No. 19-5977

In the Supreme Court of the United States

KERRY LYN DALTON,

Petitioner,

v.

THE STATE OF CALIFORNIA,

Respondent.

ON PETITION FOR A WRIT OF CERTIORARI TO THE CALIFORNIA SUPREME COURT

BRIEF IN OPPOSITION

XAVIER BECERRA Attorney General of California MICHAEL J. MONGAN Solicitor General LANCE E. WINTERS Chief Assistant Attorney General JOSHUA A. KLEIN Deputy Solicitor General HOLLY D. WILKENS Supervising Deputy Attorney General CHRISTEN SOMERVILLE* Deputy Attorney General 600 West Broadway, Suite 1800 San Diego, CA 92101 $(415)\ 510-3856$ Christen.Somerville@doj.ca.gov *Counsel of Record

CAPITAL CASE QUESTION PRESENTED

Whether the Constitution requires that a California jury that has already found unanimously and beyond a reasonable doubt that the defendant committed an offense whose special characteristics render the crime eligible for the death penalty must also, in order to render a verdict of death, unanimously find beyond a reasonable doubt that specific aggravating factors exist and that they outweigh mitigating factors.

DIRECTLY RELATED PROCEEDINGS

California Supreme Court:

- People v. Dalton, No. S046848, judgment entered May 16, 2019 (this case below).
- In re Dalton on Habeas Corpus, California Supreme Court, No. S178504 (pending) (state collateral review).

California Court of Appeal, Fourth District, Division One:

- Dalton, et al. v. Superior Court, No. D019546, decision issued November 2, 1993 (pretrial writ proceeding).
- Dalton v. Superior Court, No. D057048, decision issued November 23, 2010 (postconviction discovery writ).
- Dalton v. Superior Court, No. D062577, decision issued October 31, 2012 (postconviction discovery writ).

San Diego County Superior Court:

People v. Dalton, No. 135002, judgment entered May 23, 1995 (this case below).

TABLE OF CONTENTS

Page

Statement	1
Argument	2
Conclusion	

TABLE OF AUTHORITIES

CASES

Apprendi v. New Jersey 530 U.S. 466 (2000)
Becerrada v. California No. 17-5287, cert denied, 138 S. Ct. 242 (2017)
Bell v. California No. 19-5394, cert. denied, 2019 WL 4922308 (U.S. Oct. 7, 2019)
Blacksher v. California No. 11-7741, cert. denied, 565 U.S. 1209 (2012)
Boyce v. California No. 14-7581, cert. denied, 135 S. Ct. 1428 (2015)
Bramit v. California No. 09-6735, cert. denied, 558 U.S. 1031 (2009)
Brooks v. California No. 17-6237, cert. denied, 138 S. Ct. 516 (2017)
Case v. California No. 18-7457, cert. denied, 139 S. Ct. 1342 (2019)
Cook v. California No. 07-5690, cert. denied, 552 U.S. 976 (2007)
Cunningham v. California No. 15-7177, cert denied, 136 S. Ct. 989 (2016)
DeBose v. California No. 14-6617, cert. denied, 135 S. Ct. 760 (2014)
Gomez v. California No. 18-9698, cert. denied, 2019 WL 4923284 (U.S. Oct. 7, 2019)
Harrison v. California No. 05-5232, cert. denied, 546 U.S. 890 (2005)

TABLE OF AUTHORITIES (continued)

