In the Supreme Court of the United States

JULIAN ALEJANDRO MENDEZ,

Petitioner,

v.

STATE OF CALIFORNIA,

Respondent.

ON PETITION FOR A WRIT OF CERTIORARI TO THE SUPREME COURT OF CALIFORNIA

BRIEF IN OPPOSITION

XAVIER BECERRA Attorney General of California MICHAEL J. MONGAN Solicitor General LANCE E. WINTERS Chief Assistant Attorney General Joshua A. Klein Deputy Solicitor General HOLLY D. WILKENS Supervising Deputy Attorney General CHRISTINE Y. FRIEDMAN* Deputy Attorney General 600 West Broadway, Suite 1800 San Diego, CA 92101 (619) 738-9050 Christine.Friedman@doj.ca.gov *Counsel for Record

CAPITAL CASE QUESTION PRESENTED

Whether the Constitution requires that a California jury that has already found unanimously and beyond a reasonable doubt that the defendant committed first degree murder and that the murder involved special circumstances that render the crime eligible for the death penalty must also, in order to render a verdict of death, unanimously find beyond a reasonable doubt the specific aggravating factors that will be weighed against mitigating factors in arriving at a judgment of death.

DIRECTLY RELATED PROCEEDINGS

California Supreme Court:

People v. Mendez, No. S129501, judgment entered July 1, 2019 (this case below).

In re Julian Alejandro Mendez on Habeas Corpus, California Supreme Court, No. S255647 (pending).

Riverside County Superior Court:

People v. Mendez, No. RIF09811, judgment entered November 19, 2004 (this case below).

TABLE OF CONTENTS

	Page
Statement	1
Argument	3
Conclusion	11

TABLE OF AUTHORITIES

Cases	
Apprendi v. New Jersey 530 U.S. 466 (2000)	
Becerrada v. California No. 17-5287, cert denied, 138 S. Ct. 242 (2017)	
Blacksher v. California No. 11-7741, cert. denied, 565 U.S. 1209 (2012)	
Boyce v. California No. 14-7581, cert. denied, 135 S. Ct. 1428 (2015)	
Bramit v. California No. 09-6735, cert. denied, 558 U.S. 1031 (2009)	
Brooks v. California No. 17-6237, cert. denied, 138 S. Ct. 516 (2017)	
Case v. California No. 18-7457, cert. denied, 139 S. Ct. 1342 (2019)	
Cook v. California No. 07-5690, cert. denied, 552 U.S. 976 (2007)3	
Cunningham v. California No. 15-7177, cert denied, 136 S. Ct. 989 (2016)3	
DeBose v. California No. 14-6617, cert. denied, 135 S. Ct. 760 (2014)	
Harrison v. California No. 05-5232, cert. denied, 546 U.S. 890 (2005)3	
Henriquez v. California No. 18-5375, cert. denied, 139 S. Ct. 261 (2018)3	,
Huggins v. California No. 06-6060, cert. denied, 549 U.S. 998 (2006)3	•
Hurst v. Florida 136 S. Ct. 616 (2016)	,

TABLE OF AUTHORITIES (continued)

Page
Hurst v. State 202 So. 3d 40 (Fla. 2016)
Jackson v. California No. 16-7744, cert. denied, 137 S. Ct. 1440 (2017)
Johnson v. California No. 15-7509, cert. denied, 136 S. Ct. 1206 (2016)
Jones v. United States 526 U.S. 227 (1999)7
Kansas v. Carr 136 S. Ct. 633 (2016)
Landry v. California No. 16-9001, cert. denied, 138 S. Ct. 79 (2017)3
Lucas v. California No. 14-9137, cert. denied, 135 S. Ct. 2384 (2015)
Mickel v. California No. 16-7840, cert. denied, 137 S. Ct. 2214 (2017)
Morgan v. California No. 07-9024, cert. denied, 552 U.S. 1286 (2008)
Penunuri v. California No. 18-6262, cert. denied, 139 S. Ct. 644 (2018)
People v. Brown 46 Cal. 3d 432 (1988)
People v. Gonzales 52 Cal. 4th 254 (2011)
People v. Moon 37 Cal. 4th 1 (2005)
People v. Prince 40 Cal. 4th 1179 (2007)
People v. Romero 62 Cal. 4th 1 (2015)

