

UNITED STATES COURT OF APPEALS  
FOR THE NINTH CIRCUIT

**FILED**

MAR 21 2019

MOLLY C. DWYER, CLERK  
U.S. COURT OF APPEALS

VICKI CORONA,

No. 18-55985

Plaintiff - Appellant,

D.C. No. 2:17-cv-02913-VBF-KK  
U.S. District Court for Central  
California, Los Angeles

v.  
CITY OF LOS ANGELES; et al.,

**MANDATE**

Defendants - Appellees.

The judgment of this Court, entered February 27, 2019, takes effect this date.

This constitutes the formal mandate of this Court issued pursuant to Rule 41(a) of the Federal Rules of Appellate Procedure.

FOR THE COURT:

MOLLY C. DWYER  
CLERK OF COURT

By: Nixon Antonio Callejas Morales  
Deputy Clerk  
Ninth Circuit Rule 27-7

*[Handwritten signature]*

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VICKI CORONA,

No. 18-55985

Plaintiff-Appellant,

D.C. No. 2:17-cv-02913-VBF-KK  
Central District of California,  
Los Angeles

v.

CITY OF LOS ANGELES; et al.,

ORDER

Defendants-Appellees.

Before: CANBY, GRABER, and McKEOWN, Circuit Judges.

The district court certified that this appeal is not taken in good faith and has denied appellant leave to proceed in forma pauperis on appeal. *See* 28 U.S.C. § 1915(a). On September 12, 2018, the court ordered appellant to explain in writing why this appeal should not be dismissed as frivolous. *See* 28 U.S.C. § 1915(e)(2) (court shall dismiss case at any time, if court determines it is frivolous or malicious).

Upon a review of the record, the response to the court's September 12, 2018 order, and the opening brief received on October 19, 2018, we conclude this appeal is frivolous. We therefore deny appellant's motion to proceed in forma pauperis (Docket Entry No. 7) and dismiss this appeal as frivolous, pursuant to 28 U.S.C. § 1915(e)(2).

**DISMISSED.**

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UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA

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**VICKI CORONA,**

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Plaintiff,

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v.

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CITY OF LOS ANGELES et al.,

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Defendant(s).

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**Case No. LA CV 17-02913-VBF (KK)**

**ORDER**

**Denying Document #24 (Plaintiff's  
Motion for Relief from Judgment)**

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On October 3, 2017, Vicki Corona ("Plaintiff"), proceeding pro se, filed an "Objection to Order of August 23, 2017; Motion to Dismiss Order and Reinstate Case," which the Court previously construed as a motion for relief from judgment under Fed. R. Civ. P. 60(b) ("Motion"). *Accord Davenport v. Terhune*, 1999 WL 329090, \*1 (N.D. Cal. May 14, 1999) ("The court will liberally construe the document to be a request under . . . 60(b) . . ."). Today the Court construes the motion more specifically as arguably seeking relief from judgment under subsections one, four, and six of Rule 60(b). **For reasons set forth below, the Court will deny the Rule 60(b) motion, concluding that (1) a request for relief under 60(b)(1) is untimely and lacks merit; (2) a request for**

1 **relief under 60(b)(6) is untimely and lacks merit; and (3) a request for 60(b)(4) relief**  
2 **is *not* untimely here, but it lacks merit.**

3 In April 2017, plaintiff filed the 42 U.S.C. § 1983 complaint claiming that the City  
4 of Los Angeles, Eric Garcetti, and Does 1-10 violated her Fourth, Fifth, and Fourteenth  
5 Amendment rights, state law, and the L.A. Municipal Code. *See Document* (“Doc”) 1.  
6 Plaintiff’s claims primarily arose from defendants’ issuance of Ordinance 184590, which  
7 plaintiff contends is “discriminatory” and “wage[d] war against the homeless . . . .” Doc  
8 1 at 1, 3. The Ordinance’s professed purposes include addressing unsanitary conditions,  
9 noise, and crime which result when persons dwell in their vehicles in residential and  
10 sensitive areas -- and studying “the impacts to health, safety and the physical  
11 environment” by allowing vehicle dwelling on public streets in the City. The Ordinance  
12 specifically allows individuals to dwell in a vehicle on “non-residential streets and on  
13 streets that do not have a school, pre-school, day care facility or park.” Ord. No. 184590,  
14 amending LAMC 85.02 (Nov. 23, 2016), [http://clkrep.lacity.org/onlinedocs/2014/14-1057-s1\\_ORD\\_184590\\_11-23-16.pdf](http://clkrep.lacity.org/onlinedocs/2014/14-1057-s1_ORD_184590_11-23-16.pdf) (last visited June 15, 2018).

16 On May 9, 2017, the Magistrate issued an Order (Doc 7) dismissing the complaint  
17 with leave to amend. After plaintiff filed an amended complaint (Doc 8), the Magistrate  
18 issued a first Report and Recommendation (“FR&R”) (Doc 9) on June 14, 2017,  
19 recommending that the action be dismissed without prejudice for lack of prosecution and  
20 failure to comply with orders. On June 15, 2017, Plaintiff filed Document 10, a response  
21 to the May 9, 2017 Order dismissing the Complaint, contending that she had stated a  
22 claim against defendants and expressly declining to file an amended complaint. On June  
23 24, 2017, Plaintiff objected to the FR&R (Doc 11). On July 12, 2017, the Magistrate  
24 vacated the FR&R and dismissed the objections as moot, *see* Doc 12.

25 On July 13, 2017, the Magistrate issued a Second R&R (Doc 13) recommending  
26 that all federal-law claims be denied for failure to state a claim. On July 24, 2017,  
27 Plaintiff filed objections (Doc 15), and on August 10, 2017, the Magistrate issued a  
28 revised Final R&R (“FR&R”) (Doc 16). On August 23, 2017, this Court issued an Order

1 (Doc 17) adopting the FR&R, denying the federal claims, declining supplemental  
2 jurisdiction over the state-law claims, and dismissing the case without leave to amend,  
3 and entered judgment accordingly (Doc 18).

4 **Plaintiff filed this motion titled “Objection to Order of August 23, 2017;**  
5 **Motion to Dismiss Order and Reinstate Case” (Doc 19).** The Court issued an Order  
6 (Doc 25) construing said filing as a motion for relief from judgment pursuant to Fed. R.  
7 Civ. P. 60(b). **Plaintiff filed briefs (Doc 29 and 30), and in April 2018, defendants**  
8 **filed a Response (Doc 31) arguing that the motion is both untimely and meritless.**

9 On May 15, 2018, the Court issued a Notice (Doc 32) noting that plaintiff had e-  
10 mailed a reply to the chambers e-mail box without permission, in violation of C.D. Cal.  
11 Local Civil Rule 5-4.2, ordering Plaintiff to submit the document to the Clerk’s Office in  
12 paper form for filing, and rejecting the document without filing it. One month later, on  
13 June 15, 2018, plaintiff filed a two-page “Response to Court’s May 15, 2018 Notice of  
14 Discrepancy and Order” (Doc 33). Plaintiff maintains that she was within her rights in  
15 filing her reply brief by e-mailing it to this judge’s chambers e-mailbox (Doc 33 at 2  
16 paragraph 3). Plaintiff alleges that “on the same date [I] sent a courtesy copy of the brief  
17 via email to the Judge’s chambers, a hard copy of the subject brief was sent via first-class  
18 mail to the same District Court filing window as always.” Doc 33 at 1 paragraph 1.

