territorial jurisdiction of the United States, in violation of 18 U.S.C. §§ 1111 and 2, and one count of murder by a federal prisoner serving a life sentence, in violation of 18 U.S.C. § 1118. The indictment included special findings of the statutory factors under 18 U.S.C. § 3591 and aggravating factors under 18 U.S.C. § 3592(c) that made the charged offenses eligible for the death penalty.

Coonce filed a motion for a separate trial from co-defendant Hall. The district court denied the motion. It concluded that redacting statements with *Bruton*<sup>2</sup> risks and properly instructing the jury would resolve any potential prejudice.

During pre-trial disclosures, the government asked for discovery on Coonce's mental health evidence and for an *Atkins*<sup>3</sup> hearing on whether Coonce was "mentally retarded."<sup>4</sup> Coonce responded that "the defense will not be asserting Mr. Coonce is mentally retarded" and "no *Atkins* hearing is necessary."

After an eight-day trial in April and May of 2014, the jury found Coonce guilty on both counts in the indictment. The dis-

trict court then retained the same jury for the capital sentencing proceeding, where the jury would decide whether to impose the death penalty.

The government alleged Coonce was eligible for the death penalty based on his crime satisfying the required mental state for the death penalty and based on his conduct satisfying eight aggravating factors.<sup>5</sup> Four of the aggravating factors were from the Federal Death Penalty Act of 1994 ("FDPA"): (1) causing death during the commission of another crime; (2) having two or more prior convictions for violent felonies; (3) committing murder "in an especially heinous, cruel, or depraved manner in that it involved torture or serious physical abuse;" and (4) committing murder "after substantial planning and premeditation." 18 U.S.C. § 3592(c)(1), (c)(4), (c)(6), (c)(9). The other four aggravating factors were "non-statutory" as they are not listed in the FDPA: (1) future dangerousness, (2) conduct suggesting a grave indifference to human life, (3) lack of remorse about Castro's death, and (4) obstructing justice by retaliating against Castro for reporting misconduct.

Coonce alleged that thirty-three mitigating factors weighed against the death penalty being an appropriate punishment for him, twenty-six of which were submitted to the jury. The first ten of these factors focused extensively on his chaotic and abusive childhood. Two factors sought to rebut the government's factors. They alleged

2. *Bruton v. United States*, 391 U.S. 123, 135–37, 88 S.Ct. 1620, 20 L.Ed.2d 476 (1968) (concluding there is a Confrontation Clause violation when one co-defendant's prior statements implicate another co-defendant's guilt but the first co-defendant does not testify at trial).

3. *Atkins v. Virginia*, 536 U.S. 304, 321, 122 S.Ct. 2242, 153 L.Ed.2d 335 (2002) (holding the Eighth Amendment bans imposition of the death penalty on the mentally retarded).

4. We recognize the use of the term "mentally retarded" may be offensive to some. However, this terminology reflects the statutory language. See 18 U.S.C. § 3596(c) ("A sentence of death shall not be carried out upon a person who is mentally retarded.")

5. The government withdrew reliance on a ninth factor before the start of the capital sentencing proceeding.

Coonce showed remorse for Castro's death and that he would have help from loving family and foster family relationships. Six factors focused on his mental state and on injuries that may have caused traumatic brain injuries. Three factors alleged he had a lesser role in the murder. One of these factors suggested he killed Castro out of a desire to escape abuse from other inmates due to the sexual offenses in his history. Another noted Coonce's repeated attempts at suicide. Two factors alleged he had improved in the two years prior to trial. Finally, one catch-all factor allowed the jury to acknowledge "other reasons that weigh against the imposition of a sentence of death for Defendant Coonce."

After hearing all of the penalty phase evidence, the jury unanimously decided the death penalty should be imposed on Coonce. They found the government proved all eight aggravating factors. The entire jury found one mitigating factor: "Defendant Coonce's childhood was marked by chaos, abuse (both physical and sexual), as well as neglect and abandonment." Individual jurors found other mitigating factors. Eleven jurors found "[t]he chaotic and abusive life that Defendant Coonce endured as a young child increased his risk for emotional and mental disturbances in his adult life." Eight jurors found "[d]efendant Coonce has suffered from mental and emotional impairments from a very young age." One juror found "[d]efendant Coonce's mother, Linda Coonce, was addicted to illegal drugs and alcohol." In light of those findings, all of the jurors weighed the aggravating factors against the mitigating factors and agreed the death penalty was appropriate.

The district court imposed the death penalty as determined by the jury. Coonce timely appealed.

## II. Analysis

The FDPA requires this court to perform three tasks on review: (1) "address all substantive and procedural issues raised on appeal," (2) "consider whether the sentence of death was imposed under the influence of passion, prejudice, or any other arbitrary factor," and (3) assess "whether the evidence supports the special finding of the existence of an aggravating factor . . . under section 3592." 18 U.S.C. § 3595(c)(1). The court may "not reverse or vacate a sentence of death on account of any error which can be harmless," and the government bears the burden of proving beyond a reasonable doubt that the error was harmless. *Id.* § 3595(c)(2).

Coonce raises sixteen arguments on appeal. We address them in order.

### A. Eligibility for the Death Penalty

[1] Coonce first argues that he meets the "mentally retarded" exception to the FDPA and is not eligible for the death penalty. The FDPA states "[a] sentence of death shall not be carried out upon a person who is mentally retarded." 18 U.S.C. § 3596(c). "[C]linical definitions of mental retardation require not only [1] subaverage intellectual functioning, but also [2] significant limitations in adaptive skills . . . that [3] became manifest before age 18." *Atkins v. Virginia*, 536 U.S. 304, 318, 122 S.Ct. 2242, 153 L.Ed.2d 335 (2002). Both the Supreme Court and this court have repeatedly noted the consensus that mental retardation must, as a definitional matter, onset before age eighteen. *See, e.g., id.*; *Ortiz v. United States*, 664 F.3d 1151, 1158 (8th Cir. 2011). Coonce conceded below, and concedes on appeal, that his intellectual deficits were onset at age twenty. Thus, his argument relies on changing the prevailing understanding of the statutory exception to encompass an age of onset after eighteen.

In response to the government's request for discovery of mental health evidence, Coonce stated he would not be asserting that he is "mentally retarded" and that no *Atkins* hearing was necessary. Then, on day fourteen of the capital sentencing proceeding, Coonce filed a motion requesting an order barring the government from seeking the death penalty, arguing that the Supreme Court's decision against a firm IQ score cutoff in *Hall v. Florida*, 572 U.S. 701, 134 S. Ct. 1986, 188 L.Ed.2d 1007 (2014) also supported eliminating the firm age cutoff in the definition of intellectual disability. The motion conceded Coonce did not meet the medical community's definition of age of onset but argued for a fluid definition anyway.

[2,3] We assume, without deciding, Coonce preserved his argument and we hold the age of onset requirement remains before the age of eighteen. Coonce's main argument to evade the precedent construing the FDPA is to assert that the age of onset requirement is not rigid or will change in the near future. This argument disregards "a 'fundamental canon of statutory construction' that words generally should be 'interpreted as taking their ordinary . . . meaning . . . at the time Congress enacted the statute.'" *New Prime Inc. v. Oliveira*, — U.S. —, 139 S. Ct. 532, 539, 202 L.Ed.2d 536 (2019) (ellipses in original) (quoting *Wisconsin Central*

*Ltd. v. United States*, — U.S. —, 138 S. Ct. 2067, 2074, 201 L.Ed.2d 490 (2018)). Both the American Psychiatric Association ("APA") and the American Association on Intellectual and Developmental Disabilities ("AAIDD") agreed at the time Congress enacted the FDPA's "mentally retarded" exception that the impairment must onset *by definition* before eighteen.<sup>6</sup> Thus, as a matter of statutory construction, Coonce's argument is meritless.

Coonce cites two other sources to persuade us to interpret the FDPA as having his preferred age of onset requirement: the text of the Rehabilitation Act of 1973, and a rule promulgated by the Social Security Administration ("SSA"). We find neither persuasive.

[4] The Rehabilitation Act evidence is unhelpful because it involves a policy context that compels no legal conclusion. Coonce is correct that Congress amended the Rehabilitation Act of 1973 to expand eligibility for disability benefits from those with a disability onset before eighteen to those with a disability onset before twenty-two. Rehabilitation, Comprehensive Services, and Developmental Disabilities Amendments of 1978, Pub. L. 95-602, 92 Stat. 2955, 3004-05 (1978). He does not explain how this policy choice defining eligibility for benefits for physical and mental disabilities constitutes a medical judgment about mental disability. Because develop-

6. In fact, both the APA and the AAIDD agreed on this definition at the time the original "mentally retarded" exception was enacted, Anti-Drug Abuse Act of 1988, Pub. L. 100-690, 102 Stat. 4181, 4390 (1988), and at the time the FDPA was enacted with the same exception. Compare Am. Ass'n. on Mental Deficiency, Classification in Mental Retardation 1 (Grossman ed. 1983) (defining mental retardation as occurring during "the period of time between conception and the 18th birthday"), and Am. Psychiatric Ass'n, Diagnostic and Statistical Manual of Mental Disorders 36 (Third Ed. 1980) (defining "onset before the

age of 18" as an "essential feature"), with Am. Ass'n on Mental Retardation, Mental Retardation: Definition, Classification, and Systems of Supports 1 (9th ed. 1992) (defining mental retardation as occurring "before age 18"), and Am. Psychiatric Ass'n, Diagnostic and Statistical Manual of Mental Disorders 39 (Fourth Ed. 1994) ("The onset must occur before age 18 years."), and Am. Psychiatric Ass'n, Diagnostic and Statistical Manual of Mental Disorders 29 (Third Ed. Rev. 1987) (defining "onset before the age of 18" as an "essential feature").

mental disability is inherently a legal term, not a medical one, *see Tennessee Prot. & Advocacy, Inc. v. Wells*, 371 F.3d 342, 349 n.5 (6th Cir. 2004), Congress could redefine the term when it wanted as a matter of policy. We see no indication in the FDPA that Congress intended to adopt its policy judgments in other areas in lieu of the definition that prevailed at the time, especially when it did not specify that same policy judgment here.

