

18-526-pr  
*Lobacz v. United States*

UNITED STATES COURT OF APPEALS  
FOR THE SECOND CIRCUIT

SUMMARY ORDER

RULINGS BY SUMMARY ORDER DO NOT HAVE PRECEDENTIAL EFFECT. CITATION TO A SUMMARY ORDER FILED ON OR AFTER JANUARY 1, 2007, IS PERMITTED AND IS GOVERNED BY FEDERAL RULE OF APPELLATE PROCEDURE 32.1 AND THIS COURT'S LOCAL RULE 32.1.1. WHEN CITING A SUMMARY ORDER IN A DOCUMENT FILED WITH THIS COURT, A PARTY MUST CITE EITHER THE FEDERAL APPENDIX OR AN ELECTRONIC DATABASE (WITH THE NOTATION "SUMMARY ORDER"). A PARTY CITING A SUMMARY ORDER MUST SERVE A COPY OF IT ON ANY PARTY NOT REPRESENTED BY COUNSEL.

At a stated term of the United States Court of Appeals for the Second Circuit, held at the Thurgood Marshall United States Courthouse, 40 Foley Square, in the City of New York, on the sixth day of March, two thousand nineteen.

PRESENT: BARRINGTON D. PARKER,  
DENNY CHIN,  
RICHARD J. SULLIVAN,  
*Circuit Judges.*

-----X  
FRANK LOBACZ,  
*Petitioner-Appellant,*

v.

18-526-pr

UNITED STATES OF AMERICA,  
*Respondent-Appellee.*

-----X  
FOR PETITIONER-APPELLANT:

JOHN F. KALEY, Doar Rieck Kaley &  
Mack, New York, New York.

FOR RESPONDENT-APPELLEE:

J. MATTHEW HAGGANS, Assistant  
United States Attorney (Jo Ann M.  
Navickas, Assistant United States  
Attorney, *on the brief*), for Richard P.

Donoghue, United States Attorney  
for the Eastern District of New York,  
Brooklyn, New York.

Appeal from the United States District Court for the Eastern District of  
New York (Hurley, J.).

**UPON DUE CONSIDERATION, IT IS HEREBY ORDERED,  
ADJUDGED, AND DECREED** that the order of the district court is **AFFIRMED**.

Petitioner-appellant Frank Lobacz appeals from the district court's memorandum and order filed January 18, 2018, denying his motion pursuant to 28 U.S.C. § 2255 to vacate, set aside, or correct his sentence. Lobacz argues that his counsel's failure to move to sever the healthcare fraud counts from the pension plan fraud and tax fraud counts constituted a per se violation of his Sixth Amendment right to effective assistance of counsel. We assume the parties' familiarity with the underlying facts, the procedural history of the case, and the issues on appeal.

On November 12, 2010, Lobacz was convicted of two counts of healthcare fraud, one count of filing a false Internal Revenue Service Form 550, and three counts of income tax evasion. On June 22, 2016, Lobacz timely filed a habeas petition pursuant to 28 U.S.C. § 2255 to vacate, set aside, or correct his 2010 conviction. Relevant to this appeal, Lobacz claimed that his counsel was per se ineffective for failing to move for a severance of the healthcare fraud counts under Federal Rule of Criminal

Procedure 14(a).<sup>1</sup> The district court denied Lobacz's petition, reasoning that Lobacz's claims did not fit within the two limited situations where per se ineffective assistance of counsel claims have been recognized. In addition, the district court held that, while the counts "may not have been properly joined," Lobacz's claim failed the test for ineffective assistance of counsel under *Strickland v. Washington*, 466 U.S. 668 (1984), because the failure to move to sever could have been strategic, the evidence against Lobacz was "overwhelming on all counts," and "the jury was appropriately instructed to consider each count separately." Def. Appx. at 97-100.

On February 16, 2018, Lobacz filed a timely notice of appeal. On February 23, 2018, the district court issued a certificate of appealability, pursuant to Rule 11 of the Rules Governing § 2255, for the following question: "[W]hether [Lobacz's] counsel[s] failure to move for a severance is a per se violation of his Sixth Amendment right to counsel, i.e., that [Lobacz] need not make a particularized showing of prejudice pursuant to *Strickland v. Washington*, 466 U.S. 668 (1984)." Def. Appx. at 109.