19 **The Court finds that (1)** plaintiff never secured permission to file documents by  
20 e-mail in this case, and her attempted e-mail filing of her reply was invalid; **(2)** as  
21 plaintiff concedes, she has no proof of her allegation that she also sent the e-mailed reply  
22 brief to the Clerk’s Office by paper mail sometime around or shortly before May 15,  
23 2018, when the Court issued its Notice of Document Discrepancies; **and (3)** even if  
24 “plaintiff’s mail-drop” did not receive the defendants’ April 18, 2018 opposition brief  
25 until April 30, 2018 as plaintiff alleges (Doc 34 at 4-5 para. 8), the Clerk’s Office did not  
26 receive plaintiff’s reply properly by mail until *six weeks later*, on June 15, 2018.

27 **Nonetheless, the Court will accept the accompanying document, number 34,**  
28 **as plaintiff’s reply brief, but the reply is of no avail. Plaintiff’s reply rarely**

1 **addresses the substance of anything stated by the defendants in their opposition**  
2 **brief.** For example, the reply offers nothing to support relief from judgment under Rule  
3 60(b) or otherwise when it complains at length about the Court and the defendants  
4 allegedly not using her proper name, *see* Doc 34 at 1-2 paragraph 2 (objecting to  
5 defendants “attaching a wrongfully presumed *persona designata, nom de guerre* created  
6 by them as VICKI CORONA” and “objection to the Court’s use of such persona  
7 designate, as well”) and *id.* at 5-6 (referring to herself as “a Sovereign, breathing, natural  
8 woman, not a 14<sup>th</sup> Amendment corporate Person . . .”); when it complains that the  
9 defendants should not label themselves “collective defendants”, *id.* at 2 para. 3; or when  
10 it posits that it must be embarrassing for a mayor to be sued “by a lone, significant,  
11 homeless woman”, *id.* at 2 para. 4. The reply also does nothing to carry plaintiff’s burden  
12 of showing timeliness when it appears to allege, without support, that this District Judge  
13 and/or the Magistrate Judge have acted with impermissible bias and partiality in this case.  
14 *See* Doc 34 at 4 (citing 28 U.S.C. section 454’s prohibition on federal judges practicing  
15 law, as well as Canon 3 of the Code of Conduct for United States Judges).

16

17 **Liberally construed, Plaintiff’s motion appears to seek relief from judgment**  
18 **under Fed. R. Civ. P. 60(b)(4) or 60(b)(6).** Fed. R. Civ. P. 60(b) states that the Court  
19 may relieve a party of a final judgment or order for the following reasons:

20

- 21 (1) mistake, inadvertence, surprise, or excusable neglect;
- 22 (2) newly discovered evidence that, with reasonable diligence, could not have  
23 been discovered in time to move for a new trial under Rule 59(b);
- 24 (3) fraud (whether previously called intrinsic or extrinsic), misrepresentation,  
25 or misconduct by an opposing party;
- 26 (4) the judgment is void;

27

28

6 | Fed. R. Civ. P. 60(b).

7       Here, Plaintiff argues that the August 23, 2017 judgment is void because the Court  
8 did “not follow the law” and “lost subject-matter jurisdiction” Doc 24 at 5. Because  
9 plaintiff is proceeding pro se, he is entitled to a liberal construction of his filings. *See*  
10 *Erickson v. Pardus*, 551 U.S. 89, 94, 127 S. Ct. 2197 (2007). Hence, liberally construed,  
11 Plaintiff appears to be seeking relief pursuant to Rule 60(b)(4) and/or Rule 60(b)(6). *See*,  
12 *e.g., Jabali v. Mau*, 2009 WL 1649735, \*4 n.12 (D. Haw. June 9, 2009) (John Michael  
13 Seabright, J.) (“Liberally construing Jabali’s Rule 60(b) motion, he may also request  
14 relief from judgment due to ‘extraordinary circumstances’ pursuant to Rule 60(b)(6).”).

1       *Ashford v. Steuart*, 657 F.2d 1053, 1055 (9<sup>th</sup> Cir. 1981)). “Depending on the  
2 circumstances, a court may properly find that a reasonable time under the relevant  
3 circumstances was a short time indeed.” *Century 21 Real Estate, LLC v. Camden*  
4 *Securities, Inc.*, No. LA CV 07-00834, 2013 WL 12054317, \*2 (C.D. Cal. Jan. 25, 2013).

5       Defendants argue that plaintiff did not file the motion within a reasonable time  
6 because it was filed approximately ten days after the deadline to appeal had passed,  
7 Plaintiff has not provided any reason for her delay, and Defendants will be prejudiced if  
8 the Judgment is vacated, Doc 31. Plaintiff argues that her homelessness and the Court’s  
9 refusal to accept a General Delivery address have “prevented” her timely response to  
10 court orders. *See* Doc 29 at 4-5. In her reply, plaintiff complains that the Court should  
11 not be deciding whether her motion is timely, Doc 34 at 3 paragraphs 6 & 8. Alternately,  
12 plaintiff contends that the timeliness of “the Appeal” – by which plaintiff presumably  
13 means her postjudgment motion – “is moot” because “Claimant [plaintiff] voided the  
14 order of Judge Fairbank [Motion to Dismiss Order; p.5, ll. 17-19] and requested another  
15 judge to hear the case”, Doc 34 at 3 para. 7. The Court would note that this Court’s final  
16 order and judgment adverse to plaintiff were never “voided”, and plaintiff has not shown  
17 that the order and judgment are even potentially or arguably *voidable*. **Faced with such**  
18 **a confused and weak attempt to show timeliness, the Court determines that plaintiff**  
19 **did not file this motion within a reasonable time.** *Cf. In re Ashai, Debtor*, No. LA CV  
20 15-05057-VBF, 2017 WL 5495501, \*4 (C.D. Cal. Nov. 13, 2017) (“[T]his FRCP 60(b)  
21 motion was not filed within a reasonable time, as required by Fed. R. Civ. P. 60(c). All  
22 of the arguments made in the motion were available to Ashai immediately upon entry of  
23 judgment, and he provides no excuse for waiting nearly two months to file a FRCP 60(b)  
24 motion rather than filing a timely FRCP 59(e) motion within 28 days of judgment.”). **A**  
25 **request for 60(b)(6) relief, then, is time-barred and not properly before the Court.**

26

27       **By contrast, the Court determines that to the extent that the motion seeks**  
28 **relief from judgment pursuant to 60(b)(4), it is *not* time-barred.** “Unlike motions for

1 relief from judgment pursuant to Rule 60(b)(1), (2), or (3) (which must be filed within  
2 one year of the entry of judgment) or motions for relief from judgment pursuant to Rule  
3 60(b)(5) or (6) (which must be filed within a reasonable time), ‘[m]otions to set aside a  
4 judgment as void under Rule 60(b)(4) may be brought at any time.’” *Inland Concrete*  
5 *Enterprises ESOP v. Kraft*, 318 F.R.D. 383, 410 (C.D. Cal. 2016) (quoting *Million (Far*  
6 *East), Ltd. v. Lincoln Provisions, Inc. USA*, 581 F. App’x 679, 682 (9th Cir. 2014) (citing  
7 *Meadows v. Dominican Republic*, 817 F.2d 517, 521 (9th Cir. 1987))), *recon. denied*, No.  
8 LA CV 10-01776 Doc. 20 (C.D. Cal. Oct. 5, 2017). *See also Rodriguez v. NDCHealth*  
9 *Corp.*, No. LA CV 10-3522-VBF, 2011 WL 13124037, \*4 (C.D. Cal. Oct. 17, 2011)  
10 (“The Rule requires that a 60(b) motion be brought ‘within a reasonable time’, but if a  
11 judgment is void, a motion to set it aside may be brought at any time.”) (citing *Owens-*  
12 *Corning Fiberglas Corp. v. Center Wholesale, Inc.*, 759 F.2d 1440, 1447-48 (9<sup>th</sup> Cir.  
13 1985)); *Lee v. Aft-Yakima*, 2011 WL 4703106, \*2 (E.D. Wash. Oct. 4, 2011) (“[M]otions  
14 for relief from judgment on the basis that the judgment was void are not subject to the  
15 one-year limitation period in Rule 60(c)(1).”). *Accord Days Inn Worldwide v. Patel*, 445  
16 F.3d 899 (6<sup>th</sup> Cir. 2006); *US v. Boch Oldsmobile, Inc.*, 990 F.2d 657, 661 (1<sup>st</sup> Cir. 1990).