Coonce is correct that the Social Security Administration defines intellectual disability as onset before age twenty-two. *See* 20 C.F.R. Pt. 404, Subpt. P, App. 1 § 12.05. The SSA's rule is unhelpful because it cites no basis at all for its definition. There is no discussion in the Federal Register of why that rule was adopted. *See* Federal Old-Age, Survivors, and Disability Insurance; Listing of Impairments—Mental Disorders, 50 Fed. Reg. 35038, 35049–50 (Aug. 28, 1985). Thirty-one years later, the SSA did posit a reason for its age of onset: that it obtained that definition from the American Psychological Association (as opposed to the American Psychiatric Association). *See* Revised Medical Criteria for Evaluating Mental Disorders, 81 Fed. Reg. 66138, 66155 n.16 (Sept. 26, 2016). This explanation is implausible on its face because it cites a 1996 manual to justify a 1985 definition. *See id.*<sup>7</sup> This does not necessarily harm the SSA's rule because the agency could adopt a minority view with its rule-making authority even when the APA and AAIDD do not agree. This does harm Coonce's argument, though, because this court does not promulgate administrative rules and because Coonce still lacks evi-

dence of experts defining the age of onset as before age twenty-two at the time Congress adopted the FDPA. Neither this court nor any professional association or administrative body has been delegated the legislative authority to redefine a term adopted by Congress.

Coonce alternatively raises this argument as an Eighth Amendment challenge. He tells us about recent changes in the debate over defining disabilities, describing how the APA has recently changed its definition for the age of onset from before eighteen to “during the developmental period,” defined as “during childhood or adolescence.” In Coonce's view, this change leaves open the question of whether the APA still believes the developmental period is before eighteen. He also tells us about literature suggesting the AAIDD, which still defines the age of onset as before eighteen, will eventually shift to a more vague standard. Both of these arguments are predictions that medical experts will agree with Coonce's view in the future. Such evidence is not sufficient for us to divine any current Eighth Amendment limitation on the statute.<sup>8</sup>

Because we agree with the district court that the age of onset is eighteen, we affirm its decision not to hold an *Atkins* hearing and not to consider whether Coonce satisfies the other factors for intellectual disability, regardless of whether he waived his arguments here.

#### **B. Evidence Regarding Coonce's Refusal to Submit to IQ Testing**

[5] Coonce next argues that admitting evidence at trial of his refusal to submit to

7. A review of the underlying manual also shows that it was attempting to change the prevailing definition in 1996, further undermining any value it would offer to show the meaning of the term “mentally retarded” at the time Congress passed the FDPA. *See* Am. Psychological Ass'n, Manual of Diagnosis and

Prof'l Practice in Mental Retardation 36–37 (John W. Jacobson and James A. Mulick, eds., 1996).

8. We find no merit to his Fifth Amendment claim on the same ground.

an IQ test violated his Fifth Amendment due process rights by analogizing to the right to remain silent recognized in *Miranda v. Arizona*, 384 U.S. 436, 86 S.Ct. 1602, 16 L.Ed.2d 694 (1966). It is true the magistrate judge at his initial appearance gave a *Miranda* warning. The refusal to take an IQ test occurred at a competency examination over a year later. There is no indication in the record the competency examination was still subject to the same *Miranda* protections. The doctor at the competency examination only generally advised Coonce that statements are not confidential and that Coonce was free not to tell anything he wanted kept confidential. This warning is closer to the officer's advice in *South Dakota v. Neville*, 459 U.S. 553, 103 S.Ct. 916, 74 L.Ed.2d 748 (1983), about declining a blood alcohol test than a full *Miranda* warning because it warns of consequences without giving any substantive protections. And Coonce does not cite any authority stating a competency examination *must* be under *Miranda* protections. Accordingly, we do not agree the district court committed any *Miranda* error here.

[6, 7] In conjunction with his *Miranda* argument, Coonce also argues there was prosecutorial misconduct in closing arguments when the government suggested that IQ testing is unreliable, by contrasting it to the reliability of a blood test. "To obtain reversal for prosecutorial misconduct [in capital sentencing closing arguments], a defendant must show the prosecutor's remarks were improper, and that such remarks prejudiced the defendant's rights in obtaining a fair trial." *United States v. Rodriguez*, 581 F.3d 775, 798 (8th Cir. 2009). The government's arguments about the unreliability of IQ testing may have been somewhat aggressive, as they suggested such testing is *never* very reliable by comparing it to the precision of a

blood test. We see no basis to conclude their arguments crossed the line into misconduct.

### C. Jury Instruction on Brain Damage Mitigating Factor

[8–10] Coonce next argues he was prejudiced by the denial of a requested jury instruction on his brain damage mitigating factor. He requested an instruction that said "if any of you find the factual existence of a mitigating factor you may not ignore that factor or give it zero weight." His argument and instruction both rely on the false premise that juries assess mitigating factors only *for factual accuracy* rather than *for value as a mitigator*. We are aware of no statute or case law that "require[s] a capital jury to give mitigating effect or weight to any particular evidence," and "[t]here is only a constitutional violation if there exists a reasonable likelihood that the jurors believed themselves precluded from considering relevant mitigating evidence." *United States v. Paul*, 217 F.3d 989, 999–1000 (8th Cir. 2000). In *Paul*, the jury declined to find the mitigating factor that Paul's co-defendant received only a life sentence even though that statement was factually true. *See id.* This court found it sufficient that the jurors were allowed to consider the evidence regarding his co-defendant's life sentence before several jurors declined to find the mitigating factor. *Id.* at 1000. In fact, this court has repeatedly said a jury may give mitigating evidence no weight as long as they actually considered it. *See Rodriguez*, 581 F.3d at 799; *United States v. Johnson*, 495 F.3d 951, 966 (8th Cir. 2007). Coonce's argument is a form-over-function argument because his ultimate complaint is that he wanted the jury to write down what they found factually true before evaluating the weight. There is no reason to believe the jury would have weighed the factors any differently if they

had recorded factual accuracy separately from weight. Thus, because the jury considered the relevant mitigating evidence, the district court did not err in refusing an instruction requiring factual findings.

[11, 12] Coonce's further argument that the government impermissibly minimized the value of his mental damage at closing is an attempt to expand existing case law banning a "nexus" requirement for mental damage mitigation. It is true that the government cannot argue the defendant needs to prove a nexus between the mitigating factors and the crime at issue. *See Abdul-Kabir v. Quarterman*, 550 U.S. 233, 245–46, 127 S.Ct. 1654, 167 L.Ed.2d 585 (2007). Here, the government conceded Coonce's mental damage from incidents earlier in his life but argued the damage should not be a mitigating factor because he may have been at fault in those incidents. This is not a nexus argument but rather an attempt to devalue the mitigating factor. Coonce tries to argue at a high level of generality that this was an invitation for the jury to screen out a mitigating factor. His argument relies on his minimization of the government's concession of mental damage and maximization of the government's argument about the lack of weight the jury should give mental damage when deciding whether the death penalty was proper. None of the precedent forbidding a nexus requirement forbids the argument that was made here. Because the government conceded mental damage, it was not precluded from making arguments about weight as long as it avoided the impermissible nexus arguments.

#### **D. Coonce's Incriminating Statements to Dr. Park Dietz**

[13] Coonce next argues he should not have been compelled to discuss the relevant crime during his examination by the government's psychiatrist, Dr. Park Dietz.

The Fifth Amendment generally protects defendants against the government's use of compelled statements to a psychiatrist. *Kansas v. Cheever*, 571 U.S. 87, 93, 134 S.Ct. 596, 187 L.Ed.2d 519 (2013). When a defendant introduces psychiatric evidence for a mental-status defense, though, the prosecution may then present its own psychiatric evidence in rebuttal. *Id.* at 93–94, 134 S.Ct. 596. The Federal Rules of Criminal Procedure implement several protections to support the Fifth Amendment restrictions here. The rules limit the government from seeing any results or reports of its compelled examination until the defendant is found guilty and confirms his intent to offer expert evidence on his mental condition at sentencing. Fed. R. Crim. P. 12.2(c)(2). The rules also prohibit the government from using any statement made by the defendant in the course of the government's examination, or any opinion based on such a statement, unless the defendant has introduced evidence on that particular issue. *Id.* 12.2(c)(4). The rules even prohibit using fruits of any statement by the defendant unless in rebuttal. *See id.* These protections limit the admissibility, not the scope, of the interview.

[14] The district court's order on the scope of the interview complied with Fed. R. Crim. P. 12.2. It permitted a recorded interview by counsel firewalled apart from the government. It also required advance notice before *any* portion of the interview was usable in court. Coonce also does not dispute that he put his mental state during the crime at issue. Thus, the district court's order properly addressed the permissive scope while delaying any ruling on admissibility.

[15, 16] Coonce's argument that his statements should not have been admitted is foreclosed by the doctrine of invited error. Coonce objected to allowing offense-

specific questions during Dietz’s examination of Coonce but did not object to admitting those answers into evidence. In fact, counsel represented they had agreed on what the government could offer into evidence. When counsel affirmatively approves of an evidentiary ruling, the invited error doctrine generally estops any argument that the ruling was errant. *United States v. Jewell*, 614 F.3d 911, 920 (8th Cir. 2010). We are not persuaded by Coonce’s argument that any objection would have been futile because the district court only ruled on the scope of the examination, not admissibility. Thus, we conclude any error in admitting the evidence was invited, and we will not reverse on that basis.