TABLE OF AUTHORITIES (continued)

· · · · · · · · · · · · · · · · · · ·	Page
Prieto v. California No. 03-6422, cert. denied, 540 U.S. 1008 (2003)	4
Rangel v. California No. 16-5912, cert. denied, 137 S. Ct. 623 (2017)	3
Rauf v. State 145 A.3d 430 (Del. 2016)	9, 10
Ring v. Arizona 536 U.S. 584 (2002)	6, 7
Smith v. California No. 03-6862, cert. denied, 540 U.S. 1163 (2004)	4
State v. Whitfield 107 S.W. 3d 253 (Mo. 2003)	10
Taylor v. California No. 10-6299, cert. denied, 562 U.S. 1013 (2010)	
Thompson v. California No. 17-5069, cert. denied, 138 S. Ct. 201 (2017)	
Tuilaepa v. California 512 U.S. 967 (1994)	
Wall v. California No. 17-9525, cert. denied, 139 S. Ct. 187 (2018)	
Woodward v. Alabama 134 S. Ct. 405 (2013)	
Zant v. Stephens 462 U.S. 862 (1983)	

TABLE OF AUTHORITIES (continued)

$\mathbf{P}_{\mathbf{i}}$	age
TATUTES	
Delaware Code	
Title 11, § 4209(c)(3), (d)(1)	. 10
California Penal Code	
§ 186.22(b)(1)	2
§ 187	
§ 190(a)	
§§ 190.1-190.9	
§ 190.2(a)	
§ 190.2(a)(3)	
§ 190.2(a)(10)	
§ 190.2(a)(17)	
§ 190.3 5	
§ 190.4	
§ 190.4(a), (b)	
§ 12022(a)(1)	
§ 12022.53(d) & (e)	
Florida Statutes	
§ 921.141(3)	7
§ 921.141(5)	
CONSTITUTIONAL PROVISIONS	
United States Constitution	
V Amendment	3
VI Amendment	
XIV Amendment	. 3, 6

STATEMENT

1. On February 4, 2000, petitioner Julian Mendez shot and killed Michael Faria after Faria claimed allegiance to a rival gang. Pet. App. A 1-2, 12; 6 RT 801-802. Mendez then took Jessica Salazar, who had witnessed the crime, to a remote area and killed her by shooting her in the head. Pet. App. A 2-3.

The State charged Mendez with the murder of Faria and alleged as a special circumstance that Mendez committed multiple murders. 1 CT 29-30; see Cal. Penal Code §§ 187, 190.2(a)(3). The State also charged Mendez with the murder of Salazar and alleged as special circumstances that Mendez committed multiple murders, that the murder was committed to prevent Salazar's testimony in a criminal proceeding, and that the murder was committed during the commission of a kidnapping. 1 CT 30-32; see Cal. Penal Code §§ 187, 190.2(a)(10), 190.2(a)(17).2

At the trial's guilt phase, the jury convicted Mendez of the first degree murders of Faria and Salazar. 8 CT 2232, 2237. The jury found true the multiple murder special circumstances as well as the special circumstance that

¹ "RT" refers to the Reporter's Transcript. "CT" refers to the trial court Clerk's Transcript.

² The kidnapping special circumstance was later struck by the court. 8 CT 2314.