Page
Henriquez v. California No. 18-5375, cert. denied, 139 S. Ct. 261 (2018)
Huggins v. California No. 06-6060, cert. denied, 549 U.S. 998 (2006)
Hurst v. Florida 136 S. Ct. 616 (2016) 6, 10
Hurst v. State 202 So. 3d 40 (Fla. 2016)
Jackson v. California No. 16-7744, cert. denied, 137 S. Ct. 1440 (2017)
Johnson v. California No. 15-7509, cert. denied, 136 S. Ct. 1206 (2016)
Jones v. United States 526 U.S. 227 (1999)
Kansas v. Carr 136 S. Ct. 633 (2016)
Landry v. California No. 16-9001, cert. denied, 138 S. Ct. 79 (2017)
Lucas v. California No. 14-9137, cert. denied, 135 S. Ct. 2384 (2015)
Mickel v. California No. 16-7840, cert. denied, 137 S. Ct. 2214 (2017)
Morgan v. California No. 07-9024, cert. denied, 552 U.S. 1286 (2008)
Penunuri v. California No. 18-6262, cert. denied, 139 S. Ct. 644 (2018)

People v. Brown 46 Cal. 3d 432 (1988)	. 8
People v. Gonzales 52 Cal. 4th 254 (2011)	. 5

TABLE OF AUTHORITIES (continued)

People v. Moon 37 Cal. 4th 1 (2005)
People v. Prince 40 Cal. 4th 1179 (2007)
People v. Romero 62 Cal. 4th 1 (2015)
Prieto v. California No. 03-6422, cert. denied, 540 U.S. 1008 (2003)
Rangel v. California No. 16-5912, cert. denied, 137 S. Ct. 623 (2017)
Rauf v. State 145 A.3d 430 (Del. 2016)
Ring v. Arizona 536 U.S. 584 (2002) 5, 6
Smith v. California No. 03-6862, cert. denied, 540 U.S. 1163 (2004)
State v. Whitfield 107 S.W. 3d 253 (Mo. 2003)
Taylor v. California No. 10-6299, cert. denied, 562 U.S. 1013 (2010)
Thompson v. California No. 17-5069, cert. denied, 138 S. Ct. 201 (2017)
<i>Tuilaepa v. California</i> 512 U.S. 967 (1994)
Wall v. California No. 17-9525, cert. denied, 139 S. Ct. 187 (2018)
Woodward v. Alabama 134 S. Ct. 405 (2013)
Zant v. Stephens 462 U.S. 862 (1983)7

TABLE OF AUTHORITIES (continued)

STATUTES
Delaware Code
Title 11, § 4209(c)(3), (d)(1)
California Penal Code
§ 182(a)
§ 187(a)
§ 189
§§ 190.1-190.9
§ 190.2
§ 190.2(1)(18)
§ 190.2(a)
§ 190.2(a)(15)1
§ 190.3 4, 9
190.4
§ 190.4(a), (b)
Florida Statutes
§ 921.141(3)
$ \frac{1}{9} $ 921.141(5)
CONSTITUTIONAL PROVISIONS
United States Constitution
V Amendment2
VI Amendment

STATEMENT

1. Petitioner Kerry Lyn Dalton tortured her friend Melanie May to death on June 26, 1988. Pet. App. A 2. The State charged Dalton with first degree murder and conspiracy to commit murder, and it charged as special circumstances that Dalton committed the murder by means of torture and that she committed the murder by lying in wait. Pet. App. A 1; 1 CT 48-52; *see* Cal. Penal Code §§ 187(a), 182(a), 189, 190.2(a)(15), 190.2(1)(18).¹

At the trial's guilt phase, the jury convicted appellant as charged and found both special circumstance allegations true. Pet. App. A 1; 40 RT 3921-3922.² At the trial's penalty phase, the jurors were instructed that, in deciding whether Dalton would be punished by death or life in prison without parole, they were to "consider, take into account and be guided by" various aggravating and mitigating circumstances, if applicable; that the "weighing of aggravating and mitigating circumstances does not mean a mere mechanical counting of factors"; that they were "free to assign whatever moral or sympathetic value you deem appropriate to each and all of the various factors"; and that to "return a judgment of death, each of you must be persuaded that the aggravating circumstances are so substantial in comparison with the mitigating circumstances that it warrants death instead of life without parole." 46 RT

¹ CT refers to the trial court's Clerk's Transcript; RT refers to the Reporter's Transcript.