#### **E. Footprint Evidence and Forensic Blood Evidence**

[17, 18] Coonce next argues that a police officer’s testimony about whether a footprint on Castro’s chest matched Coonce’s footprint violated the Federal Rules of Evidence. Although the evidence was admitted at trial, Coonce is only appealing his capital sentencing proceeding, and those proceedings do not follow the rules of evidence. “Information is admissible regardless of its admissibility under the rules governing admission of evidence at criminal trials except that information may be excluded if its probative value is outweighed by the danger of creating unfair prejudice, confusing the issues, or misleading the jury.” 18 U.S.C. § 3593(c). We review a district court’s decision to admit evidence during the sentencing hearing under an abuse of discretion standard. *United States v. Purkey*, 428 F.3d 738, 756 (8th Cir. 2005). The footprint evidence had little prejudice because showing that Coonce stomped on Castro’s chest would add almost nothing to satisfying the aggravating factors at issue beyond the other conduct already in the record. Thus, we affirm the district court’s decision to admit this evi-

dence during the capital sentencing proceeding.

Coonce’s argument about admitting evidence that Castro’s blood was on Coonce’s shoe has little probative value to sentencing. The FBI’s expert testified at trial that the initial presumptive test on Coonce’s right boot and on Hall’s right shoe found blood, while the confirmatory test on both was inconclusive. This evidence appears relevant to guilt, but Coonce does not appeal his murder conviction. Coonce also does not cite any point of the sentencing proceeding where the evidence was referenced. Presuming the evidence was even used in the sentencing proceeding, we see no abuse of discretion in its admission of this guilt evidence because we do not believe its probative value was outweighed by the danger of unfair prejudice.

#### **F. Jury Instruction on Future Dangerousness**

[19, 20] Coonce next argues the district court inappropriately summarized the government’s evidence in its future dangerousness instruction. “[A] death penalty phase jury must have ‘clear and objective standards that provide specific and detailed guidance.’” *United States v. Ortiz*, 315 F.3d 873, 903 (8th Cir. 2002) (quoting *Lewis v. Jeffers*, 497 U.S. 764, 774, 110 S.Ct. 3092, 111 L.Ed.2d 606 (1990)). Coonce argues that stating the allegations supporting future dangerousness amounts to improper “marshaling the evidence,” citing *United States v. Mundy*, 539 F.3d 154, 158–59 (2d Cir. 2008). Regardless of whether marshaling of evidence is generally proper, some summary of the allegations supporting future dangerousness is necessary in capital sentencing proceedings in order to prevent an open-ended inquiry on the jury’s perception of future dangerousness rather than an inquiry on the government’s evidence. *See Ortiz*, 315

F.3d at 903. We are also not convinced that the district court's vague references here, such as "a continuing pattern of violent conduct," amount to a summation of evidence rather than a summation of the bare allegations.

[21–25] Coonce's further argument that the district court made a mistake in its deviation from the model instruction on future dangerousness is correct, but any error was not plain. "A district court has 'wide discretion' in formulating a jury instruction." *United States v. Frank*, 354 F.3d 910, 921 (8th Cir. 2004) (quoting *United States v. Darden*, 70 F.3d 1507, 1541 (8th Cir. 1995)). "If the instructions, taken as a whole, fairly and adequately submitted the issues to the jury, we will affirm." *Id.* (quoting *United States v. Lally*, 257 F.3d 751, 755 (8th Cir. 2001)). Because Coonce's only objection below was giving this instruction without his proposed additional instruction, he raises this particular objection for the first time on appeal. We review unpreserved errors for plain error. *Jones v. United States*, 527 U.S. 373, 388–89, 119 S.Ct. 2090, 144 L.Ed.2d 370 (1999). Under plain error review, "relief is not warranted unless there has been (1) error, (2) that is plain, and (3) affects substantial rights." *Id.*

The district court gave the following instruction:

The first non-statutory aggravating factor alleged by the Government for each count is that Defendant Coonce presents a future danger to others based upon the probability that Defendant Coonce would commit criminal acts of violence that would constitute a continuing threat to the lives and safety of others. Defendant Coonce has engaged in a continuing pattern of violent conduct, has threatened others with violence, has demonstrated lack of remorse, and/or has demonstrated a low rehabilitative potential.

Penalty Phase Jury Instrs., 17, ECF No. 807. The Eighth Circuit Model Jury Instructions relevantly state: "The [first] non-statutory factor alleged by the government is that . . . [The defendant] would be a danger in the future to the lives and safety of other persons, as evidenced by [describe pertinent facts]." Model Death Penalty Jury Instructions, Eighth Circuit, No. 12.08 (brackets in original).

[26] The district court's deviation from the model instruction here is unfortunate, but not reversible error. The district court's edit changed a statement of the government's allegation into an apparent statement of fact, replacing the phrase "as evidenced by" with a sentence break. By removing "as evidenced by," the instruction read in isolation could imply that the jury should assume it was proven Coonce had engaged in a pattern of violent and threatening conduct. In context, though, a reasonable juror could still infer that the second sentence was part of the government's allegations, especially since the instructions otherwise fairly reflected that it was the government's burden to establish the aggravating factors. The paragraph preceding this disputed instruction even describes the subsequent paragraphs as the government's allegations. Thus, while the district court's edit is not a best practice for jury instructions, we cannot say it amounts to a plain error in context.

[27] Giving this aggravating-factor instruction without Coonce's proposed mitigating-factor instruction was also within the district court's discretion. Coonce proposed a jury instruction that said, as a mitigating factor, that "[t]he Federal Bureau of Prisons is capable of imposing conditions of confinement that will control Wesley's future behavior." The district court admitted evidence about whether the BOP could control Coonce, but did not

instruct the jury on how to handle that evidence. Nonetheless, we do not find its decision to be an abuse of discretion because Coonce was entitled to rebut allegations of future dangerousness in prison. See *United States v. Johnson*, 223 F.3d 665, 674 (7th Cir. 2000). The district court need not — and should not — instruct juries that sufficient control in prison is a mitigating factor. We are not certain this evidence is individualized enough to qualify as a mitigating factor because some BOP evidence is common to many BOP defendants. See *Zant v. Stephens*, 462 U.S. 862, 878–79, 103 S.Ct. 2733, 77 L.Ed.2d 235 (1983) (requiring an individualized determination). Also, as our sister circuit has observed, allowing control in prison as a mitigating factor is illogical because it results in *rewarding* the most dangerous defendants for their dangerousness simply because they (unlike less dangerous defendants) would be placed in maximum security. See *Johnson*, 223 F.3d at 674–75. The district court correctly exercised its discretion when it refused to instruct the jury that Coonce’s rebuttal evidence was a mitigating factor.

#### G. Admitting BOP Administration and Costs for Future Dangerousness

[28] Coonce next argues the district court erred by admitting evidence of the BOP’s administrative policies and costs as part of the government’s case on future dangerousness. Our review is once again for an abuse of discretion. *Purkey*, 428 F.3d at 756. In support of his appeal, Coonce cites a Fourth Circuit case that undermines most of his argument. The Fourth Circuit expressed that it was troubled by remarks from the government during a death penalty hearing that the BOP could not adequately control the defendant. *United States v. Caro*, 597 F.3d 608, 626 (4th Cir. 2010). The Fourth Circuit

found no reversible error for four reasons: (1) the challenged “comments about the jury’s role were isolated and not extensive,” (2) the defendant invited the argument by presenting evidence about how the BOP would control him, (3) the district court’s instructions about individualized judgment and about attorney arguments not being evidence “counterbalanced any improper comments” during the argument, and (4) the non-statutory aggravating factors (and future dangerousness in particular) were otherwise well-supported by the record. *Id.* We think the Fourth Circuit’s analysis applies equally well in this case. Coonce introduced evidence about whether the BOP could control him, inviting rebuttal. The district court also gave the same standard instructions as the court in *Caro*. The future dangerousness factor was also well-supported by evidence of numerous assaults in Coonce’s past. Thus, because we agree with the analysis in *Caro*, we conclude Coonce did not suffer prejudicial error.

[29] The one novel issue faced here but not in *Caro* is whether the government permissibly used Coonce’s mental illness to show the BOP could not control him. The Supreme Court has suggested that mental illness cannot be used against a defendant as an aggravating factor. See *Zant*, 462 U.S. at 885, 103 S.Ct. 2733. The government’s argument shows the problem it was facing here: mental illness questions and evidence were needed to rebut some of Coonce’s evidence. For example, mental illness could make Coonce ineligible for certain programs and placements his experts said would control him in the BOP. As another example, Coonce’s expert, Stacey Wood, testified about how Coonce’s brain injuries might mitigate his role in the offense, but she has previously written articles admitting the same injuries could also make him “increasingly aggressive,

agitated, and dangerous.” Coonce is correct that the government’s use of mental health evidence could imply future dangerousness, but the government is also correct that it only used mental health in cross-examinations and rebuttals to counter Coonce’s evidence. We cannot see how the district court erred in admitting this evidence because the government did not advance mental health issues as an aggravating factor in its case in chief, and excluding such evidence here risked barring any fair rebuttal. Thus, we affirm the district court’s evidentiary ruling on mental health rebuttal evidence.

#### H. Right to be Present

[30] Coonce next argues that his court-imposed absence during certain instructions to the jury violated his right to be present. Under the Federal Rules of Criminal Procedure, “the defendant must be present at . . . every trial stage.” Fed. R. Crim. P. 43. The Fifth and Sixth Amendments also protect that right, but Rule 43 incorporates the most expansive common law understanding of the right, making it broader than the constitutional right. *United States v. Martin*, 777 F.3d 984, 990 (8th Cir. 2015). “[C]ommunications between judge and jury in the absence of the defendant *and his counsel* are presumptively prejudicial.” *United States v. Koske-la*, 86 F.3d 122, 125 (8th Cir. 1996) (emphasis added).

[31] The issue in this case arises from the district court’s removal of the defendants before instructing the jury on protestors outside the courthouse and on confidentiality of juror information. At the beginning of the day, the district court told counsel it was sealing the names of the jurors and that the defendants were not allowed to write down the names of the

jurors. It also told counsel it intended to tell the jury about the protestors and allow them the option of staying inside and having lunch delivered during the break from trial. It stated the defendants would not be present for that discussion, and Coonce’s counsel objected. At the lunch break, the district court had the jury exit solely so the marshals could remove the defendants. It had the jury immediately return. Then, it told them about the protestors and the precautions the district court was taking, adding it was sealing the jury’s names and addresses to protect them. The district court then recessed for lunch.