Salazar was murdered to prevent her from testifying in a criminal proceeding. 8 CT 2235, 2240, 2241.3

At the trial's penalty phase, the jurors were instructed that, in deciding whether Mendez would be punished by death or life in prison without parole, they were to "consider, take into account and be guided by" various aggravating and mitigating circumstances that might apply; that the "weighing of aggravating and mitigating circumstances does not mean a mere mechanical counting of factors"; that they were "free to assign whatever moral or sympathetic value you deem appropriate to each and all of the various factors"; and that to "return a judgment of death, each of you must be persuaded that the aggravating circumstances are so substantial in comparison with the mitigating circumstances that it warrants death instead of life without parole." 8 CT 2296; 27 RT 3338-3339. The jury returned verdicts of death. Pet. App. A

2. The California Supreme Court affirmed the judgment and death sentence. Pet. App. A 1, 20. As relevant here, the court rejected Mendez's claim that California's capital sentencing scheme is unconstitutional because the jury is not required, before reaching a death verdict, to find beyond a

³ The jury also found true firearm enhancement allegations and gang allegations. 8 CT 2233, 2234, 2236, 2238, 2239, 2242; see Cal. Penal Code §§ 12022(a)(1), 186.22(b)(1), 12022.53(d) & (e).

reasonable doubt that an aggravating factor has been proved and that aggravating factors outweigh mitigating factors. *Id.* at 20.

ARGUMENT

Mendez argues that California's capital-sentencing scheme violates his right to due process guaranteed by the Fifth and Fourteenth Amendments, and his right to a jury trial guaranteed by the Sixth Amendment, because state law does not require the penalty-phase jury to find beyond a reasonable doubt that an aggravating factor exists. Pet. 4-9. This Court has repeatedly denied review in cases presenting the same or similar questions, and there is no reason for a different result here.⁴

⁴ See, e.g., Case v. California, No. 18-7457, cert. denied, 139 S. Ct. 1342 (2019); Penunuri v. California, No. 18-6262, cert. denied, 139 S. Ct. 644 (2018); Henriquez v. California, No. 18-5375, cert. denied, 139 S. Ct. 261 (2018); Wall v. California, No. 17-9525, cert. denied, 139 S. Ct. 187 (2018); Brooks v. California, No. 17-6237, cert. denied, 138 S. Ct. 516 (2017); Becerrada v. California, No. 17-5287, cert denied, 138 S. Ct. 242 (2017); Thompson v. California, No. 17-5069, cert. denied, 138 S. Ct. 201 (2017); Landry v. California, No. 16-9001, cert. denied, 138 S. Ct. 79 (2017); Mickel v. California, No. 16-7840, cert. denied, 137 S. Ct. 2214 (2017); Jackson v. California, No. 16-7744, cert. denied, 137 S. Ct. 1440 (2017); Rangel v. California, No. 16-5912. cert. denied, 137 S. Ct. 623 (2017); Johnson v. California, No. 15-7509, cert. denied, 136 S. Ct. 1206 (2016); Cunningham v. California, No. 15-7177, cert denied, 136 S. Ct. 989 (2016); Lucas v. California, No. 14-9137, cert. denied, 135 S. Ct. 2384 (2015); Boyce v. California, No. 14-7581, cert. denied, 135 S. Ct. 1428 (2015); DeBose v. California, No. 14-6617, cert. denied, 135 S. Ct. 760 (2014); Blacksher v. California, No. 11-7741, cert. denied, 565 U.S. 1209 (2012); Taylor v. California, No. 10-6299, cert. denied, 562 U.S. 1013 (2010); Bramit v. California, No. 09-6735, cert. denied, 558 U.S. 1031 (2009); Morgan v. California, No. 07-9024, cert. denied, 552 U.S. 1286 (2008); Cook v. California, No. 07-5690, cert. denied, 552 U.S. 976 (2007); Huggins v. California, No. 06-6060, cert. denied, 549 U.S. 998 (2006); Harrison v. California, No. 05-5232,