 $^{^2}$ The jury also found true the personal firearm use enhancement allegation. See, Cal. Penal Code § 12022.5(b).

4595-4596. The jury returned verdicts of death for the first degree murder conviction and for the conspiracy to commit murder conviction. Pet. App. A 1.

2. The California Supreme Court affirmed the convictions for first degree murder and conspiracy to commit murder, affirmed the jury's finding as to the torture-murder special circumstance, and affirmed the death judgment for the first degree murder conviction. Pet. App. A 1. The court vacated the lying-in-wait special circumstance and reduced the separate sentence for conspiracy to commit murder to 25 years to life. *Id.* at 110. As relevant here, the court rejected Dalton's claim that California's capital sentencing scheme is unconstitutional because the jury is not required, before reaching a death verdict, to find beyond a reasonable doubt that an aggravating factor has been proved and that aggravating factors outweigh mitigating factors. *Id.* at 141.

ARGUMENT

Dalton argues that California's capital-sentencing scheme violates her right to due process guaranteed by the Fifth and Fourteenth Amendments, and her right to a jury trial guaranteed by the Sixth Amendment, because state law does not require the penalty-phase jury to find beyond a reasonable doubt that an aggravating factor exists and that the factors in aggravation outweigh the factors in mitigation. Pet. 10-19. In a footnote at the end of her petition, Dalton suggests that, under the same constitutional principles, any aggravating factor must be found unanimously. *Id.* at 18 n.11. This Court has repeatedly denied review in cases presenting the same or similar questions, and there is no reason for a different result here.³

1. A California death sentence depends on a two-stage process prescribed by California Penal Code Sections 190.1 through 190.9. The first stage, the guilt phase, involves determining whether the defendant committed first-degree murder. That crime carries three potential penalties under California law: a prison term of 25 years to life with the possibility of parole, a prison term of life without the possibility of parole, or death. Cal. Penal Code

³ See, e.g., Bell v. California, No. 19-5394, cert. denied, 2019 WL 4922308 (U.S. Oct. 7, 2019); Gomez v. California, No. 18-9698, cert. denied, 2019 WL 4923284 (U.S. Oct. 7, 2019); Case v. California, No. 18-7457, cert. denied. 139 S. Ct. 1342 (2019); Penunuri v. California, No. 18-6262, cert. denied, 139 S. Ct. 644 (2018); Henriquez v. California, No. 18-5375, cert. denied, 139 S. Ct. 261 (2018); Wall v. California, No. 17-9525, cert. denied, 139 S. Ct. 187 (2018); Brooks v. California, No. 17-6237, cert. denied, 138 S. Ct. 516 (2017); Becerrada v. California, No. 17-5287, cert denied, 138 S. Ct. 242 (2017); Thompson v. California, No. 17-5069, cert. denied, 138 S. Ct. 201 (2017); Landry v. California, No. 16-9001, cert. denied, 138 S. Ct. 79 (2017); Mickel v. California, No. 16-7840, cert. denied, 137 S. Ct. 2214 (2017); Jackson v. California, No. 16-7744, cert. denied, 137 S. Ct. 1440 (2017); Rangel v. California, No. 16-5912. cert. denied, 137 S. Ct. 623 (2017); Johnson v. California, No. 15-7509, cert. denied, 136 S. Ct. 1206 (2016); Cunningham v. California, No. 15-7177, cert denied, 136 S. Ct. 989 (2016); Lucas v. California, No. 14-9137, cert. denied, 135 S. Ct. 2384 (2015); Boyce v. California, No. 14-7581, cert. denied, 135 S. Ct. 1428 (2015); DeBose v. California, No. 14-6617, cert. denied, 135 S. Ct. 760 (2014); Blacksher v. California, No. 11-7741, cert. denied, 565 U.S. 1209 (2012); Taylor v. California, No. 10-6299, cert. denied, 562 U.S. 1013 (2010); Bramit v. California, No. 09-6735, cert. denied, 558 U.S. 1031 (2009); Morgan v. California, No. 07-9024, cert. denied, 552 U.S. 1286 (2008); Cook v. California, No. 07-5690, cert. denied, 552 U.S. 976 (2007); Huggins v. California, No. 06-6060, cert. denied, 549 U.S. 998 (2006); Harrison v. California, No. 05-5232, cert. denied, 546 U.S. 890 (2005); Smith v. California, No. 03-6862, cert. denied, 540 U.S. 1163 (2004); Prieto v. California, No. 03-6422, cert. denied, 540 U.S. 1008 (2003).