### DISCUSSION

"On appeal from a district court's denial of habeas relief under 28 U.S.C. § 2255, we review factual findings for clear error and conclusions of law *de novo*." *Harrington v. United States*, 689 F.3d 124, 129 (2d Cir. 2012).

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<sup>1</sup> Lobacz also argues that his counsel was ineffective because he failed to investigate and present witnesses and evidence. This issue was not certified for appeal.

The Sixth Amendment grants criminal defendants the right to the effective assistance of counsel. *Strickland*, 466 U.S. at 686. In general, a defendant claiming ineffective assistance must show that (1) "counsel's performance was deficient" and (2) "the deficient performance prejudiced the defense." *Id.* at 687. We have, however, recognized two limited situations constituting per se ineffective assistance where the defendant need not show particularized prejudice: when counsel is either "(1) not duly licensed to practice law . . . or (2) implicated in the defendant's crimes." *United States v. Rondon*, 204 F.3d 376, 379-80 (2d Cir. 2000) (per curiam). In recognizing these two per se situations, we reasoned that the former situation creates a jurisdictional bar to a valid conviction, while the latter situation creates a serious conflict of interest. *Id.* at 380-81.

Here, Lobacz's counsel was not per se ineffective for failing to move to sever the healthcare fraud counts from the pension plan fraud and tax fraud counts under Rule 14(a). Lobacz's claim is clearly not within the limited per se situations that we have previously recognized: Lobacz claims neither that his counsel was not licensed, nor that his counsel was implicated in his crimes. Lobacz, therefore, asks us to extend our per se ineffectiveness rule.

We are, however, "reluctant to extend a rule of *per se* prejudice in any new direction." *Tippins v. Walker*, 77 F.3d 682, 686 (2d Cir. 1996). In fact, beyond the two limited situations articulated in *Rondon*, "[i]n every other situation, we have refused to apply the *per se* rule." *Rondon*, 204 F.3d at 380 (collecting cases). In addition, there is no

basis for creating a new rule here. The fact that Lobacz's counsel failed to move for severance is not tantamount to having "no counsel at all," and it does not present a "conflict of interest" that would prevent zealous representation, such that his representation could be deemed *per se* deficient." *United States v. Griffiths*, 750 F.3d 237, 242 (2d Cir. 2014) (per curiam) (providing rationale for rejecting a new *per se* rule).

Moreover, under Rule 14(a), severance is not required even if prejudice is shown. Fed. R. Crim. P. 14(a) ("If the joinder of offenses . . . appears to prejudice a defendant . . . , the court *may* . . . sever the defendants' trials, or provide any other relief that justice requires." (emphasis added)); see *Zafiro v. United States*, 506 U.S. 534, 538-39 (1993) ("Rule 14 does not require severance even if prejudice is shown."). And the misjoinder of claims alone is not prejudicial. See *United States v. Lane*, 474 U.S. 438, 449 (1986) ("[W]e do not read Rule 8 to mean that prejudice results *whenever* its requirements have not been satisfied."). Prejudice, therefore, cannot be presumed simply where counsel failed to move for severance under Rule 14(a) because Rule 14(a) does not require severance, and misjoinder alone is not prejudicial.

Lobacz argues that the *per se* rule should be extended here because the ineffectiveness was so "blatant and elemental" and the prejudice "was so great." Appellant's Br. at 30. This argument, however, asks us to evaluate Lobacz's claim under *Strickland*. But, our review is confined to the "specific issue or issues" that the district court certified for appeal. Rules Governing § 2255 Proceedings, Rule 11; see *Armienti v.*

*United States*, 234 F.3d 820, 824 (2d Cir. 2000) ("We will not address a claim not included in the certificate of appealability."). Here, the district court only certified the issue of per se ineffectiveness -- *i.e.*, whether a particularized showing of prejudice is required. To consider the elements of *Strickland* -- *i.e.*, whether Lobacz is prejudiced on the facts of his case -- would be to consider issues not certified for appeal.

Even assuming we could consider Lobacz's claim under *Strickland*, his claim would fail because he was not prejudiced by his counsel's failure to move to sever the healthcare fraud counts. The district court properly found that "the evidence against Lobacz was overwhelming on all counts," Def. Appx. at 97-99, and therefore there is no "reasonable probability that, but for [his] counsel's unprofessional errors, the result of the proceeding would have been different," *Cullen v. Pinholster*, 563 U.S. 170, 189 (2011). Accordingly, we hold that the district court properly denied Lobacz's per se ineffectiveness claim.