1. A California death sentence depends on a two-stage process prescribed by California Penal Code Sections 190.1 through 190.9. The first stage, the guilt phase, involves determining whether the defendant committed firstdegree murder. That crime carries three potential penalties under California law: a prison term of 25 years to life with the possibility of parole, a prison term of life without the possibility of parole, or death. Cal. Penal Code § 190(a). The penalties of death or life without parole may be imposed only if one or more statutorily enumerated special circumstances "has been found under Section 190.4 to be true." Id. § 190.2(a). The defendant is entitled to a jury determination of such a special circumstance, and the jury's finding of a special circumstance must be made unanimously and beyond a reasonable doubt. Id. § 190.4(a), (b). During the guilt phase of Mendez's trial, the jury found Mendez guilty of two first-degree murders and found to be true the multiple murder special circumstances and the special circumstance that Mendez murdered Salazar to prevent her from testifying in a criminal proceeding, 8 CT 2232, 2235, 2237, 2240, 2241. The guilt-phase findings were made unanimously, under the beyond-a-reasonable-doubt standard. 8 CT 2130, 2149, 2150, 2168.

cert. denied, 546 U.S. 890 (2005); Smith v. California, No. 03-6862, cert. denied, 540 U.S. 1163 (2004); Prieto v. California, No. 03-6422, cert. denied, 540 U.S. 1008 (2003).

The second stage of California's death penalty trial process, the penalty phase, proceeds under California Penal Code Section 190.3. During the penalty phase, the jury hears evidence which it is allowed to consider "as to any matter relevant to aggravation, mitigation, and sentence, including but not limited to" certain specified topics. Cal. Penal Code § 190.3. determining the penalty," the jury must "take into account any" of a list of specified factors "if relevant"-including "[a]ny ... circumstance which extenuates the gravity of the crime even though it is not a legal excuse for the crime." Id. With the exception of prior unadjudicated violent criminal activity and prior felony convictions, the jury need not agree unanimously on the existence of a particular aggravating circumstance, or find the existence of such a circumstance beyond a reasonable doubt. See People v. Romero, 62 Cal. 4th 1, 56 (2015); People v. Gonzales, 52 Cal. 4th 254, 328 (2011). If the jury "concludes that the aggravating circumstances outweigh the mitigating circumstances," then it "shall impose a sentence of death." Cal. Penal Code § 190.3. If it "determines that the mitigating circumstances outweigh the aggravating circumstances," then it "shall impose a sentence of confinement in state prison for a term of life without the possibility of parole." Id.

2. Mendez contends that he could not be constitutionally sentenced to death unless the jury during the penalty phase unanimously found beyond a reasonable doubt that a particular aggravating factor existed. Pet. 5-9. That is incorrect.

Mendez primarily relies (Pet. 5-6) on the Sixth and Fourteenth Amendment rule that, "[o]ther than the fact of a prior conviction, any fact that increases the penalty for a crime beyond the prescribed statutory maximum must be submitted to a jury, and proved beyond a reasonable doubt." Apprendi v. New Jersey, 530 U.S. 466, 490 (2000); see also Ring v. Arizona, 536 U.S. 584 (2002) (applying rule to Arizona death penalty). But under California law, once a jury finds unanimously and beyond a reasonable doubt that a defendant has committed first-degree murder with a special circumstance, the maximum potential penalty prescribed by statute is death. See People v. Prince, 40 Cal. 4th 1179, 1297-1298 (2007); see generally Tuilaepa v. California, 512 U.S. 967, 975 (1994) (a California defendant becomes "eligible for the death penalty when the jury finds him guilty of first-degree murder and finds one of the § 190.2 special circumstances true"). The jury's determination that at least one of the special circumstances in California Penal Code section 190.2(a) is present is part of how California fulfills the "constitutionally necessary function" of "circumscrib[ing] the class of persons eligible for the death Zant v. Stephens, 462 U.S. 862, 878 (1983). Because the penalty." determination is made by the jury under the beyond-a-reasonable-doubt standard, California's death penalty system meets the requirements of Apprendi and Ring.⁵