We conclude this discussion with the jury was a ministerial act and not a “trial stage” for purposes of Fed. R. Crim. P. 43. The discussion with the jury and counsel without the defendants was proper for seeking honest answers from the jury about any safety concerns they had. Regardless of whether a significant protest actually occurred, the district court is entitled to ensure its jury is free from external pressures. There is also no presumption of prejudice from excluding defendants from ministerial acts, especially when counsel remains present. Accordingly, we see no error here.

#### I. BOP Records of Coonce’s Misconduct

[32, 33] Coonce next argues the admission of his BOP records violated the Confrontation Clause of the United States Constitution’s Sixth Amendment.<sup>9</sup> This court reviews Confrontation Clause objections to the admission of evidence de novo. *United States v. Dale*, 614 F.3d 942, 955 (8th Cir. 2010). This court has previously held “the confrontation clause does not apply in sentencing proceedings” but left

9. “In all criminal prosecutions, the accused shall enjoy the right . . . to be confronted with

the witnesses against him.” U.S. Const. amend. VI.

open the question of whether it applies in capital sentencing proceedings. *See Johnson*, 495 F.3d at 976 n.23 (quoting *United States v. Wallace*, 408 F.3d 1046, 1048 (8th Cir. 2005)). Numerous circuits have found that the Confrontation Clause does not apply in capital sentencing proceedings, citing the Supreme Court's decision in *Williams v. New York*, 337 U.S. 241, 69 S.Ct. 1079, 93 L.Ed. 1337 (1949). *See, e.g., United States v. Umana*, 750 F.3d 320, 346 (4th Cir. 2014); *United States v. Fields*, 483 F.3d 313, 327–28 (5th Cir. 2007).

[34, 35] While Coonce advances arguments about whether *Williams* is still good law, it is not our role to decide the continuing validity of a Supreme Court decision even if it appears suspect. As the Supreme Court has stated, “[i]f a precedent of this Court has direct application in a case, yet appears to rest on reasons rejected in some other line of decisions, the Court of Appeals should follow the case which directly controls, leaving to this Court the prerogative of overruling its own decisions.” *Rodriguez de Quijas v. Shearson/Am. Express, Inc.*, 490 U.S. 477, 484, 109 S.Ct. 1917, 104 L.Ed.2d 526 (1989). *Williams* did address the scope of the Confrontation Clause in capital sentencing proceedings, and the case provides useful guidance to this court. *See Williams*, 337 U.S. at 250–52, 69 S.Ct. 1079. This court en banc has also previously applied *Williams* as controlling on confrontation rights in non-capital sentencing proceedings. *See United States v. Wise*, 976 F.2d 393, 398 & n.2 (8th Cir. 1992) (en banc). The district court was as bound by *Williams* as we are.

[36] Coonce's related argument that the BOP records were too unreliable to admit is also unpersuasive. Neither party cites a case from this circuit stating that the “indicia of reliability” standard for typical sentencing proceedings also applies to capital sentencing proceedings, although

the Fifth Circuit has said as much. *See Fields*, 483 F.3d at 337–38. We see no reason to depart from that standard in capital sentencing proceedings either. Accordingly, we review the decision this evidence had sufficient indicia of reliability for abuse of discretion. *Purkey*, 428 F.3d at 756.

Coonce does not explain why the BOP's adversarial administrative process would lack indicia of reliability, and it appears his challenge is to unadjudicated conduct in BOP reports. In particular, he points to a report where a prisoner alleged Coonce attempted sexual assault when the adjudication only led to a conviction for punching that person. In the analogous situation of police reports, we have been suspicious of their reliability: “While police reports may be demonstrably reliable evidence of the fact that an arrest was made they are significantly less reliable evidence of whether the allegations of criminal conduct they contain are true.” *United States v. Johnson*, 710 F.3d 784, 789 (8th Cir. 2013) (quoting *United States v. Bell*, 785 F.2d 640, 644 (8th Cir. 1986)). We assess reliability “case-by-case.” *Id.*

[37] We are convinced the BOP reports were sufficiently reliable here for two reasons. First, the government also introduced the evidence showing that some of the charges did not lead to adjudications against Coonce. Second, any excessive charges from other inmates in the reports were consistent with Coonce's description of unreasonably hostile treatment by other inmates. Thus, we do not believe the district court abused its discretion in admitting BOP reports in this case.

#### J. Using Coonce's Prior Offense for Multiple Aggravating Factors

[38] Coonce next argues the government's repetitive use of his 2002 conviction

for kidnapping and the related rape was unfairly prejudicial. However, he cites no authority barring this type of repetitive use. “Where the evidence is at most ‘an extra helping of what the jury had heard before,’ the evidence is merely cumulative and its admission does not result in reversible error.” *United States v. Ramos-Caraballo*, 375 F.3d 797, 803 (8th Cir. 2004) (quoting *United States v. Simonelli*, 237 F.3d 19, 29 (1st Cir. 2001)). “There could be circumstances, however, where that ‘extra helping’ of evidence ‘can be so prejudicial as to warrant a new trial.’” *Id.* at 804 (quoting same). *Ramos-Caraballo* was under the standard rules of evidence, not the FDPA, but we assess for unfair prejudice under either rule. 18 U.S.C. § 3593(c). We review for abuse of discretion. *Purkey*, 428 F.3d at 756.

[39] As both parties acknowledge, the government used multiple witnesses to recount the kidnapping and rape in order to satisfy different aggravating factors. The only case Coonce cites where a court erred by admitting new but cumulative evidence was a Third Circuit case on child pornography. *See United States v. Cunningham*, 694 F.3d 372, 391 (3d Cir. 2012). The Third Circuit’s analysis is not on point here because the Third Circuit was addressing a trial where the government introduced multiple child pornography video clips to establish guilt of a child pornography offense. *See id.* The evidence at issue here is testimony, not video evidence, and it is being introduced to establish character for sentencing, not to bias a jury’s determination on guilt. Coonce cites no case where we have ever required excluding cumulative evidence of past crimes in a capital sentencing proceeding, and we are not convinced that allowing multiple forms of evidence was unfairly prejudicial here. Thus, we conclude the district court did not abuse its discretion by admitting different

versions of Coonce’s prior kidnapping and rape offenses.

[40, 41] Coonce’s other objection about using the same offense for multiple aggravating factors is foreclosed by precedent. We have stated there is no constitutional infirmity in duplicative factors because the jury weighs factors; it does not tally them for numbers. *See Purkey*, 428 F.3d at 762. As a result, the jury can account for the duplication in its weighing of the factors. *See id.* So, even assuming Coonce is correct that any of the factors were duplicative rather than merely similar, *Purkey* forecloses Coonce’s argument for error based on duplication.

#### K. Future Dangerousness as an Aggravating Factor

[42] Coonce makes three primary arguments about why future dangerousness is not a valid aggravating factor. First, he argues that a probability-based factor like future dangerousness is not capable of proof beyond a reasonable doubt. Second, he argues that future dangerousness for a person under a sentence of life imprisonment should be narrowed to future dangerousness *in prison*. Third, he argues that an unreliable prediction cannot impose unalterable consequences like the death penalty. This court reviews challenges to the validity of an aggravating factor *de novo*. *United States v. Allen*, 247 F.3d 741, 786 (8th Cir. 2001), *vacated on other grounds*, 536 U.S. 953, 122 S.Ct. 2653, 153 L.Ed.2d 830 (2002).

[43] Coonce’s first argument is foreclosed by precedent. As he concedes, a plurality opinion in *Jurek* states that probability-based factors are permissible. *See Jurek v. Texas*, 428 U.S. 262, 274–76, 96 S.Ct. 2950, 49 L.Ed.2d 929 (1976) (joint opinion of Stewart, Powell, and Stevens, JJ.); *see also id.* at 278–79, 96 S.Ct. 2950 (White, J., concurring in the judgment,

joined by Burger, C.J., and Rehnquist, J.). The government argues that *Jurek* forecloses this challenge because this particular argument was presented to the court in *Jurek*. We see no explicit response to that argument in the plurality opinion in *Jurek*. Nevertheless, we agree the question is implicitly foreclosed by *Jurek*. If a probability-based factor is constitutionally permissible in a criminal case, as *Jurek* states, then such a factor necessarily must be provable *beyond a reasonable doubt*. Because *Jurek* prevents us from questioning the premise, it also prevents us from questioning the conclusion.

[44] Coonce's second argument is an argument we have previously rejected. See *Allen*, 247 F.3d at 788–89, *vacated on other grounds*, 536 U.S. 953, 122 S.Ct. 2653, 153 L.Ed.2d 830 (2002). In *Allen*, this court noted the possibility of escape and danger to other inmates and prison officials, and it also noted that the jury could appropriately assess the evidence of future dangerousness when it also knew the defendant was serving a life sentence without the possibility of parole. See *id.* Seven Supreme Court justices have similarly suggested a reversible error would exist with this factor only when the jury was prevented from learning that the defendant had no possibility of parole. See *Simmons v. South Carolina*, 512 U.S. 154, 166 n.5, 114 S.Ct. 2187, 129 L.Ed.2d 133 (1994) (opinion of Blackmun, J., joined by Stevens, Souter, and Ginsburg, JJ.); see also *id.* at 178, 114 S.Ct. 2187 (O'Connor, J., concurring in the judgment, joined by Rehnquist, C.J., and Kennedy, J.). Although we are not bound by *Allen* due to its being vacated, we see no reason the district court erred, as the jury in this case knew about Coonce's existing prison sentence when assessing his future dangerousness.