\* \* \*

We have considered Lobacz's remaining arguments and find them to be without merit. Accordingly, we **AFFIRM** the order of the district court.

FOR THE COURT:

Catherine O'Hagan Wolfe, Clerk

The block contains a handwritten signature of Catherine O'Hagan Wolfe in cursive script. Overlaid on the signature is a circular official seal of the United States Court of Appeals for the Second Circuit. The seal features the words "UNITED STATES" at the top, "SECOND CIRCUIT" in the center, and "NEW YORK" at the bottom.

**United States Court of Appeals for the Second Circuit  
Thurgood Marshall U.S. Courthouse  
40 Foley Square  
New York, NY 10007**

**ROBERT A. KATZMANN**  
CHIEF JUDGE

Date: March 06, 2019  
Docket #: 18-526pr  
Short Title: Lobacz v. United States of America

**CATHERINE O'HAGAN WOLFE**  
CLERK OF COURT

DC Docket #: 16-cv-3386  
DC Court: EDNY (CENTRAL  
ISLIP)  
DC Judge: Hurley

**BILL OF COSTS INSTRUCTIONS**

The requirements for filing a bill of costs are set forth in FRAP 39. A form for filing a bill of costs is on the Court's website.

The bill of costs must:

- \* be filed within 14 days after the entry of judgment;
- \* be verified;
- \* be served on all adversaries;
- \* not include charges for postage, delivery, service, overtime and the filers edits;
- \* identify the number of copies which comprise the printer's unit;
- \* include the printer's bills, which must state the minimum charge per printer's unit for a page, a cover, foot lines by the line, and an index and table of cases by the page;
- \* state only the number of necessary copies inserted in enclosed form;
- \* state actual costs at rates not higher than those generally charged for printing services in New York, New York; excessive charges are subject to reduction;
- \* be filed via CM/ECF or if counsel is exempted with the original and two copies.

United States Court of Appeals for the Second Circuit  
Thurgood Marshall U.S. Courthouse  
40 Foley Square  
New York, NY 10007

ROBERT A. KATZMANN  
CHIEF JUDGE

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CLERK OF COURT

DC Docket #: 16-cv-3386  
DC Court: EDNY (CENTRAL  
ISLIP)  
DC Judge: Hurley

VERIFIED ITEMIZED BILL OF COSTS

Counsel for

\_\_\_\_\_

respectfully submits, pursuant to FRAP 39 (c) the within bill of costs and requests the Clerk to  
prepare an itemized statement of costs taxed against the

\_\_\_\_\_

and in favor of

\_\_\_\_\_

for insertion in the mandate.

Docketing Fee \_\_\_\_\_

Costs of printing appendix (necessary copies \_\_\_\_\_) \_\_\_\_\_

Costs of printing brief (necessary copies \_\_\_\_\_) \_\_\_\_\_

Costs of printing reply brief (necessary copies \_\_\_\_\_) \_\_\_\_\_

(VERIFICATION HERE)

\_\_\_\_\_  
Signature

# APPENDIX B

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF NEW YORK

-----X  
FRANK LOBACZ, M.D.,

Petitioner,

-against-

UNITED STATES OF AMERICA,

Respondent,

-----X

**MEMORANDUM & ORDER**

16-CV-3386(DRH)  
07-CR-744 (DRH)

**APPEARANCES:**

**For Petitioner:**

Doar Rieck Kaley & Mack  
217 Broadway, Suite 707  
New York, New York 10007  
By: John F. Kaley, Esq.

**For Respondent:**

Richard P. Donoghue  
Interim United States Attorney, Eastern District of New York  
610 Federal Plaza  
Central Islip, New York 11722  
By: Michael P. Canty, AUSA

**HURLEY, Senior District Judge:**

Petitioner Frank Lobacz ("Defendant" or "Lobacz") moves pursuant to 28 U.S.C. § 2255 to vacate, set aside, or correct his sentence arising from a 2010 conviction in this Court. Lobacz contends he received ineffective assistance from his trial counsel in violation of his Sixth Amendment right. Having considered all the bases asserted in support of that claim, the petition is denied.

## BACKGROUND

### I. Procedural History

On November 12, 2010, Lobacz was convicted, following a jury trial, of two counts of healthcare fraud, one count of filing a false IRS Form 550 regarding withdrawals from a pension account, and three counts of income tax evasion for the years 2000, 2001, and 2002. He was sentenced principally to 65 months incarceration and a term of three years supervised release.