⁵ Hurst v. Florida, 136 S. Ct. 616 (2016), is not to the contrary. Under the

The jury's subsequent consideration of aggravating and mitigating factors at the penalty phase fulfills a different function: that of providing an "individualized determination ... at the selection stage" of who among the eligible defendants deserves the death penalty. Zant, 462 U.S. at 879; see People v. Moon, 37 Cal. 4th 1, 40 (2005) ("The penalty jury's principal task is the moral endeavor of deciding whether the death sentence should be imposed on a defendant who has already been determined to be 'death eligible' as a result of the findings and verdict reached at the guilt phase."). Such a determination involves a choice between a greater or lesser authorized penalty—not any increase in the maximum potential penalty. See Jones v. United States, 526 U.S. 227, 249 (1999).

Kansas v. Carr, 136 S. Ct. 633 (2016), effectively forecloses Mendez's argument (Pet. 4-9) that determinations concerning the existence of

Florida system considered in *Hurst*, a defendant convicted of first-degree murder was not "eligible for death," 136 S. Ct. 622, unless the judge further determined that an enumerated "aggravating circumstance[] exist[ed]," Fla. Stat. § 921.141(3). The judge was thus tasked with making the "findings upon which the sentence of death [was] based," 136 S. Ct. at 622 (quoting Fla. Stat. § 921.141(3))—determinations that were essentially questions of fact, see Fla. Stat. § 921.141(5) (listing aggravating circumstances, such as whether the crime was committed with a purpose of pecuniary gain). Florida's system thus suffered from the same constitutional flaw that Arizona's had in *Ring*: "The maximum punishment" a defendant could receive without judge-made findings "was life in prison without parole," and the judge "increased" that punishment "based on [the judge's] own factfinding." *Hurst*, 136 S. Ct. at 621. In contrast, under California's system, the jury's finding that a special circumstance exists beyond a reasonable doubt is what makes the defendant eligible for the death penalty.

aggravating factors at the penalty-selection phase must be made beyond a reasonable doubt. As Carr reasoned, it is possible to apply a standard of proof to the "eligibility phase" of a capital sentencing proceeding, "because that is a purely factual determination." Id. at 642. In contrast, it is doubtful whether it would even be "possible to apply a standard of proof to the mitigating-factor determination (the so-called 'selection phase' of a capital-sentencing proceeding)," because "[w]hether mitigation exists ... is largely a judgment call (or perhaps a value call): what one juror might consider mitigating another might not." Id.; see, e.g., People v. Brown, 46 Cal. 3d 432, 456 (1988) (California's sentencing factor regarding "[t]he age of the defendant at the time of the crime" may be either a mitigating or an aggravating factor in the same case: The defendant may argue for age-based mitigation, and the prosecutor may argue for aggravation because the defendant was "old enough to know better").

Mendez additionally argued below that the Constitution requires a jury finding, beyond a reasonable doubt, that the aggravating circumstances outweigh the mitigating circumstances. See Appellant's Opening Br. 321-324, People v. Mendez, No. S129501 (Cal. S. Ct.). That argument, which Mendez does not reassert here, is likewise incorrect. In Carr, this Court observed that "the ultimate question of whether mitigating circumstances outweigh aggravating circumstances is mostly a question of mercy," and "[i]t would mean nothing ... to tell the jury that the defendants must deserve mercy beyond a

reasonable doubt." 136 S. Ct. at 642. That reasoning leaves no room for the argument that such an instruction is required under the Constitution. See also pp. 6-7, supra (explaining that the jury's consideration of aggravating and mitigating factors at the penalty phase does not increase the penalty for a crime beyond the prescribed statutory maximum).