Coonce's third argument has a false premise. Under *Jurek*, the prediction of future dangerousness *is* reliable. *Jurek*, 428 U.S. at 275–76, 278–79, 96 S.Ct. 2950. Coonce cites two cases about life sentences for juveniles to support his argument: *Montgomery v. Louisiana*, — U.S. —, 136 S. Ct. 718, 193 L.Ed.2d 599 (2016); and *Miller v. Alabama*, 567 U.S. 460, 132 S.Ct. 2455, 183 L.Ed.2d 407 (2012). Neither of these cases says anything about appropriate considerations for *adult* offenders like Coonce. The opinion in *Montgomery* even distinguishes cases concerning factors making the death penalty more likely for a particular offender from factors imposing an unconstitutionally excessive penalty on a category of offenders. *Montgomery*, 136 S. Ct. at 735–36. Coonce's argument presumes his own conclusions about future dangerousness and is unsupported by the authority he cites. The district court did not err in submitting future dangerousness to the jury.

#### L. Voir Dire on Bias

Coonce next argues that the district court improperly restricted voir dire on areas of bias that he claims were critical to his case. In particular, he argues the district court improperly restricted inquiry into (1) connections to officials at FMC Springfield, (2) sexual abuse, and (3) and attitudes toward mental health evidence and related expert testimony.

[45–48] “The Sixth Amendment guarantees ‘the criminally accused a fair trial by a panel of impartial, indifferent jurors.’” *Ortiz*, 315 F.3d at 888 (quoting *Irvin v. Dowd*, 366 U.S. 717, 722, 81 S.Ct. 1639, 6 L.Ed.2d 751 (1961)). Voir dire helps protect this right. *Id.* Similarly, in a death penalty case, due process entitles a defendant to an impartial jury. See *Morgan v. Illinois*, 504 U.S. 719, 729–32, 112

S.Ct. 2222, 119 L.Ed.2d 492 (1992).<sup>10</sup> “Trial judges have broad discretion in determining how best to conduct voir dire, though this discretion is not without boundaries.” *Ortiz*, 315 F.3d at 888. While we have supervisory power in federal death penalty cases that extends beyond enforcing constitutional limits, *Mu’Min v. Virginia*, 500 U.S. 415, 422, 111 S.Ct. 1899, 114 L.Ed.2d 493 (1991), we will reverse only for abuse of discretion “[b]ecause the trial judge is in the best position to analyze the demeanor and credibility of a venireman,” *Ortiz*, 315 F.3d at 888.

[49] The district court’s inquiry regarding friends and relatives of jurors working at FMC Springfield was not an abuse of discretion. The government agreed to a modified version of the question Coonce wanted, and it is unclear why the district court rejected it. Several questions covered many related issues, though, as the district court asked about spouses or significant others who were correctional officers, asked about family or friends in the mental health and medical fields, and asked about whether the jurors had ever applied for a job with a governmental agency. There is some potential for gaps in the responses, such as friends or family other than spouses working as correctional officers, or family or friends working at FMC Springfield in an administrative capacity. Because the existing questions covered such a large potential swath of people working at FMC Springfield, though, we cannot say the failure to ask a more exacting question was an abuse of discretion.

[50] The district court adequately inquired about juror attitudes regarding sexual abuse. Coonce argues the inquiries as to juror experience with crime were insufficient, citing a district court case where a

juror did not respond to a general question about being a victim of crime because the juror did not perceive an *unreported* sexual assault as responsive to the question. See *United States v. Fell*, No. 2:01CR12, 2014 WL 3697810 at \*6–7 (D. Vt., July 24, 2014). Regardless of whether that juror in *Fell* was an outlier or within the mainstream of jury understanding, a similar omission could not have occurred during voir dire in this case. The district court orally asked about attitudes toward possible evidence of the defendant’s past rape or sexual assault. The district court also received responses on point from prospective jurors about personal knowledge of sexual abuse. Thus, Coonce could not show any potential prejudice even if he could demonstrate there was an error.

[51] Finally, the district court adequately inquired regarding juror attitudes toward mental health issues. Coonce argues the district court should have asked prospective jurors more targeted questions about attitudes toward mental health *defenses*. He points to a Ninth Circuit case that references other authority stating that a defendant is entitled to voir dire about attitudes toward an insanity defense. *United States v. Jones*, 722 F.2d 528, 529–30 (9th Cir. 1983). No such defense was at issue here. Instead, Coonce claimed mental health issues as a mitigating factor in a death penalty hearing. The main mental health questions Coonce wanted in the questionnaire were asked at voir dire, and it was only the wording of some of the questions that changed in the final result. In particular, the district court asked potential jurors whether they or immediate family or close friends had experience with mental illness or mental impairment, and it

10. *Morgan* concerned the Due Process Clause of the Fourteenth Amendment, not the Fifth Amendment, but Coonce argues and the gov-

ernment does not contest that the same standard applies to death penalty cases under either clause.

asked whether they had any negative attitudes toward mental health professionals. We are not persuaded that all mental health evidence carries the same stigma as the insanity defense, and we believe these questions adequately inquired as to biases here. Thus, even if we were to agree with the Ninth Circuit on the insanity defense requiring a voir dire question, we would see no abuse of discretion in the district court's voir dire on mental health issues.

#### M. Lack of Individualized Voir Dire

[52] Coonce next argues the district court should have conducted individualized voir dire privately and away from other prospective jurors. The Supreme Court has once observed that the “psychological impact” of answering before other potential jurors can diminish candor. *Irvin*, 366 U.S. at 728, 81 S.Ct. 1639. It has also observed that when discussing voir dire practices, “[t]he fact that a particular rule may be thought to be the ‘better’ view does not mean that it is incorporated into the Fourteenth Amendment.” *Mu’Min*, 500 U.S. at 430–31, 111 S.Ct. 1899. Without a constitutional violation here, which we do not find, Coonce’s argument is only a request to use our supervisory power. Coonce cites no circuit court that has used its supervisory power to require district courts to conduct individualized voir dire. The record here also shows multiple candid answers by potential jurors in the voir dire, suggesting that group voir dire was adequate in this case. Facing no constitutional violation or problematic record, we decline Coonce’s invitation to adopt his perception of best practices for our district courts.

#### N. Separate Capital Sentencing Proceedings

[53] Coonce next argues the district court abused its discretion by denying him

a separate capital sentencing proceeding from Hall. In *Kansas v. Carr*, the Supreme Court reversed a decision of the Kansas Supreme Court finding that the Eighth Amendment required separate sentencing proceedings. — U.S. —, 136 S. Ct. 633, 646, 193 L.Ed.2d 535 (2016). The Court emphasized: “[t]o forbid joinder in capital-sentencing proceedings would, perversely, increase the odds of ‘wanto[n] and freak-is[h]’ imposition of death sentences.” *Id.* (quoting *Gregg v. Georgia*, 428 U.S. 153, 206–207, 96 S.Ct. 2909, 49 L.Ed.2d 859 (1976) (joint opinion of Stewart, Powell, and Stevens, JJ.)). Coonce suggests some factual distinctions, but none are a basis for disregarding the broad holding in *Carr*. He does not demonstrate possible prejudice from the jury failing to separately consider him and Hall or from instructions which commingled evidence and law not applicable to him with otherwise proper law and evidence. *See id.* at 645. The sentencing verdict forms also separately treated the two co-defendants. Thus, we see no error in the district court’s refusal to sever the capital sentencing proceedings.

#### O. Standard for Weighing Factors

[54] Coonce next argues that a jury must weigh factors in capital sentencing proceedings using a beyond a reasonable doubt standard. We have stated that the weighing component of the FDPA is not an elemental fact. *Purkey*, 428 F.3d at 750. *Purkey* only addressed whether a grand jury needed to charge the weighing component in an indictment, but our conclusion that weighing is not an element also means that a capital sentencing jury does not need to perform the weighing beyond a reasonable doubt. The district court correctly followed our precedent.

#### P. Arbitrariness Arguments

[55] Coonce finally argues he was arbitrarily sentenced based on geography be-

cause the Western District of Missouri has more death penalty cases than the average district court. This argument is fundamentally a policy argument, not a legal one. The statute governing our review requires this court to assess whether “the sentence of death was imposed under the influence of passion, prejudice, or any other arbitrary factor.” 18 U.S.C. § 3595(c)(1). The implication in this statute is that the court must assess whether *the jury* decided the sentence should be imposed based on any of those factors. Coonce makes no attempt to argue the jury here sentenced him based on geography.

Even if the statute were not narrowed to the jury, Coonce makes no showing that he personally received a sentence of death based on geography. While he cites generalized statistics about other districts and defendants, he does not show that his *particular chance* of receiving the death penalty changed because of the district. He infers from those generalized statistics that his sentence is arbitrary. But even if we agreed with his inference, which we do not, it is equally plausible that his sentence is deserved but some other cases in the district involved arbitrary use of the death penalty. Coonce offers no basis to reach an inference in his favor aside from his presumption that imposition of the death penalty is always improper.

[56] Coonce’s alternative argument that the FDPA itself is arbitrary has no legal merit. This court has previously rejected the arguments he advances. *Allen*, 247 F.3d at 760–61, *vacated on other grounds*, 536 U.S. 953, 122 S.Ct. 2653, 153 L.Ed.2d 830 (2002) (stating that “the FDPA adequately narrows the class of persons eligible for the death penalty and sufficiently channels a jury’s sentencing discretion” and that “proportionality review is not required in order for the FDPA to pass constitutional muster”). Even if we

reconsidered that view, Coonce makes no showing that he personally received a sentence of death based on some arbitrariness inherent in the FDPA. This alternative argument is nothing more than a list of grievances about the FDPA with no causal connection to Coonce’s case.

### III. Conclusion

After addressing each of Coonce’s arguments on appeal, we are satisfied that the district court’s rulings on voir dire, jury instructions, evidence, presence of the defendant, and the aggravating and mitigating factors were correct. We also hold that Coonce does not satisfy the age of onset requirement for the “mentally retarded” exception to the death penalty.

Our other review tasks under the FDPA show no reason for reversal here. We found no merit to Coonce’s constitutional challenge to the FDPA and see no other indication that passion, prejudice, or any other arbitrary factor resulted in his death sentence. *See* 18 U.S.C. § 3595(c)(1). In addition, our review of the record shows sufficient evidence to find a statutory aggravating factor. *See id.* Accordingly, we affirm the judgment of the district court.