17 **The reason for this judicially recognized exception to Fed. R. Civ. P. 60(c)(1)**  
18 **is that “[a] void judgment is from its inception a legal nullity,”** *In re Sillman*, 2014  
19 WL 223099, \*5 (E.D. Cal. Jan. 21, 2014) (quoting *US v. Boch Oldsmobile, Inc.*, 909 F.2d  
20 657, 661 (1<sup>st</sup> Cir. 1990)). **To the extent that plaintiff is seeking relief pursuant to**  
21 **60(b)(4), then, her motion is not time-barred.**

22  
23 **Nonetheless, on the merits, plaintiff has not shown that she is entitled to relief**  
24 **from judgment under 60(b)(4).** “Rule 60(b)(4) provides for relief from judgment on  
25 the basis that a judgment is void. An incorrectly decided judgment is not itself sufficient  
26 to render a judgment void.” *Life Alert Emergency Response, Inc. v. Lifewatch, Inc.*, No.  
27 08-CV-02184-CAS, 2014 WL 2115189, \*1 (C.D. Cal. May 19, 2014) (citing *United*  
28 *Student Aid Funds, Inc. v. Espinosa*, 559 U.S. 260, 130 S. Ct. 1367 (2010) (“*Espinosa*

1        Although 60(b)(4) provides relief if the judgment is void as a matter of law, “[t]he  
2 list of such judgments is exceedingly short, and ‘**Rule 60(b)(4) applies only in the rare**  
3 **instance where a judgment is premised either on a certain type of jurisdictional**  
4 **error or on a violation of due process that deprives a party of notice or the**  
5 **opportunity to be heard.”** *Inland Concrete*, 318 F.R.D. at 410 (quoting *Dietz v.*  
6 *Bouldin*, 794 F.3d 1093, 1095 (9<sup>th</sup> Cir. 2015) (quoting *Espinosa*, 559 U.S. at 271), *aff’d*  
7 *o.g., – U.S. –*, 136 S. Ct. 1885 (2016). Moreover, courts considering whether a judgment  
8 is void because of a jurisdictional defect “generally have reserved relief only for the  
9 exceptional case in which the court that rendered judgment lacked even an arguable basis  
10 for jurisdiction.” *Espinosa*, 559 U.S. at 270.

11        **Next, a motion may be treated as a 60(b)(4) motion “only if the judgment at**  
12 **issue actually is void and not merely voidable . . . .”** *Zone Sports Ctr., Inc., LLC v. Red*  
13 *Head, Inc.*, 2013 WL 2252016, \*6 (N.D. Cal. May 22, 2013) (citing 12 J. Wm. Moore et  
14 al., Moore’s Federal Practice ¶ 60.44 (3d ed. 1997)). As the Supreme Court held, “[i]f  
15 the court had jurisdiction of the cause and the party, its judgment is not void, but only  
16 voidable by writ of error.” *Ball v. US*, 163 U.S. 662, 669-70, 16 S. Ct. 1192 (1896). *See,*  
17 *e.g., Beebe v. US*, 161 U.S. 104, 115, 16 S. Ct. 532 (1896) (“In respect of an execution  
18 issued on a judgment confessed prematurely, the execution may be erroneous and  
19 irregular, [but] it must be respected and enforced until vacated by motion to quash . . . .”).

20        **Here, Plaintiff appears to believe that she was denied due process because she**  
21 **was denied an opportunity to be heard and her “guaranteed civil and constitutional**  
22 **Rights were disregarded.”** Doc 29 at 5. Contrary to Plaintiff, the Court afforded her  
23 numerous opportunities to be heard and considered each of her objections. Plaintiff filed  
24 a response to the Order dismissing with leave to amend, which the Magistrate considered  
25 in revising the Second R&R. Plaintiff then filed objections to the Second R&R, which  
26 this Court considered de novo in accepting the Final R&R.

27        **Moreover, it is well settled that there is no constitutional due process right to**  
28 **oral argument, see *Toquero v. INS*, 956 F.3d 193, 196 n.4 (9th Cir. 1992), and “the**

1 opportunity to be heard orally on questions of law is not an inherent element of  
2 procedural due process, even where substantial questions of law are involved.” *Burchett*  
3 *v. Cardwell*, 493 F.2d 492, 494 (9th Cir. 1974) (cite omitted); *see also Rector v. NY Bank*  
4 *of Mellon*, No. LA CV 12-08587, 2014 WL 12047052, \*4 (C.D. Cal. Aug. 7, 2014)  
5 (denying 60(b) motion and holding that plaintiff had no due process right to oral  
6 argument) (Fairbank, J.); *Sudduth v. Bulosan*, 2009 WL 10673925, \*2 (C.D. Cal. Sept. 3,  
7 2009) (Gutierrez, J.) (citing *Greene v. WCI Holdings Corp.*, 136 F.3d 313, 316 (2d Cir.  
8 1998)), *aff’d*, 418 F. App’x 633 (9<sup>th</sup> Cir. 2011).

9 **In addition, “The Federal Rules of Civil Procedure and the Local Rules . . .**  
10 **are clear: Plaintiff has no right to oral argument.”** *Delman v. GEP Cencast, LLC*,  
11 2009 WL 3415897, \*1 (C.D. Cal. Oct. 21, 2009). Federal Rule of Civil Procedure 78(b)  
12 states that, “By rule or order, the court may provide for submitting and determining  
13 motions on briefs, without oral hearings.” Similarly, Local Civil Rule 7-15 provides that  
14 “[t]he court may dispense with oral argument of any motion except where an oral hearing  
15 is required by statute, the F. R. Civ. P. or these Local Rules.” **Therefore, Plaintiff is not**  
16 **entitled to relief from judgment on a due-process theory pursuant to Rule 60(b)(4).**

17  
18 **Having determined that plaintiff’s motion is untimely to the extent that it**  
19 **seeks relief under 60(b)(6), the Court further determines that a 60(b)(6) request by**  
20 **plaintiff lacks merit on this record.** Rule 60(b)(6) also allows a party to gain relief  
21 from judgment based on “any other reason that justifies relief.” Fed. R. Civ. P. 60(b)(6).  
22 “Judgments are not often set aside under Rule 60(b)(6).” *Latshaw v. Trainer Wortham &*  
23 *Co.*, 452 F.3d 1097, 1103 (9th Cir. 2006). While 60(b)(6) is referred to as a “catch all”,  
24 courts interpret it “stringently.” *Strobel v. Morgan Stanley*, 2007 WL 1053454, \*8 (S.D.  
25 Cal. Apr. 9, 2007). The U.S. Supreme Court has noted that the subsection six should be  
26 applied only in “extraordinary circumstances,” *Liljeberg v. Health Servs. Acquisition*  
27 *Corp.*, 486 U.S. 847, 864 (1988), and our Circuit has stated that the rule is “an equitable  
28 remedy” used only to “prevent manifest injustice.” *Latshaw*, 452 F.3d at 1103.