§ 190(a). The penalties of death or life without parole may be imposed only if one or more statutorily enumerated special circumstances "has been found under Section 190.4 to be true." *Id.* § 190.2(a). The defendant is entitled to a jury determination of such a special circumstance, and the jury's finding of a special circumstance must be made unanimously and beyond a reasonable doubt. *Id.* § 190.4(a), (b). During the guilt phase of Dalton's trial, the jury found Dalton guilty of first-degree murder and conspiracy to commit murder, and it found the lying-in-wait and torture-murder special circumstances to be true. Pet. App. A 1; 11 CT 2188-2190; 40 RT 3918-3920. The guilt-phase findings were made unanimously, under the beyond-a-reasonable-doubt standard. 40 RT 3921-3922; Pet. App. A 130-131.

The second stage of California's death penalty trial process, the penalty phase, proceeds under California Penal Code Section 190.3. During the penalty phase, the jury hears evidence which it is allowed to consider "as to any matter relevant to aggravation, mitigation, and sentence, including but not limited to" certain specified topics. Cal. Penal Code § 190.3. "In determining the penalty," the jury must "take into account any" of a list of specified factors "if relevant"—including "[a]ny ... circumstance which extenuates the gravity of the crime even though it is not a legal excuse for the crime." *Id.* With the exception of prior unadjudicated violent criminal activity and prior felony convictions, the jury need not agree unanimously on the existence of a particular aggravating circumstance, or find the existence of such a circumstance beyond a reasonable doubt. See People v. Romero, 62 Cal. 4th 1, 56 (2015); People v. Gonzales, 52 Cal. 4th 254, 328 (2011). If the jury "concludes that the aggravating circumstances outweigh the mitigating circumstances," then it "shall impose a sentence of death." Cal. Penal Code § 190.3. If it "determines that the mitigating circumstances outweigh the aggravating circumstances," then it "shall impose a sentence of confinement in state prison for a term of life without the possibility of parole." Id.

2. Dalton contends that she could not be constitutionally sentenced to death unless the jury during the penalty phase found unanimously beyond a reasonable doubt that a particular aggravating factor existed and that the aggravating factors outweighed those in mitigation. Pet. 13-16, 18 n.11. That is incorrect.

Dalton primarily relies (Pet. 10-11) on the Sixth and Fourteenth Amendment rule that, "[i]f a State makes an increase in a defendant's authorized punishment contingent on the finding of a fact, that fact—no matter how the State labels it—must be found, by a jury beyond a reasonable doubt." *Ring v. Arizona*, 536 U.S. 584, 602 (2002) (applying rule to Arizona death penalty); *see also Apprendi v. New Jersey*, 530 U.S. 466, 490 (2000). But under California law, once a jury finds unanimously and beyond a reasonable doubt that a defendant has committed first-degree murder with a special circumstance, the maximum potential penalty prescribed by statute is death. *See People v. Prince*, 40 Cal. 4th 1179, 1297-1298 (2007); *see generally Tuilaepa* v. California, 512 U.S. 967, 975 (1994) (a California defendant becomes "eligible for the death penalty when the jury finds him guilty of first-degree murder and finds one of the § 190.2 special circumstances true"). Imposing that maximum penalty on a defendant once these jury determinations have been made thus does not violate the Constitution.