**Charles LEWIS Plaintiff - Appellee**

**v.**

**CITY OF ST. LOUIS; Vernon Betts;  
Jeff Carson; Charlene Deeken  
Defendants**

**Kimberly Gardner Defendant -  
Appellant**

## **Appendix 2**

Order extending time to file petition for rehearing in  
*United States v. Coonce*, No. 14-2800 (8th Cir., August 5, 2019)

**UNITED STATES COURT OF APPEALS  
FOR THE EIGHTH CIRCUIT**

No: 14-2800

United States of America

Appellee

v.

Wesley Paul Coonce, Jr.

Appellant

---

Appeal from U.S. District Court for the Western District of Missouri - Springfield  
(6:10-cr-03029-GAF-1)

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**ORDER**

The motion of appellant Wesley Paul Coonce, Jr. for an extension of time until September 12, 2019, to file a petition for rehearing is granted.

Electronically-filed petitions for rehearing must be received in the clerk's office on or before the due date.

The three-day mailing grace under Fed.R.App.P. 26(c) does not apply to petitions for rehearing.

August 05, 2019

Order Entered at the Direction of the Court:  
Clerk, U.S. Court of Appeals, Eighth Circuit.

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/s/ Michael E. Gans

## **Appendix 3**

First page of petition for rehearing (showing filing date) in  
*United States v. Coonce*, No. 14-2800 (8th Cir., September 11, 2019)

No. 14-2800

UNITED STATES COURT OF APPEALS  
FOR THE EIGHTH CIRCUIT

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UNITED STATES OF AMERICA,

Plaintiff-Appellee,

v.

WESLEY P. COONCE, JR.,

Defendant-Appellant.

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On Appeal from the United States District Court  
for the Western District of Missouri  
No. 10-03029

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**APPELLANT'S PETITION FOR  
REHEARING AND REHEARING *EN BANC***

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Shane P. Cantin, Esq.  
Erica Mynarich, Esq.  
Carver, Cantin & Mynarich  
901 St. Louis St., Suite 1600  
Springfield, MO 65806  
(417) 831-6363 Tel.  
(417) 831-7373 Fax  
shane@c2glaw.com

Barry J. Fisher, Esq.  
Federal Public Defender Office  
39 North Pearl Street, 5th Floor  
Albany, NY 12207  
(518) 650-9031 Tel.  
(518) 436-1780 Fax  
barry\_fisher@fd.org

*Attorneys for Defendant-Appellant Wesley P. Coonce, Jr.*

## **Appendix 4**

Order denying rehearing in

*United States v. Coonce*, No. 14-2800 (8th Cir., October 4, 2019)

**UNITED STATES COURT OF APPEALS  
FOR THE EIGHTH CIRCUIT**

No: 14-2800

United States of America

Appellee

v.

Wesley Paul Counce, Jr.

Appellant

---

Appeal from U.S. District Court for the Western District of Missouri - Springfield  
(6:10-cr-03029-GAF-1)

---

**ORDER**

The petition for rehearing en banc is denied. The petition for rehearing by the panel is also denied.

Judge Kelly did not participate in the consideration or decision of this matter.

October 04, 2019

Order Entered at the Direction of the Court:  
Clerk, U.S. Court of Appeals, Eighth Circuit.

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/s/ Michael E. Gans

## **Appendix 5**

Notification of extension of time to March 2, 2020,  
to file petition for writ of certiorari,  
*Coonce v. United States*, No.19A632 (December 6, 2019)

**Supreme Court of the United States  
Office of the Clerk  
Washington, DC 20543-0001**

**Scott S. Harris**  
Clerk of the Court  
(202) 479-3011

December 6, 2019

Mr. Robert Charles Owen  
Law Office of Robert C. Owen, LLC  
53 W. Jackson Blvd.  
Suite 1056  
Chicago, IL 60604

Re: Wesley Paul Coonce Jr.  
v. United States  
Application No. 19A632

Dear Mr. Owen:

The application for an extension of time within which to file a petition for a writ of certiorari in the above-entitled case has been presented to Justice Gorsuch, who on December 6, 2019, extended the time to and including March 2, 2020.

This letter has been sent to those designated on the attached notification list.

Sincerely,

**Scott S. Harris, Clerk**

by

Susan Frimpong  
Case Analyst

**Supreme Court of the United States  
Office of the Clerk  
Washington, DC 20543-0001**

**Scott S. Harris**  
Clerk of the Court  
(202) 479-3011

**NOTIFICATION LIST**

Mr. Robert Charles Owen  
Law Office of Robert C. Owen, LLC  
53 W. Jackson Blvd.  
Suite 1056  
Chicago, IL 60604

Mr. Noel J. Francisco  
Solicitor General  
United States Department of Justice  
950 Pennsylvania Avenue, NW  
Washington, DC 20530-0001

Clerk  
United States Court of Appeals for the Eighth Circuit  
Thomas F. Eagleton Courthouse  
111 S. 10th Street, Room 24.329  
St. Louis, MO 63102-1125

## **Appendix 6**

Text of constitutional and statutory provisions at issue

## **CONSTITUTIONAL AND STATUTORY PROVISIONS AT ISSUE**

### **U.S. Const., Amend V.**

No person shall be held to answer for a capital, or otherwise infamous crime, unless on a presentment or indictment of a Grand Jury, except in cases arising in the land or naval forces, or in the Militia, when in actual service in time of War or public danger; nor shall any person be subject for the same offence to be twice put in jeopardy of life or limb; nor shall be compelled in any criminal case to be a witness against himself, nor be deprived of life, liberty, or property, without due process of law; nor shall private property be taken for public use, without just compensation.

### **U.S. Const., Amend VI.**

In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, by an impartial jury of the State and district wherein the crime shall have been committed, which district shall have been previously ascertained by law, and to be informed of the nature and cause of the accusation; to be confronted with the witnesses against him; to have compulsory process for obtaining witnesses in his favor, and to have the Assistance of Counsel for his defence.

### **U.S. Const., Amend VIII.**

Excessive bail shall not be required, nor excessive fines imposed, nor cruel and unusual punishments inflicted.

### **Federal Death Penalty Act of 1994**

(18 U.S.C. §§ 3591-3598)

#### **§ 3591. Sentence of death**

(a) A defendant who has been found guilty of—

(1) an offense described in section 794 or section 2381; or

(2) any other offense for which a sentence of death is provided, if the defendant, as determined beyond a reasonable doubt at the hearing under section 3593—

(A) intentionally killed the victim;

(B) intentionally inflicted serious bodily injury that resulted in the death of the victim;

(C) intentionally participated in an act, contemplating that the life of a person would be taken or intending that lethal force would be used in connection with a person, other than one of the participants in the offense, and the victim died as a direct result of the act; or

(D) intentionally and specifically engaged in an act of violence, knowing that the act created a grave risk of death to a person, other than one of the participants in the offense, such that participation in the act constituted a reckless disregard for human life and the victim died as a direct result of the act,

shall be sentenced to death if, after consideration of the factors set forth in section 3592 in the course of a hearing held pursuant to section 3593, it is determined that imposition of a sentence of death is justified, except that no person may be sentenced to death who was less than 18 years of age at the time of the offense.

(b) A defendant who has been found guilty of—

(1) an offense referred to in section 408(c)(1) of the Controlled Substances Act (21 U.S.C. 848(c)(1)), committed as part of a continuing criminal enterprise offense under the conditions described in subsection (b) of that section which involved not less than twice the quantity of controlled substance described in subsection (b)(2)(A) or twice the gross receipts described in subsection (b)(2)(B); or

(2) an offense referred to in section 408(c)(1) of the Controlled Substances Act (21 U.S.C. 848(c)(1)), committed as part of a continuing criminal enterprise offense under that section, where the defendant is a principal administrator, organizer, or leader of such an enterprise, and the defendant, in order to obstruct the investigation or prosecution of the enterprise or an offense involved in the enterprise, attempts to kill or knowingly directs, advises, authorizes, or assists another to attempt to kill any public officer, juror, witness, or members of the family or household of such a person,

shall be sentenced to death if, after consideration of the factors set forth in section 3592 in the course of a hearing held pursuant to section 3593, it is determined that imposition of a sentence of death is justified, except that no person may be sentenced to death who was less than 18 years of age at the time of the offense.

(Added Pub. L. 103–322, title VI, § 60002(a), Sept. 13, 1994, 108 Stat. 1959.)

**§ 3592. Mitigating and aggravating factors to be considered in determining whether a sentence of death is justified**

(a) Mitigating Factors.—In determining whether a sentence of death is to be imposed on a defendant, the finder of fact shall consider any mitigating factor, including the following:

(1) Impaired capacity.—

The defendant's capacity to appreciate the wrongfulness of the defendant's conduct or to conform conduct to the requirements of law was significantly impaired, regardless of whether the capacity was so impaired as to constitute a defense to the charge.

(2) Duress.—

The defendant was under unusual and substantial duress, regardless of whether the duress was of such a degree as to constitute a defense to the charge.

(3) Minor participation.—

The defendant is punishable as a principal in the offense, which was committed by another, but the defendant's participation was relatively minor, regardless of whether the participation was so minor as to constitute a defense to the charge.

(4) Equally culpable defendants.—

Another defendant or defendants, equally culpable in the crime, will not be punished by death.

(5) No prior criminal record.—

The defendant did not have a significant prior history of other criminal conduct.

(6) Disturbance.—

The defendant committed the offense under severe mental or emotional disturbance.

(7) Victim's consent.—

The victim consented to the criminal conduct that resulted in the victim's death.

(8) Other factors.—

Other factors in the defendant's background, record, or character or any other circumstance of the offense that mitigate against imposition of the death sentence.

(b) Aggravating Factors for Espionage and Treason.—In determining whether a sentence of death is justified for an offense described in section 3591(a)(1), the jury, or if there is no jury, the court, shall consider each of the following aggravating factors for which notice has been given and determine which, if any, exist:

(1) Prior espionage or treason offense.—

The defendant has previously been convicted of another offense involving espionage or treason for which a sentence of either life imprisonment or death was authorized by law.