1       The motion fails to demonstrate that plaintiff is entitled to relief from judgment  
2 under 60(b)(6). The Motion does not raise any new argument, evidence, or facts that  
3 undermine the Court's prior findings. Plaintiff merely re-asserts claims previously  
4 presented in the Complaint, her response to the Order dismissing the Complaint with  
5 leave to amend, and her objections to the Second R&R. Plaintiff thus fails to show  
6 manifest injustice or extraordinary circumstances to warrant relief from judgment.

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8       **Penultimately, there is some authority that Rule 60(b)(1) is the only part of**  
9 **60(b) that may be used to seek relief from a judgment that was predicated on a**  
10 **mistake of law by the Court.** As written, plaintiff's motion could be read as arguing,  
11 *inter alia*, that this court made mistakes of law in entering judgment against her, **but the**  
12 **motion would be untimely if construed as a 60(b)(1) motion, as well.** "Circuit  
13 precedent . . . holds that a court may not find a 60(b)(1) motion to be filed 'within a  
14 reasonable time' unless it was filed within the time for taking an appeal." *Inland*  
15 *Concrete Enters., Inc. ESOP v. Kraft*, 318 F.R.D. 383, 411 (C.D. Cal. Aug. 24, 2016)  
16 (Fairbank, J.) (citing, *inter alia*, *Arrieta v. County of Kern*, 161 F. Supp.3d 919, 931 (E.D.  
17 Cal. 2016) ("Rule 60(b)(1) allows the Court' to grant relief from judgment if the motion  
18 is 'filed within a reasonable time *not exceeding the time for appeal.*'") (citing *Gila River*  
19 *Ranch, Inc. v. US*, 368 F.2d 354, 357 (9<sup>th</sup> Cir. 1996)); *accord Lebahn v. Owens*, 813 F.3d  
20 1300, 1305 (10<sup>th</sup> Cir. 2016) ("[A] Rule 60(b)(1) motion asserting mistake of law is  
21 untimely—and—therefore—gives—the—district—court—no—authority—to—grant—relief—unless  
22 brought within the time for appeal.") (citation omitted), *cited by Greg Young Pub'g, Inc.*  
23 *v. Zazzle, Inc.*, 2018 WL 836276, \*3 (C.D. Cal. Feb. 8, 2018) (Stephen Wilson, J.).

24       **Finally, even if a Rule 60(b)(1) motion based on a mistake of law were timely**  
25 **now, the motion would be barred by plaintiff's failure to appeal the judgment to the**  
26 **United States Court of Appeals for the Ninth Circuit. See Wolff v. California**, 236 F.  
27 Supp.3d 1154, 1161 (C.D. Cal. 2017) ("[I]f the reason asserted for the Rule 60(b)[]  
28 motion could have been addressed on appeal from the judgment,' the motion must be

1 denied ‘as merely an inappropriate substitute for an appeal.’”) (quoting *Aikens v. Ingram*,  
2 652 F.2d 496, 501 (4<sup>th</sup> Cir. 2011) (citing, *inter alia*, 11 Wright, Miller, & Kane, Fed.  
3 Prac. & Proc. Sec. 2864 at 359-60 & n.25 (2d ed. 1995))).

4

5

## ORDER

6 Plaintiff’s FRCP 60(b) motion for relief from judgment [Doc #24] is DENIED.

7 Any FRCP 59(e) motion to reconsider must be filed no later than July 16, 2018.<sup>1</sup>  
8 Plaintiff should not file a motion to reconsider unless she can present “new material facts  
9 or law that could not have been known to the [plaintiff] prior to the Court’s decision or  
10 that have emerged after the decision was made.” *Kashwere USAJPN, LLC v. Costco*  
11 *Wholesale Corp.*, 2014 WL 12561087, \*2 (C.D. Cal. June 27, 2014).

12 This is an immediately appealable order.<sup>2</sup>

13 IT IS SO ORDERED.

14

15 Dated: June 19, 2018

*Valerie Baker Fairbank*

16

17

Hon. VALERIE BAKER FAIRBANK  
Senior United States District Judge

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<sup>1</sup> See *Amerson v. Kindredcare, Inc.*, 606 F. App’x 371, 372 (9th Cir. 2015) (citing Fed. R. Civ. P. 6(b) and *Carter v. US*, 963 F.2d 1479, 1488 (9th Cir. 1992)). Also, “[a]ny motion for reconsideration must comply with Local Civil Rule 7-18.” *Inland Concrete Enters. ESOP v. Kraft*, 318 F.R.D. 383, 422 (C.D. Cal. 2016); *see also In re Toys ‘R Us Delaware, Inc. FACTA Lit.*, 2010 WL 11465406, \*2 (C.D. Cal. Aug. 9, 2010); *Dairy Employees Union Local No. 17 v. Ferreira Dairy*, 2015 WL 1952308, \*2 (C.D. Cal. Apr. 18, 2015).

25

Under Federal Rule of Appellate Profedure 4(a)(4), a timely Rule 59(e) motion tolls the time to appeal the Order sought to be reconsidered.

26

<sup>2</sup>

See *Zurich N. Am. v. Matrix Servs., Inc.*, 426 F.3d 1281, 1289 (10<sup>th</sup> Cir. 2005). An appeal from the denial of a 60(b), however, is not a means to challenge the underlying decision. *See Browder v. Dir., Dep’t of Corrs. of Ill.*, 434 U.S. 257, 263 n.7, 98 S. Ct. 556 (1978).

UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA

10 | VICKI CORONA,

**Plaintiff,**

V.

16 | CITY OF LOS ANGELES, et al.,

## Defendants.

**Case No. LA CV 17-02913-VBF-KK**

## ORDER

## Overruling Plaintiff's Objections;

## Adopting the Final R&R;

## Denying Federal-Law Claims and Dismissing them With Prejudice;

## Dismissing State-Law Claims Without Prejudice;

## Terminating & Closing the Case (JS-6);

## Directing Entry of Separate Judgment

21 Pursuant to 28 U.S.C. § 636 and Fed. R. Civ. P. 72, the Court has reviewed  
22 the Complaint, the relevant records on file, the Final Report and Recommendation  
23 ("FR&R") of the United States Magistrate Judge, plaintiff's objections to the  
24 FR&R, and the applicable law. The Court has engaged in de novo review of those  
25 portions of the FR&R to which plaintiff has specifically objected. Finding no error  
26 of law, fact, or logic in Magistrate Judge Kato's well-reasoned FR&R, the Court  
27 will accept its findings and conclusions and implement its recommendations.

28

1 Plaintiff's objection [Doc # 15] is OVERRULED.

2 The Final Report and Recommendation [Doc # 16] is ADOPTED.

3 The federal-law claims are DENIED and DISMISSED with prejudice.

5 The Court DECLINES supplemental jurisdiction over all state-law claims.

6 All state-law claims are DISMISSED without prejudice to plaintiff  
7 asserting them in an appropriate state or local court, if any.

9 The Clerk of Court SHALL TERMINATE and close this case (JS-6).

10 IT IS SO ORDERED.

12 Dated: Wednesday, August 23, 2017

*Valerie Baker Fairbank*

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14 VALERIE BAKER FAIRBANK  
15 Senior United States District Judge

UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA

10 VICKI CORONA,  
11 Plaintiff

Case No. CV 17-2913-VBF (KK)

12 v.  
13 CITY OF LOS ANGELES, et al.,  
14 Defer

FINAL REPORT AND  
RECOMMENDATION OF UNITED  
STATES MAGISTRATE JUDGE

17        This Final Report and Recommendation is submitted to the Honorable  
18 Valerie Baker Fairbank, Senior United States District Judge, pursuant to 28 U.S.C.  
19 § 636 and General Order 05-07 of the United States District Court for the Central  
20 District of California.