3. Mendez asserts that the supreme courts of several States have determined that the trier of fact must find factors in aggravation beyond a reasonable doubt before imposing a sentence of death. Pet. 9. Mendez does not, however, identify any specific cases. The cases that are commonly cited in support of Mendez's argument concern capital sentencing schemes that differ in fundamental ways from California's.

In the Delaware Supreme Court's fractured decision in Rauf v. State, 145 A.3d 430 (Del. 2016), the various opinions hold that a determination as to the relative weight of aggravating and mitigating factors in the application of Delaware's death penalty must be made beyond a reasonable doubt. See 145 A.3d at 434 (per curiam); id. at 481-482 (Strine, J., concurring); id. at 487 (Holland, J., concurring); but see id. at 487 (Valihura, J., dissenting). The rationale of those opinions is not clear, and they notably fail to cite or discuss this Court's reasoning on the issue in Carr. In any event, the most notable feature of the Delaware law invalidated in Rauf was that the jury's choice between a life sentence and death was completely advisory: The judge could impose a sentence of death even if all jurors recommended against it, as long

as the jury had unanimously found the existence of a single aggravating factor. See Del. Code tit. 11, § 4209(c)(3), (d)(1); Rauf, 145 A.3d at 457 (Strine, J., concurring) (under Delaware law the judge "has the final say in deciding whether a capital defendant is sentenced to death and need not give any particular weight to the jury's view"). Under California law, the death penalty may be imposed only if the jury has unanimously voted for death. See Cal Penal Code § 190.3. It is by no means clear from the opinions in Rauf that the Delaware Supreme Court would have reached the same result if it had been analyzing California's quite different statute.

In *Hurst v. State*, 202 So. 3d 40, 57 (Fla. 2016), the Florida Supreme Court held that a death sentence under Florida law may not be constitutionally imposed unless the jury "unanimously and expressly find[s] all the aggravating factors that were proven beyond a reasonable doubt, unanimously find[s] that

⁶ Similar distinctions undercut any reliance on the opinion dissenting from the denial of certiorari in *Woodward v. Alabama*, 134 S. Ct. 405, 410-411 (2013), and on *State v. Whitfield*, 107 S.W. 3d 253 (Mo. 2003). Pet. 17-18. The statutes at issue in *Woodward* and *Whitfield* allowed a judge to impose the death penalty even where the jurors voted against it. *See Woodward*, 134 S. Ct. at 406, 410-412 (jury's decision as to whether the defendant should be executed was merely an "advisory verdict"); *Whitfield*, 107 S.W. 3d at 261-262 (judge imposed death sentence after jurors voted 11-1 for life imprisonment). The *Woodward* dissent suggests that a trial judge's view should not replace that of the jury—not that the death penalty may not be imposed without the jury finding beyond a reasonable doubt that aggravating factors outweigh mitigating factors. 134 S. Ct. at 410-411. And to whatever extent *Whitfield* held that the beyond-a-reasonable-doubt standard should apply to aggravating and mitigating factors, that ruling has been superseded by this Court's analysis in *Carr*.

that the aggravating factors are sufficient to impose death, unanimously find[s] that the aggravating factors outweigh the mitigating circumstances, and unanimously recommend[s] a sentence of death." 202 So. 3d at 57. By its own terms, the decision does not recognize a right to a beyond-a-reasonable-doubt determination of anything other the existence of aggravating factors—the Florida-law equivalent of the special circumstances that a California jury already finds beyond a reasonable doubt under California law when determining eligibility for a death sentence. The Florida Supreme Court's decision in *Hurst* thus provides no reason for further review.

CONCLUSION

The petition for a writ of certiorari should be denied.

Respectfully submitted,

XAVIER BECERRA

Attorney General of California

MICHAEL J. MONGAN

Solicitor General

LANCE E. WINTERS

Chief Assistant Attorney General

JOSHUA A. KLEIN

Deputy Solicitor General

HOLLY D. WILKENS

Supervising Deputy Attorney General

CHRISTINE Y. FRIEDMAN

Deputy Attorney General