Lobacz appealed his conviction asserting that: (1) he was denied effective assistance of counsel because trial counsel did not move to sever the healthcare counts from the pension and tax fraud counts; (2) the evidence was insufficient to establish the mens rea element of the Form 550 offense; and (3) the district court erred in calculating the applicable guideline range. On March 26, 2015, his convictions were affirmed by the Second Circuit. *See U.S. v. Lobacz*, 603 Fed. App'x 48 (2d Cir. 2015). The Circuit dismissed Lobacz's ineffective-assistance claim without prejudice to the filing of a petition for relief under 28 U.S.C. § 2255 and rejected the remaining grounds.

Thereafter the present motion was timely filed. While Lobacz has been released from incarceration, he is presently serving his 3-year term of supervised release and therefore is considered in custody for purposes of this motion to vacate.<sup>1</sup>

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<sup>1</sup> The Court notes that in the alternative Lobacz seeks relief pursuant to a writ of Audita Querela and a writ of error coram nobis. Given the Court's conclusion that he is considered in custody for purposes of 28 U.S.C. § 2255, it need not address these alternative bases for relief.

*See, e.g., Byrd v. Evans*, 420 Fed. App'x 28, 29 (2d Cir. 2011); *Scanio v. United States*, 37 F.3d 858, 860 (2d Cir. 1994). In his motion, Lobacz asserts that he received ineffective assistance of counsel in that trial counsel (1) failed to move for a severance of counts and (2) failed to investigate and present witnesses and evidence.

## II. The Trial Testimony

The following summarizes the testimony at trial.

### A. The Government's Case

#### 1. The Health Care Fraud Scheme

During the relevant time frame, Lobacz was a licensed physician and owner of Frank M. Lobacz, M.D., P.C., a medical practice with offices in Bay Shore, Brentwood and Deer Park, New York. (GA 309.)<sup>2</sup>

In 2000, Lobacz hired Dr. Young Ho Shin, a 70 year-old semi-retired medical practitioner to assist in his medical practice. Dr. Shin worked about three days per week and was paid a salary of \$500.00. Dr. Shin did not recall treating Lobacz and claimed never to have treated Lobacz's wife or children, or his family friends, Sander and Elaine Shadoff. Moreover, Dr. Shin did not provide "trigger point injections" (anti-inflammatory injections) as part of his medical practice. However, beginning in 2000 and continuing until 2008, Lobacz submitted insurance claims (1) to Emblem Health-Group Health Inc. ("GHI") for neurotransmitter electrodes,

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<sup>2</sup> Reference to "GA" are to the government's appendix submitted as part of its opposition to the instant application. References to "Tr." are to the trial transcript.

trigger point injections and inhalation treatments by Dr. Shin to Lobacz, his wife and his two minor children; and (2) to United Health Care Insurance Company of New York-the Empire Plan ("UHC") for treatment of various ailments by Dr. Shin to the Shadoffs. (Tr. 50-58, 150, 156, 314-19.)

GHI processed over 2,400 claims from 2000 to 2008 and paid over \$440,000 to Lobacz for Dr. Shin's purported treatment of Lobacz and his family. These claims evidenced that Lobacz and his family were being treated upwards of four times a week for respiratory ailments. Despite the frequency of these purported treatments, GHI received no other claims for doctor visits - such as claims for asthma specialists, pulmonologists or emergency room treatment, - or for prescription drugs or home treatment equipment, such as nebulizers, typically associated with the treatment of asthma. Moreover, once GHI stopped paying claims submitted under Lobacz's member ID number in 2008, no additional claims for treatments for the Lobacz family were submitted to GHI. Finally, Elaine Shadoff testified that she never observed any of the Lobacz family members exhibiting respiratory difficulties although she spent numerous hours with them on multiple occasions. (Tr. 52-57, 62-63, 246-49.)

Between 2000 and 2008, Lobacz also submitted claims for over 1,200 days of treatment purportedly administered by Dr. Shin to the Shadoffs, resulting in UHC paying approximately \$287,000 directly to the Shadoffs. They then provided the reimbursement checks to Lobacz or his medical staff, after which they would be endorsed by Lobacz and deposited into his bank accounts. The Shadoffs testified

that the treatment claims submitted to UHC were fraudulent. They were never treated by Dr. Shin; they never received treatments on the weekends; they were out of town during days that they were purportedly by being treated by Dr. Shin; and they did not know what a triggerpoint injection was. (Tr. 144-56, 172-204, 236, 242, 1220-21.)