I.

## **SUMMARY OF RECOMMENDATION**

23 On April 18, 2017, Plaintiff Vicki Corona (“Plaintiff”), proceeding pro se  
24 and in forma pauperis, filed a Complaint (“Complaint”) pursuant to 42 U.S.C. §  
25 1983 (“Section 1983”) alleging defendants City of Los Angeles, Eric Garcetti, and  
26 Does 1 through 10 (“Defendants”) violated her Fourth, Fifth, and Fourteenth  
27 Amendment rights. Plaintiff also raised state law claims, as well as violations of  
28 Sections 80.07 and 80.10 of the Los Angeles Municipal Code. For the reasons set

1 forth below, the Court recommends the Complaint be DISMISSED for failure to  
2 state a claim and without leave to amend.

3 **II.**

4 **PROCEDURAL HISTORY**

5 On April 18, 2017, Plaintiff filed a Complaint pursuant to Section 1983  
6 against Defendants. ECF Docket No. (“Dkt.”) 1.

7 On May 9, 2017, the Court found the Complaint suffered from numerous  
8 deficiencies and dismissed the Complaint with leave to amend for failure to state a  
9 claim pursuant to Federal Rules of Civil Procedure 12(b)(6) (“Order”). Dkt. 7,  
10 Order. The Court granted Plaintiff until May 31, 2017 to file a First Amended  
11 Complaint (“FAC”). Id.

12 On June 20, 2017, Plaintiff filed a response to the Court’s May 9, 2017 Order  
13 (“Response”). Dkt. 10. In the Response, Plaintiff claims she has sufficiently  
14 stated a claim against Defendants and expressly declines to file a FAC. See id. at  
15 12.

16 On July 13, 2017, the Court issued a Report and Recommendation  
17 recommending dismissal because Plaintiff expressly declined to file a FAC and,  
18 thus, failed to cure any of the deficiencies identified by the Court’s June 20, 2017  
19 Order. Dkt. 13.

20 On July 24, 2017, Plaintiff filed Objections to the Court’s Report and  
21 Recommendation. Dkt. 15. In the Objections, Plaintiff again argues she has  
22 sufficiently stated a claim and, thus, has “found no reason to amend.” Id. at 7.

23 **III.**

24 **ALLEGATIONS IN THE COMPLAINT**

25 According to the Complaint, in January 2017, defendant Garcetti issued  
26 Ordinance # 184590 (“Ordinance”), which Plaintiff alleges is “discriminatory”  
27 and “wages war against the homeless through widespread deceit, fraud,  
28 misconduct, extortion, and misrepresentations of the Supreme Law of the Land.”

1 Dkt. 1 at 1, 3. Plaintiff claims that because of the “national economic downturn  
 2 during the last few years,” many individuals have been forced “to make their car  
 3 their home.” Id. Plaintiff alleges the Ordinance targets this “specific group of  
 4 vulnerable people, forbidding them to park within 500 feet of a park, school, or  
 5 daycare center at all times, as well as residential streets between 9 PM and 8 AM.”  
 6 Id. at 3. Plaintiff further alleges those targeted by the Ordinance “were promised  
 7 safe, parking spots, yet no such designated lots or space exist.” Id. Plaintiff claims,  
 8 as a result of the Ordinance, people “are being criminalized, bullied, discriminated  
 9 against, harassed, displaced, threatened, and thrown into isolated, obscure,  
 10 unfamiliar, outlying areas of the CITY.” Id. Specifically, Plaintiff claims the  
 11 Ordinance places her, as a single female, “into unimaginable danger and severely  
 12 limits or denies her access to places essential to her work and well-being.” Id.

13 Plaintiff alleges the Ordinance violates her due process right under the Fifth  
 14 and Fourteenth Amendments because it deprives her of her “right to be secure in  
 15 her property” by “destroy[ing] its value” and “restrict[ing] or interrup[ing] its  
 16 common, necessary or profitable use.” Id. at 5. Additionally, Plaintiff alleges the  
 17 Ordinance infringes upon her right “to travel and park without licensing,  
 18 registration, etc.” Id. at 6. Plaintiff also claims the Ordinance violates her Fourth  
 19 Amendment right because it “allows government employees to peer through car  
 20 windows to determine if someone is living therein.”<sup>1</sup> Id. Lastly, Plaintiff appears

21 <sup>1</sup> In Plaintiff’s Objections, Plaintiff also alleges her car “was confiscated and held  
 22 for ransom at some point.” Id. at 6. Plaintiff, however, failed to include this fact in  
 23 her original Complaint. Thus, the Court may not consider this fact as it requires  
 24 looking beyond Plaintiff’s original Complaint. Schneider v. California Department  
25 of Corrections, 151 F.3d 1194, 1197 n. 1 (9th Cir. 1998) (“[I]n determining the  
 26 propriety of a Rule 12(b)(6) dismissal, a court may not look beyond the complaint  
 27 to a plaintiff’s moving papers, such as a memorandum in opposition to a  
 28 defendant’s motion to dismiss”); Acedo v. DMAX, Ltd., No. CV 15-2443-MMM  
 (ASX), 2015 WL 12912365, at \*20 (C.D. Cal. July 31, 2015) (holding that, although  
 newly alleged facts in an opposition to motion to dismiss would likely be sufficient  
 to raise a claim, the claim must be dismissed because the newly alleged facts were  
 not included in the original complaint). Moreover, despite being given an  
 opportunity to amend her complaint, Plaintiff has repeatedly expressed her intent  
 to stand on her original complaint and refused to file an amended complaint. See  
 Dkt. 10 at 12; Dkt. 15 at 7.

1 to allege a violation under the Fourteenth Amendment's Equal Protection Clause  
2 because the Ordinance specifically targets homeless individuals living in their car.  
3 Id. at 3, 6.

4 Plaintiff additionally raises state law claims for (1) fraud because her car does  
5 not fall under the definition of "motor vehicle" and thus is not subject to the  
6 Ordinance; and (2) extortion because the Ordinance threatens fines and force for  
7 "infractions which are not crimes and are not arrestable offenses." Id. at 8, 10.  
8 Lastly, Plaintiff claims the Ordinance violates Sections 80.07 and 80.10 of the Los  
9 Angeles Municipal Code, which require sign postings to inform Los Angeles  
10 residents of the Ordinance. Id. at 7-11.

11 As a result of these claims, Plaintiff seeks injunctive relief and \$500,000 in  
12 punitive damages. Id. at 13.

13 **IV.**

14 **STANDARD OF REVIEW**

15 As Plaintiff is proceeding in forma pauperis, the Court must screen the  
16 Complaint and is required to dismiss the case at any time if it concludes the action  
17 is frivolous or malicious, fails to state a claim on which relief may be granted, or  
18 seeks monetary relief against a defendant who is immune from such relief. 28  
19 U.S.C. § 1915(e)(2)(B); see Barren v. Harrington, 152 F.3d 1193, 1194 (9th Cir.  
20 1998).

21 In determining whether a complaint fails to state a claim for screening-  
22 purposes, the Court applies the same pleading standard from Rule 8 of the Federal  
23 Rules of Civil Procedure ("Rule 8") as it would when evaluating a motion to  
24 dismiss under Federal Rule of Civil Procedure 12(b)(6). See Watison v. Carter,  
25 668 F.3d 1108, 1112 (9th Cir. 2012). Under Rule 8(a), a complaint must contain a  
26 "short and plain statement of the claim showing that the pleader is entitled to  
27 relief." Fed. R. Civ. P. 8(a)(2).