In arguing to the contrary, Dalton relies on Hurst v. Florida, 136 S. Ct. 616, 619-622 (2016). Pet. 11-18. Under the Florida system considered in *Hurst*, after a jury verdict of first-degree murder, a convicted defendant was not "eligible for death," 136 S. Ct. at 622, unless the judge further determined that an enumerated "aggravating circumstance[] exist[ed]," Fla. Stat. § 921.141(3). The judge was thus tasked with making the "findings upon which the sentence of death [was] based," 136 S. Ct. at 622 (quoting Fla. Stat. § 921.141(3))—determinations that were essentially questions of fact, see Fla. Stat. § 921.141(5) (listing aggravating circumstances, such as whether the crime was committed with a purpose of pecuniary gain). This Court held that Florida's system thus suffered from the same constitutional flaw that Arizona's had in Ring: "The maximum punishment" a defendant could receive without judge-made findings "was life in prison without parole," and the judge "increased" that punishment "based on [the judge's] own factfinding." 136 S. Ct. at 621.

In California, however, what makes a defendant eligible for a death sentence is the jury's determination that at least one of the special circumstances in California Penal Code section 190.2(a) is present. That determination, which the jury must agree on unanimously and beyond a reasonable doubt, is part of how California fulfills the "constitutionally necessary function" of "circumscrib[ing] the class of persons eligible for the death penalty." *Zant v. Stephens*, 462 U.S. 862, 878 (1983).

The jury's subsequent consideration of aggravating and mitigating factors at the penalty phase fulfills a different function: that of providing an "individualized determination ... at the selection stage" of who among the eligible defendants deserves the death penalty. *Zant*, 462 U.S. at 879; *see People v. Moon*, 37 Cal. 4th 1, 40 (2005) ("The penalty jury's principal task is the moral endeavor of deciding whether the death sentence should be imposed on a defendant who has already been determined to be 'death eligible' as a result of the findings and verdict reached at the guilt phase."). Such a determination involves a choice between a greater or lesser authorized penalty—not any increase in the maximum potential penalty. *See Jones v. United States*, 526 U.S. 227, 249 (1999).

Kansas v. Carr, 136 S. Ct. 633 (2016), effectively forecloses Dalton's argument (Pet. 10-18) that determinations concerning the existence of aggravating or mitigating factors at the penalty-selection phase must be made beyond a reasonable doubt. As *Carr* reasoned, it is possible to apply a standard of proof to the "eligibility phase" of a capital sentencing proceeding, "because that is a purely factual determination." *Id.* at 642. In contrast, it is doubtful

whether it would even be "possible to apply a standard of proof to the mitigating-factor determination (the so-called 'selection phase' of a capitalsentencing proceeding)," because "[w]hether mitigation exists ... is largely a judgment call (or perhaps a value call): what one juror might consider mitigating another might not." *Id.*; *see, e.g., People v. Brown*, 46 Cal. 3d 432, 456 (1988) (California's sentencing factor regarding ""[t]he age of the defendant at the time of the crime" may be either a mitigating or an aggravating factor in the same case: The defendant may argue for age-based mitigation, and the prosecutor may argue for aggravation because the defendant was "old enough to know better").

Carr likewise forecloses Dalton's argument that the jury's final weighing of aggravating versus mitigating factors should proceed under the beyond-areasonable-doubt standard. Pet. 18 n.11. In Carr, this Court observed that "the ultimate question of whether mitigating circumstances outweigh aggravating circumstances is mostly a question of mercy," and "[i]t would mean nothing ... to tell the jury that the defendants must deserve mercy beyond a reasonable doubt." 136 S. Ct. at 642. That reasoning leaves no room for Gomez's argument that such an instruction is required under the Constitution.