(2) Grave risk to national security.—

In the commission of the offense the defendant knowingly created a grave risk of substantial danger to the national security.

(3) Grave risk of death.—

In the commission of the offense the defendant knowingly created a grave risk of death to another person.

The jury, or if there is no jury, the court, may consider whether any other aggravating factor for which notice has been given exists.

(c) Aggravating Factors for Homicide.—In determining whether a sentence of death is justified for an offense described in section 3591(a)(2), the jury, or if there is no jury, the court, shall consider each of the following aggravating factors for which notice has been given and determine which, if any, exist:

(1) Death during commission of another crime.—

The death, or injury resulting in death, occurred during the commission or attempted commission of, or during the immediate flight from the commission of, an offense under section 32 (destruction of aircraft or aircraft facilities), section 33 (destruction of motor vehicles or motor vehicle facilities), section 37 (violence at international airports), section 351

(violence against Members of Congress, Cabinet officers, or Supreme Court Justices), an offense under section 751 (prisoners in custody of institution or officer), section 794 (gathering or delivering defense information to aid foreign government), section 844(d) (transportation of explosives in interstate commerce for certain purposes), section 844(f) (destruction of Government property by explosives), section 1118 (prisoners serving life term), section 1201 (kidnapping), section 844(i) (destruction of property affecting interstate commerce by explosives), section 1116 (killing or attempted killing of diplomats), section 1203 (hostage taking), section 1992 [1] (wrecking trains), section 2245 (offenses resulting in death), section 2280 (maritime violence), section 2281 (maritime platform violence), section 2332 (terrorist acts abroad against United States nationals), section 2332a (use of weapons of mass destruction), or section 2381 (treason) of this title, or section 46502 of title 49, United States Code (aircraft piracy).

(2) Previous conviction of violent felony involving firearm.—

For any offense, other than an offense for which a sentence of death is sought on the basis of section 924(c), the defendant has previously been convicted of a Federal or State offense punishable by a term of imprisonment of more than 1 year, involving the use or attempted or threatened use of a firearm (as defined in section 921) against another person.

(3) Previous conviction of offense for which a sentence of death or life imprisonment was authorized.—

The defendant has previously been convicted of another Federal or State offense resulting in the death of a person, for which a sentence of life imprisonment or a sentence of death was authorized by statute.

(4) Previous conviction of other serious offenses.—

The defendant has previously been convicted of 2 or more Federal or State offenses, punishable by a term of imprisonment of more than 1 year, committed on different occasions, involving the infliction of, or attempted infliction of, serious bodily injury or death upon another person.

(5) Grave risk of death to additional persons.—

The defendant, in the commission of the offense, or in escaping apprehension for the violation of the offense, knowingly created a grave risk of death to 1 or more persons in addition to the victim of the offense.

(6) Heinous, cruel, or depraved manner of committing offense.—

The defendant committed the offense in an especially heinous, cruel, or depraved manner in that it involved torture or serious physical abuse to the victim.

(7) Procurement of offense by payment.—

The defendant procured the commission of the offense by payment, or promise of payment, of anything of pecuniary value.

(8) Pecuniary gain.—

The defendant committed the offense as consideration for the receipt, or in the expectation of the receipt, of anything of pecuniary value.

(9) Substantial planning and premeditation.—

The defendant committed the offense after substantial planning and premeditation to cause the death of a person or commit an act of terrorism.

(10) Conviction for two felony drug offenses.—

The defendant has previously been convicted of 2 or more State or Federal offenses punishable by a term of imprisonment of more than one year, committed on different occasions, involving the distribution of a controlled substance.

(11) Vulnerability of victim.—

The victim was particularly vulnerable due to old age, youth, or infirmity.

(12) Conviction for serious federal drug offenses.—

The defendant had previously been convicted of violating title II or III of the Comprehensive Drug Abuse Prevention and Control Act of 1970 for which a sentence of 5 or more years may be imposed or had previously been convicted of engaging in a continuing criminal enterprise.

(13) Continuing criminal enterprise involving drug sales to minors.—

The defendant committed the offense in the course of engaging in a continuing criminal enterprise in violation of section 408(c) of the Controlled Substances Act (21 U.S.C. 848(c)), and that violation involved the distribution of drugs to persons under the age of 21 in violation of section 418 of that Act (21 U.S.C. 859).

(14) High public officials.—The defendant committed the offense against—

- (A) the President of the United States, the President-elect, the Vice President, the Vice President-elect, the Vice President-designate,

or, if there is no Vice President, the officer next in order of succession to the office of the President of the United States, or any person who is acting as President under the Constitution and laws of the United States;

(B) a chief of state, head of government, or the political equivalent, of a foreign nation;

(C) a foreign official listed in section 1116(b)(3)(A), if the official is in the United States on official business; or

(D) a Federal public servant who is a judge, a law enforcement officer, or an employee of a United States penal or correctional institution—

(i) while he or she is engaged in the performance of his or her official duties;

(ii) because of the performance of his or her official duties; or

(iii) because of his or her status as a public servant.

For purposes of this subparagraph, a “law enforcement officer” is a public servant authorized by law or by a Government agency or Congress to conduct or engage in the prevention, investigation, or prosecution or adjudication of an offense, and includes those engaged in corrections, parole, or probation functions.

(15) Prior conviction of sexual assault or child molestation.—

In the case of an offense under chapter 109A (sexual abuse) or chapter 110 (sexual abuse of children), the defendant has previously been convicted of a crime of sexual assault or crime of child molestation.

(16) Multiple killings or attempted killings.—

The defendant intentionally killed or attempted to kill more than one person in a single criminal episode.

The jury, or if there is no jury, the court, may consider whether any other aggravating factor for which notice has been given exists.

(d) Aggravating Factors for Drug Offense Death Penalty.—In determining whether a sentence of death is justified for an offense described in section 3591(b), the jury, or if there is no jury, the court, shall consider each of the following aggravating factors for which notice has been given and determine which, if any, exist:

- (1) Previous conviction of offense for which a sentence of death or life imprisonment was authorized.—

The defendant has previously been convicted of another Federal or State offense resulting in the death of a person, for which a sentence of life imprisonment or death was authorized by statute.

- (2) Previous conviction of other serious offenses.—

The defendant has previously been convicted of two or more Federal or State offenses, each punishable by a term of imprisonment of more than one year, committed on different occasions, involving the importation, manufacture, or distribution of a controlled substance (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)) or the infliction of, or attempted infliction of, serious bodily injury or death upon another person.

- (3) Previous serious drug felony conviction.—

The defendant has previously been convicted of another Federal or State offense involving the manufacture, distribution, importation, or possession of a controlled substance (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)) for which a sentence of five or more years of imprisonment was authorized by statute.

- (4) Use of firearm.—

In committing the offense, or in furtherance of a continuing criminal enterprise of which the offense was a part, the defendant used a firearm or knowingly directed, advised, authorized, or assisted another to use a firearm to threaten, intimidate, assault, or injure a person.

- (5) Distribution to persons under 21.—

The offense, or a continuing criminal enterprise of which the offense was a part, involved conduct proscribed by section 418 of the Controlled Substances Act (21 U.S.C. 859) which was committed directly by the defendant.

- (6) Distribution near schools.—

The offense, or a continuing criminal enterprise of which the offense was a part, involved conduct proscribed by section 419 of the Controlled Substances Act (21 U.S.C. 860) which was committed directly by the defendant.

- (7) Using minors in trafficking.—

The offense, or a continuing criminal enterprise of which the offense was a part, involved conduct proscribed by section 420 of the Controlled Substances Act (21 U.S.C. 861) which was committed directly by the defendant.

(8) Lethal adulterant.—

The offense involved the importation, manufacture, or distribution of a controlled substance (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)), mixed with a potentially lethal adulterant, and the defendant was aware of the presence of the adulterant.

The jury, or if there is no jury, the court, may consider whether any other aggravating factor for which notice has been given exists.

(Added and amended Pub. L. 103–322, title VI, § 60002(a), title XXXIII, § 330021(1), Sept. 13, 1994, 108 Stat. 1960, 2150; Pub. L. 104–132, title VII, § 728, Apr. 24, 1996, 110 Stat. 1302; Pub. L. 104–294, title VI, §§ 601(b)(7), 604(b)(35), Oct. 11, 1996, 110 Stat. 3499, 3508; Pub. L. 107–273, div. B, title IV, § 4002(e)(2), Nov. 2, 2002, 116 Stat. 1810; Pub. L. 109–248, title II, § 206(a)(4), July 27, 2006, 120 Stat. 614.)

**§ 3593. Special hearing to determine whether a sentence of death is justified**

(a) Notice by the Government.—If, in a case involving an offense described in section 3591, the attorney for the government believes that the circumstances of the offense are such that a sentence of death is justified under this chapter, the attorney shall, a reasonable time before the trial or before acceptance by the court of a plea of guilty, sign and file with the court, and serve on the defendant, a notice—

- (1) stating that the government believes that the circumstances of the offense are such that, if the defendant is convicted, a sentence of death is justified under this chapter and that the government will seek the sentence of death; and
- (2) setting forth the aggravating factor or factors that the government, if the defendant is convicted, proposes to prove as justifying a sentence of death.

The factors for which notice is provided under this subsection may include factors concerning the effect of the offense on the victim and the victim’s family, and may include oral testimony, a victim impact statement that identifies the victim of the offense and the extent and scope of the injury and loss suffered by the victim and the victim’s family, and any other relevant information. The court may permit the attorney for the government to amend the notice upon a showing of good cause.