1       A complaint may be dismissed for failure to state a claim “where there is no  
2 cognizable legal theory or an absence of sufficient facts alleged to support a  
3 cognizable legal theory.” Zamani v. Carnes, 491 F.3d 990, 996 (9th Cir. 2007)  
4 (citation omitted). In considering whether a complaint states a claim, a court must  
5 accept as true all of the material factual allegations in it. Hamilton v. Brown, 630  
6 F.3d 889, 892-93 (9th Cir. 2011). However, the court need not accept as true  
7 “allegations that are merely conclusory, unwarranted deductions of fact, or  
8 unreasonable inferences.” In re Gilead Scis. Sec. Litig., 536 F.3d 1049, 1055 (9th  
9 Cir. 2008) (citation omitted). Although a complaint need not include detailed  
10 factual allegations, it “must contain sufficient factual matter, accepted as true, to  
11 ‘state a claim to relief that is plausible on its face.’” Cook v. Brewer, 637 F.3d  
12 1002, 1004 (9th Cir. 2011) (quoting Ashcroft v. Iqbal, 556 U.S. 662, 678, 129 S. Ct.  
13 1937, 173 L. Ed. 2d 868 (2009)). A claim is facially plausible when it “allows the  
14 court to draw the reasonable inference that the defendant is liable for the  
15 misconduct alleged.” Cook, 637 F.3d at 1004 (citation omitted).

16       “A document filed pro se is to be liberally construed, and a pro se complaint,  
17 however inartfully pleaded, must be held to less stringent standards than formal  
18 pleadings drafted by lawyers.” Woods v. Carey, 525 F.3d 886, 889-90 (9th Cir.  
19 2008) (citation omitted). “[W]e have an obligation where the p[laintiff] is pro se,  
20 particularly in civil rights cases, to construe the pleadings liberally and to afford the  
21 p[laintiff] the benefit of any doubt.” Akhtar v. Mesa, 698 F.3d 1202, 1212 (9th Cir.  
22 2012) (citation omitted).

23       If the court finds the complaint should be dismissed for failure to state a  
24 claim, the court has discretion to dismiss with or without leave to amend. Lopez v.  
25 Smith, 203 F.3d 1122, 1126-30 (9th Cir. 2000). Leave to amend should be granted  
26 if it appears possible the defects in the complaint could be corrected, especially if  
27 the plaintiff is pro se. Id. at 1130-31; see also Cato v. United States, 70 F.3d 1103,  
28 1106 (9th Cir. 1995). However, if, after careful consideration, it is clear a complaint

1 cannot be cured by amendment, the court may dismiss without leave to amend.  
2 Cato, 70 F.3d at 1107-11; see also Moss v. U.S. Secret Serv., 572 F.3d 962, 972 (9th  
3 Cir. 2009).

4 **V.**

5 **DISCUSSION**

6 **A. PLAINTIFF FAILS TO STATE FIFTH AND FOURTEENTH  
7 AMENDMENT DUE PROCESS CLAIMS FOR DEPRIVATION OF  
8 PROPERTY AGAINST DEFENDANTS**

9 **1. Applicable Law**

10 The Due Process Clause of the Fifth and Fourteenth Amendments  
11 guarantees that “[n]o person shall . . . be deprived of life, liberty, or property,  
12 without due process of law.” U.S.C.A. Const. Amend. V, XIV. “[I]ndividuals  
13 must receive notice and an opportunity to be heard before the Government  
14 deprives them of property.” United States v. James Daniel Good Real Prop., 510  
15 U.S. 43, 48, 114 S. Ct. 492, 126 L. Ed. 2d 490 (1993).

16 Additionally, under the Fifth Amendment’s Taking Clause as applied to the  
17 states through the Due Process Clause of the Fourteenth Amendment, “private  
18 property [shall not] be taken for public use without just compensation.” U.S.C.A.  
19 Const. Amend. V. There are two types of “per se” takings: (1) permanent physical  
20 invasion of the property, Loretto v. Teleprompter Manhattan CATV Corp., 458  
21 U.S. 419, 426, 102 S.Ct. 3164, 73 L. Ed. 2d 868 (1982); and (2) a deprivation of all  
22 economically beneficial use of the property, Lucas v. S.C. Coastal Council, 505  
23 U.S. 1003, 1015-16, 112 S. Ct. 2886, 120 L. Ed. 2d 798 (1992).

24 **2. Analysis**

25 Here, Plaintiff does not allege a permanent physical invasion of her property  
26 or a deprivation of her personal property. Instead, Plaintiff appears to allege the  
27 Ordinance violates her Fifth and Fourteenth Amendment rights because it deprives  
28 her of one of its economically beneficial uses – namely her vehicle’s function of

1 providing her with shelter. Compl. at 5. Plaintiff, however, fails to allege facts that  
2 the Ordinance deprives her of “*all* economically beneficial use of the property” as  
3 required for a Takings Clause claim. See Lucas, 505 U.S. at 1015-16 (emphasis  
4 added). Significantly, Plaintiff does not allege the Ordinance prevents Plaintiff  
5 from using her car as a mode of transportation. Thus, Plaintiff’s Fifth and  
6 Fourteenth Amendment deprivation of property claims are subject to dismissal.

7 **B. PLAINTIFF FAILS TO STATE AN UNCONSTITUTIONAL**  
8 **INFRINGEMENT ON HER RIGHT TO TRAVEL CLAIM AGAINST**  
9 **DEFENDANTS**

10 **1. Applicable Law**

11 Although not explicitly found in any constitutional provision, the “freedom  
12 to travel throughout the United States has long been recognized as a basic right  
13 under the Constitution.” Dunn v. Blumstein, 405 U.S. 330, 338, 92 S. Ct. 995, 31  
14 L. Ed. 2d 274 (1972) (quoting United States v. Guest, 383 U.S. 745, 758, 86 S. Ct.  
15 1170, 16 L. Ed. 2d 239 (1966)). A state law implicates the right to travel when (1)  
16 the law actually deters such travel, see, e.g., Shapiro v. Thompson, 394 U.S. 618,  
17 629, 89 S. Ct. 1322, 22 L. Ed. 2d 600 (1969) (overruled on other grounds); (2)  
18 when impeding travel is the law’s primary objective, see Zobel v. Williams, 457  
19 U.S. 55, 62, 102 S. Ct. 2309, 72 L. Ed. 2d 672 (1982); Shapiro, 394 U.S. at 628-31;  
20 or (3) when the law uses ““any classification which serves to penalize the exercise  
21 of that right.”” Dunn, 405 U.S. at 340 (quoting Shapiro, 394 U.S. at 634);  
22 Attorney Gen. of N.Y. v. Soto-Lopez, 476 U.S. 898, 903, 106 S. Ct. 2317, 90 L. Ed.  
23 2d 899 (1986); Sanchez v. City of Fresno, 914 F. Supp. 2d 1079, 1109 (E.D. Cal.  
24 2012) (recognizing constitutional right to travel in the context of a challenge to city  
25 ordinance). Nevertheless, there is no “fundamental right to drive” and “burdens  
26 on a single mode of transportation do not implicate the right to interstate travel.”  
27 Miller v. Reed, 176 F.3d 1202, 1205 (9th Cir. 1999) (finding state’s requirement  
28 that drivers provide social security number to obtain a driver’s license and

1 subsequent denial of a driver's license to plaintiff because he refused to provide the  
2 information number did not violate his constitutional right to travel).