3. Dalton points to the Delaware Supreme Court's fractured decision in *Rauf v. State*, 145 A.3d 430 (Del. 2016), as reason for this Court to consider whether the beyond-a-reasonable-doubt standard should apply at California's selection stage. Pet. 15. *Rauf*'s various opinions hold that a determination as

to the relative weight of aggravating and mitigating factors in the application of Delaware's death penalty must be made beyond a reasonable doubt. See 145 A.3d at 434 (per curiam); id. at 481-482 (Strine, J., concurring); id. at 487 (Holland, J., concurring); but see id. at 487 (Valihura, J., dissenting). The rationale of those opinions is not clear, and they notably fail to cite or discuss this Court's reasoning on the issue in Carr. In any event, the most notable feature of the Delaware law invalidated in Rauf was that the jury's choice between a life sentence and death was completely advisory: The judge could impose a sentence of death even if all jurors recommended against it, as long as the jury had unanimously found the existence of a single aggravating factor. See Del. Code tit. 11, § 4209(c)(3), (d)(1); Rauf, 145 A.3d at 457 (Strine, J., concurring) (under Delaware law the judge "has the final say in deciding whether a capital defendant is sentenced to death and need not give any particular weight to the jury's view"). Under California law, the death penalty may be imposed only if the jury has unanimously voted for death. See Cal Penal Code § 190.3. It is by no means clear from the opinions in *Rauf* that the Delaware Supreme Court would have reached the same result if it had been analyzing California's quite different statute.⁴

⁴ Similar shortcomings undercut Dalton's reliance on the opinion dissenting from the denial of certiorari in *Woodward v. Alabama*, 134 S. Ct. 405, 410-411 (2013), and on *State v. Whitfield*, 107 S.W. 3d 253 (Mo. 2003). Pet. 15. The statutes at issue in *Woodward* and *Whitfield* allowed a judge to impose the death penalty even where the jurors voted against it. *See Woodward*,

Dalton also relies on the Florida Supreme Court's decision in *Hurst v.* State, 202 So. 3d 40, 57 (Fla. 2016). Pet. 11-15. *Hurst* holds that a death sentence under Florida law may not be constitutionally imposed unless the jury "unanimously and expressly find[s] all the aggravating factors that were proven beyond a reasonable doubt, unanimously find[s] that the aggravating factors are sufficient to impose death, unanimously find[s] that the aggravating factors outweigh the mitigating circumstances, and unanimously recommend[s] a sentence of death." 202 So. 3d at 57. By its own terms, the decision does not recognize a right to a beyond-a-reasonable-doubt determination of anything other the existence of aggravating factors—the Florida-law equivalent of the special circumstances that a California jury already finds beyond a reasonable doubt under California law when determining eligibility for a death sentence. The Florida Supreme Court's decision in *Hurst* thus provides no reason for further review.

¹³⁴ S. Ct. at 406, 410-412 (jury's decision as to whether the defendant should be executed was merely an "advisory verdict"); *Whitfield*, 107 S.W. 3d at 261-262 (judge imposed death sentence after jurors voted 11-1 for life imprisonment). The *Woodward* dissent suggests that a trial judge's view should not replace that of the jury—not that the death penalty may not be imposed without the jury finding beyond a reasonable doubt that aggravating factors outweigh mitigating factors. 134 S. Ct. at 410-411. And to whatever extent *Whitfield* held that the beyond-a-reasonable-doubt standard should apply to aggravating and mitigating factors, that ruling has been superseded by this Court's analysis in *Carr*.

CONCLUSION

The petition for a writ of certiorari should be denied.

Respectfully submitted,

XAVIER BECERRA Attorney General of California MICHAEL J. MONGAN Solicitor General LANCE E. WINTERS Chief Assistant Attorney General JOSHUA A. KLEIN Deputy Solicitor General HOLLY D. WILKENS Supervising Deputy Attorney General

CHRISTEN SOMERVILLE Deputy Attorney General

October 9, 2019