(b) Hearing Before a Court or Jury.—If the attorney for the government has filed a notice as required under subsection (a) and the defendant is found guilty of or pleads guilty to an offense described in section 3591, the judge who presided at the trial or before whom the guilty plea was entered, or another judge if that judge is unavailable, shall conduct a separate sentencing hearing to determine the punishment to be imposed. The hearing shall be conducted—

(1) before the jury that determined the defendant's guilt;

(2) before a jury impaneled for the purpose of the hearing if—

(A) the defendant was convicted upon a plea of guilty;

(B) the defendant was convicted after a trial before the court sitting without a jury;

(C) the jury that determined the defendant's guilt was discharged for good cause; or

(D) after initial imposition of a sentence under this section, reconsideration of the sentence under this section is necessary; or

(3) before the court alone, upon the motion of the defendant and with the approval of the attorney for the government.

A jury impaneled pursuant to paragraph (2) shall consist of 12 members, unless, at any time before the conclusion of the hearing, the parties stipulate, with the approval of the court, that it shall consist of a lesser number.

(c) Proof of Mitigating and Aggravating Factors.—

Notwithstanding rule 32 of the Federal Rules of Criminal Procedure, when a defendant is found guilty or pleads guilty to an offense under section 3591, no presentence report shall be prepared. At the sentencing hearing, information may be presented as to any matter relevant to the sentence, including any mitigating or aggravating factor permitted or required to be considered under section 3592. Information presented may include the trial transcript and exhibits if the hearing is held before a jury or judge not present during the trial, or at the trial judge's discretion. The defendant may present any information relevant to a mitigating factor. The government may present any information relevant to an aggravating factor for which notice has been provided under subsection (a). Information is admissible regardless of its admissibility under the rules governing admission of evidence at criminal trials except that information may be excluded if its probative value is outweighed by the danger of creating unfair prejudice, confusing the issues, or misleading the jury. For the purposes of the preceding sentence, the fact that a victim, as defined in section 3510, attended or observed the trial shall not

be construed to pose a danger of creating unfair prejudice, confusing the issues, or misleading the jury. The government and the defendant shall be permitted to rebut any information received at the hearing, and shall be given fair opportunity to present argument as to the adequacy of the information to establish the existence of any aggravating or mitigating factor, and as to the appropriateness in the case of imposing a sentence of death. The government shall open the argument. The defendant shall be permitted to reply. The government shall then be permitted to reply in rebuttal. The burden of establishing the existence of any aggravating factor is on the government, and is not satisfied unless the existence of such a factor is established beyond a reasonable doubt. The burden of establishing the existence of any mitigating factor is on the defendant, and is not satisfied unless the existence of such a factor is established by a preponderance of the information.

(d) Return of Special Findings.—

The jury, or if there is no jury, the court, shall consider all the information received during the hearing. It shall return special findings identifying any aggravating factor or factors set forth in section 3592 found to exist and any other aggravating factor for which notice has been provided under subsection (a) found to exist. A finding with respect to a mitigating factor may be made by 1 or more members of the jury, and any member of the jury who finds the existence of a mitigating factor may consider such factor established for purposes of this section regardless of the number of jurors who concur that the factor has been established. A finding with respect to any aggravating factor must be unanimous. If no aggravating factor set forth in section 3592 is found to exist, the court shall impose a sentence other than death authorized by law.

(e) Return of a Finding Concerning a Sentence of Death.—If, in the case of—

- (1) an offense described in section 3591(a)(1), an aggravating factor required to be considered under section 3592(b) is found to exist;
- (2) an offense described in section 3591(a)(2), an aggravating factor required to be considered under section 3592(c) is found to exist; or
- (3) an offense described in section 3591(b), an aggravating factor required to be considered under section 3592(d) is found to exist,

the jury, or if there is no jury, the court, shall consider whether all the aggravating factor or factors found to exist sufficiently outweigh all the mitigating factor or factors found to exist to justify a sentence of death, or, in the absence of a mitigating factor, whether the aggravating factor or factors alone are sufficient to justify a sentence of death. Based upon this consideration, the jury by unanimous vote, or if there is no jury, the court, shall recommend whether the defendant

should be sentenced to death, to life imprisonment without possibility of release or some other lesser sentence.

(f) **Special Precaution To Ensure Against Discrimination.—**

In a hearing held before a jury, the court, prior to the return of a finding under subsection (e), shall instruct the jury that, in considering whether a sentence of death is justified, it shall not consider the race, color, religious beliefs, national origin, or sex of the defendant or of any victim and that the jury is not to recommend a sentence of death unless it has concluded that it would recommend a sentence of death for the crime in question no matter what the race, color, religious beliefs, national origin, or sex of the defendant or of any victim may be. The jury, upon return of a finding under subsection (e), shall also return to the court a certificate, signed by each juror, that consideration of the race, color, religious beliefs, national origin, or sex of the defendant or any victim was not involved in reaching his or her individual decision and that the individual juror would have made the same recommendation regarding a sentence for the crime in question no matter what the race, color, religious beliefs, national origin, or sex of the defendant or any victim may be.

(Added Pub. L. 103–322, title VI, § 60002(a), Sept. 13, 1994, 108 Stat. 1964; amended Pub. L. 105–6, § 2(c), Mar. 19, 1997, 111 Stat. 12; Pub. L. 107–273, div. B, title IV, § 4002(e)(8), Nov. 2, 2002, 116 Stat. 1810.)

**§ 3594. Imposition of a sentence of death**

Upon a recommendation under section 3593(e) that the defendant should be sentenced to death or life imprisonment without possibility of release, the court shall sentence the defendant accordingly. Otherwise, the court shall impose any lesser sentence that is authorized by law. Notwithstanding any other law, if the maximum term of imprisonment for the offense is life imprisonment, the court may impose a sentence of life imprisonment without possibility of release.

(Added Pub. L. 103–322, title VI, § 60002(a), Sept. 13, 1994, 108 Stat. 1966.)

**§ 3595. Review of a sentence of death**

(a) **Appeal.—**

In a case in which a sentence of death is imposed, the sentence shall be subject to review by the court of appeals upon appeal by the defendant. Notice of appeal must be filed within the time specified for the filing of a notice of appeal. An appeal under this section may be consolidated with an appeal of the judgment of conviction and shall have priority over all other cases.

(b) Review.—The court of appeals shall review the entire record in the case, including—

- (1) the evidence submitted during the trial;
- (2) the information submitted during the sentencing hearing;
- (3) the procedures employed in the sentencing hearing; and
- (4) the special findings returned under section 3593(d).

(c) Decision and Disposition.—

(1) The court of appeals shall address all substantive and procedural issues raised on the appeal of a sentence of death, and shall consider whether the sentence of death was imposed under the influence of passion, prejudice, or any other arbitrary factor and whether the evidence supports the special finding of the existence of an aggravating factor required to be considered under section 3592.

(2) Whenever the court of appeals finds that—

- (A) the sentence of death was imposed under the influence of passion, prejudice, or any other arbitrary factor;
- (B) the admissible evidence and information adduced does not support the special finding of the existence of the required aggravating factor; or
- (C) the proceedings involved any other legal error requiring reversal of the sentence that was properly preserved for appeal under the rules of criminal procedure,

the court shall remand the case for reconsideration under section 3593 or imposition of a sentence other than death. The court of appeals shall not reverse or vacate a sentence of death on account of any error which can be harmless, including any erroneous special finding of an aggravating factor, where the Government establishes beyond a reasonable doubt that the error was harmless.

(3) The court of appeals shall state in writing the reasons for its disposition of an appeal of a sentence of death under this section.

(Added Pub. L. 103–322, title VI, § 60002(a), Sept. 13, 1994, 108 Stat. 1967.)

## **§ 3596. Implementation of a sentence of death**

### **(a) In General.—**

A person who has been sentenced to death pursuant to this chapter shall be committed to the custody of the Attorney General until exhaustion of the procedures for appeal of the judgment of conviction and for review of the sentence. When the sentence is to be implemented, the Attorney General shall release the person sentenced to death to the custody of a United States marshal, who shall supervise implementation of the sentence in the manner prescribed by the law of the State in which the sentence is imposed. If the law of the State does not provide for implementation of a sentence of death, the court shall designate another State, the law of which does provide for the implementation of a sentence of death, and the sentence shall be implemented in the latter State in the manner prescribed by such law.

### **(b) Pregnant Woman.—**

A sentence of death shall not be carried out upon a woman while she is pregnant.

### **(c) Mental Capacity.—**

A sentence of death shall not be carried out upon a person who is mentally retarded. A sentence of death shall not be carried out upon a person who, as a result of mental disability, lacks the mental capacity to understand the death penalty and why it was imposed on that person.

(Added Pub. L. 103–322, title VI, § 60002(a), Sept. 13, 1994, 108 Stat. 1967.)

## **§ 3597. Use of State facilities**

### **(a) In General.—**

A United States marshal charged with supervising the implementation of a sentence of death may use appropriate State or local facilities for the purpose, may use the services of an appropriate State or local official or of a person such an official employs for the purpose, and shall pay the costs thereof in an amount approved by the Attorney General.

### **(b) Excuse of an Employee on Moral or Religious Grounds.—**

No employee of any State department of corrections, the United States Department of Justice, the Federal Bureau of Prisons, or the United States

Marshals Service, and no employee providing services to that department, bureau, or service under contract shall be required, as a condition of that employment or contractual obligation, to be in attendance at or to participate in any prosecution or execution under this section if such participation is contrary to the moral or religious convictions of the employee. In this subsection, “participation in executions” includes personal preparation of the condemned individual and the apparatus used for execution and supervision of the activities of other personnel in carrying out such activities.

(Added Pub. L. 103–322, title VI, § 60002(a), Sept. 13, 1994, 108 Stat. 1968.)

**§ 3598. Special provisions for Indian country**

Notwithstanding sections 1152 and 1153, no person subject to the criminal jurisdiction of an Indian tribal government shall be subject to a capital sentence under this chapter for any offense the Federal jurisdiction for which is predicated solely on Indian country (as defined in section 1151 of this title) and which has occurred within the boundaries of Indian country, unless the governing body of the tribe has elected that this chapter have effect over land and persons subject to its criminal jurisdiction.

(Added Pub. L. 103–322, title VI, § 60002(a), Sept. 13, 1994, 108 Stat. 1968.)