3 Furthermore, pursuant to their police powers, states and cities have the right  
4 to regulate their roads and "the federal government has no constitutional authority  
5 to interfere with a state's exercise of its police power except to the extent the  
6 state's action intrudes on any of the spheres in which the federal government itself  
7 enjoys the power to regulate." United States v. Snyder, 852 F.2d 471, 475 (9th Cir.  
8 1988); see also Mackey v. Montrym, 443 U.S. 1, 17, 99 S. Ct. 2612, 61 L. Ed. 2d 321  
9 (1979) (holding a state's interest in public safety includes a "paramount interest . . .  
10 in preserving the safety of its public highways"); Sprint PCS Assets, L.L.C. v. City  
11 of Palos Verdes Estates, 583 F.3d 716, 723 (9th Cir. 2009) (noting "city retains  
12 power to do 'such things in regard to the streets and the use thereof as were  
13 justified in the legitimate exercise of the police power'" (internal citation  
14 omitted)).

15 **2. Analysis**

16 Here, Plaintiff alleges the Ordinance denies her the "freedom to travel and  
17 park without licensing, registration, etc." Compl. at 6. However, pursuant to its  
18 police powers, states have the authority to regulate their roads, which includes  
19 issuing ordinances regulating when and where people may park and requiring  
20 individuals have proper licensing in order to drive. See Snyder, 852 F.2d at 475.  
21 Furthermore, Plaintiff has failed to present any facts which show (1) the Ordinance  
22 has actually deterred her ability to travel; (2) the primary objective of the  
23 Ordinance is to impede travel; or (3) the Ordinance uses "any classification which  
24 serves to penalize the right to travel." See Shapiro, 394 U.S. at 629. Rather,  
25 Plaintiff has merely alleged a "burden on a single mode of transportation." Miller,  
26 176 F.3d at 1205. Thus, Plaintiff's claim for unconstitutional infringement on her  
27 right to travel is subject to dismissal.

1           **C. PLAINTIFF FAILS TO STATE A FOURTEENTH AMENDMENT**  
2           **EQUAL PROTECTION CLAIM**

3           **1. Applicable Law**

4           “The Equal Protection Clause of the Fourteenth Amendment commands  
5 that no State shall ‘deny to any person within its jurisdiction the equal protection of  
6 the laws,’ which is essentially a direction that all persons similarly situated should  
7 be treated alike.” City of Cleburne, Tex. v. Cleburne Living Ctr., 473 U.S. 432,  
8 439, 105 S. Ct. 3249, 87 L. Ed. 2d 313 (1985) (quoting Plyler v. Doe, 457 U.S. 202,  
9 216, 102 S. Ct. 2382, 72 L. Ed. 2d 786 (1982)). In order to state a Section 1983  
10 equal protection claim, a plaintiff must allege she was discriminated against based  
11 on membership in a protected class or treated differently from others who were  
12 similarly situated without a rational basis. See Serrano, 345 F.3d at 1082  
13 (requirements for Section 1983 equal protection claim based on membership in  
14 protected class); Gallo v. Burson, 568 F. App’x 516, 517 (9th Cir. 2014) (affirming  
15 district court dismissal of inmate’s equal protection claim)<sup>2</sup>. “Similarly situated”  
16 persons are those “who are in all relevant aspects alike.” Nordlinger v. Hahn, 505  
17 U.S. 1, 10, 112 S. Ct. 2326, 120 L. Ed. 2d 1 (1992).

18           **2. Analysis**

19           Here, Plaintiff’s Equal Protection claim is premised on the fact that the  
20 Ordinance targets and discriminates against homeless individuals. As a preliminary  
21 matter, homeless individuals are not a protected class. See Nails v. Haid, No.  
22 SACV 12-0439-GW (SS), 2013 WL 5230689, at \*3 (C.D. Cal. Sept. 17, 2013).  
23 Accordingly, Plaintiff must allege facts to show the Ordinance is not “rationally  
24 related to legitimate legislative goals.” City of Cleburne, Tex., 473 U.S. at 439.

25           As it stands, the Ordinance’s professed purposes include, among others,  
26 addressing unsanitary conditions, noise, and crime, which have resulted when

27           

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28           <sup>2</sup> The Court may cite to unpublished Ninth Circuit opinions issued on or after  
January 1, 2007. U.S. Ct. App. 9th Cir. R. 36-3(b); Fed. R. App. P. 32.1(a).

1 persons dwell in their vehicles in residential and sensitive areas, and studying “the  
2 impacts to health, safety and the physical environment” by allowing vehicle  
3 dwelling on public streets in the City. See Ordinance No. 184590. While Plaintiff  
4 claims the Ordinance targets homeless individuals and “seeks to victimize,  
5 criminalize, and classify all homeless living in their cars,” Plaintiff fails to allege any  
6 facts to show the Ordinance is premised on a hostile and discriminatory purpose  
7 specifically directed at the homeless. See Response at 4. Notably, the Ordinance  
8 specifically allows individuals to dwell in the vehicle, provided the vehicle is on  
9 “non-residential streets and on streets that do not have a school, pre-school, day  
10 care facility or park.” See Ordinance No. 184590. Furthermore, Plaintiff has failed  
11 to allege any *facts* to show the Ordinance is being applied in a way that specifically  
12 targets homeless individuals over those who are not homeless. Cf. Ashbaucher v.  
13 City of Arcata, No. CV 08-2840 MHP (NVJ), 2010 WL 11211481, at \*13 (N.D. Cal.  
14 Aug. 19, 2010), report and recommendation adopted, No. C 08-02840 MHP, 2010  
15 WL 11211527 (N.D. Cal. Dec. 1, 2010) (holding allegations that an ordinance is  
16 *selectively enforced* against homeless individuals states a plausible claim for relief  
17 under the Equal Protection Clause).

18 Finally, to the extent Plaintiff attempts to allege the Ordinance discriminates  
19 against homeless *women* specifically, she has failed to provide sufficient facts to  
20 state a claim for gender discrimination caused by the Ordinance on its face, or as  
21 applied to her and other homeless women. See Isaacson v. Horne, 716 F.3d 1213,  
22 1231 (9th Cir. 2013) (“[T]he facial versus as-applied distinction is relevant when a  
23 claimed statutory defect applies to a sub-category of the people affected by the law,  
24 and the court must determine whether that particular sub-category may challenge  
25 the statute as a whole, including its application to people who are not similarly  
26 situated.”).

27

28

1       Hence, because Plaintiff has failed to present facts to show how the  
2 Ordinance treats her differently than any other similarly situated individuals,  
3 Plaintiff's Equal Protection claim is subject to dismissal.

4       **D. PLAINTIFF FAILS TO STATE A FOURTH AMENDMENT**  
5       **UNLAWFUL SEARCH AND SEIZURE CLAIM AGAINST**  
6       **DEFENDANTS**

7       **1. Applicable Law**

8       The Fourth Amendment prohibits "unreasonable searches and seizures."  
9 Heien v. N. Carolina, \_\_\_ U.S. \_\_\_, 135 S. Ct. 530, 534, 190 L. Ed. 2d 475 (2014).  
10      However, "visual observation by a law enforcement officer situated in a place  
11 where he has a right to be is not a search within the meaning of the fourth  
12 amendment." United States v. Orozco, 590 F.2d 789, 792 (9th Cir. 1979) (quoting  
13 United States v. Coplen, 541 F.2d 211, 214 (9th Cir. 1976), cert. denied, 429 U.S.  
14 1073, 97 S. Ct. 810, 50 L. Ed. 2d 791 (1977)). Because anyone walking past a vehicle  
15 can generally see inside, there is no reasonable expectation of privacy protected by  
16 the Fourth Amendment. See id.; Katz v. United States, 389 U.S. 347, 351-52, 88 S.  
17 Ct. 507, 19 L. Ed. 2d 576 (1967); United States v. Martinez-Fuerte, 428 U.S. 543,  
18 558, 96 S. Ct. 3074, 49 L. Ed. 2d 1116 (1976) (holding visual inspection of a car does  
19 not implicate the Fourth Amendment provided the inspection is "limited to what  
20 can be seen without a search").

21       **2. Analysis**

22       Here, Plaintiff does not allege police officers actually searched her car.  
23      Rather, she simply claims the Ordinance "allows government employees to peer  
24 through car windows to determine if someone is living therein" and that employees  
25 may "presume the car is someone's home if the windows are obscured in any  
26 way." Compl. at 5. Furthermore, Plaintiff implicitly concedes her vehicle is  
27 situated on public streets and has failed to allege any facts suggesting government  
28 employees were "situated in a place where [they did not have] a right to be." Id. at

1 3-4; see Orozco, 590 F.2d at 792. Thus, because the alleged searches did not  
2 constitute anything more than “visual observation by a law enforcement officer  
3 situated in a place where he has a right to be,” Plaintiff’s Fourth Amendment claim  
4 is subject to dismissal. See Orozco, 590 F.2d at 792.

5 **E. PLAINTIFF FAILS TO STATE AN EIGHTH AMENDMENT**  
6 **CRUEL AND UNUSUAL PUNISHMENT CLAIM AGAINST**  
7 **DEFENDANTS<sup>3</sup>**

8 **1. Applicable Law**

9 The Eighth Amendment’s prohibition against cruel and unusual punishment  
10 “imposes substantive limits on what can be made criminal and punished as such.”  
11 Ingraham v. Wright, 430 U.S. 651, 667-68, 97 S. Ct. 1401, 51 L. Ed. 2d 711 (1977).  
12 Accordingly, “laws criminalizing an individual’s status, rather than specific  
13 conduct, are unconstitutional.” Cobine v. City of Eureka, No. C 16-02239 JSW,  
14 2016 WL 1730084, at \*5 (N.D. Cal. May 2, 2016) (citing Robinson v. California,  
15 370 U.S. 660, 666-67 (1962)). Specifically, courts have found a plaintiff, who is  
16 homeless, may state a valid Eighth Amendment claim for laws that punish  
17 involuntary conduct that is “an unavoidable consequence of being human and  
18 homeless without any available shelter.” Cobine, 2017 WL 1488464, at \*4 (citing  
19 Jones v. City of Los Angeles, 444 F.3d 1118, 1138 (9th Cir. 2006), vacated, 505 F.3d  
20 1006 (9th Cir. 2007)) (holding an ordinance prohibiting public camping violates the  
21 Eighth Amendment if the court determines (1) the homeless have no choice but to  
22 sleep in public spaces because, for example, there is insufficient shelter space; and

23

24

25 <sup>3</sup> In her Response, Plaintiff raises an Eighth Amendment cruel and unusual  
26 punishment claim, which was not included in her original Complaint. Resp. at 5.  
27 However, as Plaintiff has expressly declined to file a FAC and because Plaintiff’s  
28 Eighth Amendment claim appears to be futile, the Court recommends dismissing  
the claim without leave to amend. See id. at 12; Jackson v. Bank of Hawaii, 902  
F.2d 1385, 1387 (9th Cir. 1990) (holding a court may deny leave to amend if  
permitting an amendment would result in futility for lack of merit).

1 (2) enforcement of the ordinance penalizes the homeless for engaging in innocent  
2 activity and effectively criminalizes the status of being homeless).

3 **2. Analysis**

4 Here, Plaintiff argues the Ordinance makes “it a crime for homeless people  
5 to sleep in safer places when none of the promised parking spaces have been  
6 provided and when there is insufficient shelter space, and when no crime has been  
7 committed.” Resp. at 5. Plaintiff, however, has failed to state an Eighth  
8 Amendment claim because the Ordinance (1) targets “conduct” – namely vehicle-  
9 dwelling in particular areas - as opposed to an individual’s “status”; and (2) does  
10 not punish involuntary conduct that is “an avoidable consequence of being human  
11 and homeless” because the Ordinance leaves all people who dwell in their cars the  
12 option of parking on public roads. See Cobine, 2017 WL 1488464, at \*4-\*5. Thus,  
13 Plaintiff’s Eighth Amendment claim is subject to dismissal.

14 **F. THE COURT DECLINES TO EXERCISE SUBJECT MATTER  
15 JURISDICTION OVER PLAINTIFF’S STATE LAW CLAIMS**

16 The Court has original jurisdiction solely over Plaintiff’s federal law claims  
17 brought under Section 1983, which should be dismissed for the reasons set forth  
18 above. “Where a district court dismisses every claim over which it had original  
19 jurisdiction, it retains pure discretion in deciding whether to exercise supplemental  
20 jurisdiction over the remaining claims.” Lacey v. Maricopa County, 649 F.3d 1118,  
21 1137 (9th Cir. 2011) (internal citation, alterations, and quotation marks omitted);  
22 see also 28 U.S.C. § 1367(c). Thus, because Plaintiff’s federal law claims should be  
23 dismissed the Court declines to exercise supplemental jurisdiction over Plaintiff’s  
24 state law claims. Accordingly, Plaintiff’s state law claims are dismissed for lack of  
25 jurisdiction.

26 ///

27 ///

28 ///

1           **G. THE COMPLAINT SHOULD BE DISMISSED WITHOUT LEAVE**  
2           **TO AMEND**

3           As discussed in Section V.A.-E., Plaintiff fails to state a Section 1983 claim  
4           against Defendants. In the Court's May 9, 2017 Order, the Court informed  
5           Plaintiff of the Complaint's deficiencies and provided her with an opportunity to  
6           "attempt to cure the deficiencies." Dkt. 7 at 10. Despite this option, Plaintiff  
7           objected to the Court's findings and expressly declined to file a FAC. See Dkt. 10  
8           at 12. Thus, because the Court provided Plaintiff with "adequate opportunity to  
9           amend [her] defective complaint," Plaintiff's Complaint should be dismissed  
10           without leave to amend. Miller v. Williams, 976 F.2d 737 (9th Cir. 1992).

11           **VI.**

12           **RECOMMENDATION**

13           IT IS THEREFORE RECOMMENDED the District Court issue an Order:  
14           (1) accepting this Final Report and Recommendation; and (2) directing Judgement  
15           be entered dismissing Plaintiff's (a) federal claims without prejudice<sup>4</sup>, and (b) state  
16           law claims without prejudice.

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18           Dated: August 10, 2017



19           **HONORABLE KENLY KIYA KATO**  
20           United States Magistrate Judge

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25           <sup>4</sup> While the Court has granted Plaintiff an opportunity to amend her Complaint, she  
26           has repeatedly refused to amend and chooses instead to stand on her deficient  
27           claims. In light of Plaintiff's pro se status and out of an abundance of caution,  
28           however, the Court recommends dismissing both federal and state law claims  
          without prejudice. See Oliver v. Michaud, No. 16CV53-LAB (JLB), 2016 WL  
          3552045, at \*3 (S.D. Cal. June 30, 2016) (dismissing "without prejudice, but  
          without leave to amend" even after plaintiff's "latest filing ma[de] clear he does  
          not intend to obey" the court's "order requiring him to file an amended complaint,  
          [and] even after being warned that failure to do so would result in dismissal").

**Additional material  
from this filing is  
available in the  
Clerk's Office.**

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