2. The False IRS Form 550 Regarding Withdrawals from Pension Account

In 1989, Lobacz's medical practice put into effect the Frank M. Lobacz, D.O. P.C. Pension Plan, an employee benefit plan. The plan was readopted in 1994 and 2002. The plan had three beneficiaries, including Lobacz. Lobacz was both the plan administrator and trustee of the plan. As such, he was responsible for assuring that the plan was properly maintained so as to be able to provide benefits to its participants, with his specific responsibilities being set forth in the Plan Document. Lobacz hired a third-party administrator, Schloss and Company, to assist in the operation of the Pension Plan. (GA 2-14; Tr. 1008.)

The Plan Document specifically prohibited the mixing of pension funds and personal funds and prohibited a plan administrator/trustee from self-dealing in the assets of the plan. Under the Plan Document a participant was permitted to take a distribution from the Plan only if it was not a prohibited transaction; loans to beneficiaries who were not retired were prohibited with limited exceptions. One such exception was a loan to a beneficiary in an amount of half the beneficiary's interest or \$50,000 whichever ever was less. As trustee/plan administrator Lobacz was

responsible for notifying the third party administrator of any such loan and to assist the third party administrator in creation of paperwork setting forth the terms of the loan. (GA 3-17, 110-116.)

As plan administrator, Lobacz was required by the Internal Revenue Service to file a Form 550 with the Department of Labor each year. The Form 550 sets forth the assets and liabilities of the Plan and notifies the IRS of any nonexempt or "party-in-interest" transactions involving the plan. Schloss and Company would complete the Form 550 based on information provided by Lobacz. Lobacz, as plan administrator, would sign the form attesting under penalty of perjury that its contents was true, correct, and complete to the best of his knowledge and belief. (GA 13-16.)

Beginning in 2000 and continuing into 2002, Lobacz took prohibited withdrawals from the pension plan in the form of wire transfers or checks. He withdrew a total of \$381,000 in 2000 and \$645,000 in 2002, using the monies to pay off mortgages on properties he owned, including two vacation homes, for credit card bills, and for his daughter's college tuition. Lobacz neither informed the third-party administrator of these withdrawals nor reported them on Form 550 as party-in-interest withdrawals. Specifically, the Form 550 filed for the year 2002 answered no to the question of whether the plan had engaged in any non-exempt transactions with any party in interest. (GA 16-20, 31-47; Tr. 626-60, 1288-98, 2317-18.)

### 3. Tax Fraud

Lobacz failed to report the nonexempt withdrawals from the Pension Plan on

his tax returns. Lobacz's accountant and tax preparer, Adley Sampson ("Sampson"), testified he was unaware of any withdrawals from the Pension Plan by Lobacz in 2000 and 2001; he learned of the 2002 withdrawals as a result of events surrounding Lobacz's severe trading loss in August of 2002. After discussing with Lobacz the taxable nature of the 2002 withdrawals, he opined that if the money was returned in full by year's end, it might qualify as a loan but that such a position was a "weak" one. (Tr. 711, 789-97, 846-48, 963-70.)

Lobacz also failed to report options income of \$37,529.54 and \$985,433 for the years 2000 and 2001 respectively, withholding information concerning this income from documents he provided to Sampson. Sampson testified that he only became aware of the 2001 options income while assisting Lobacz with matters related to his option trading losses in 2002; he then prepared an amended return for 2001 and advised Lobacz to file it. While Lobacz claimed that he was told that the options income was not taxable, that testimony was problematic in that he had previously reported a loss on options income on his 1997 federal return. The IRS agent who conducted an audit of Lobacz's income tax returns for 2000, 2001, and 2002 testified that he had outstanding tax liabilities of \$1,282,746.25, \$897,951.40 and \$705,756.75, respectively for those years as a result of failing to report options income and the Pension Plan withdrawals. (Tr. 610-21, 760-70, 772-85, 797-99, 1163-82.) David Reiss, Lobacz's financial advisor at Prudential where he maintained both a personal account and an account for the pension plan during the relevant time period, testified that between 2000 and 2002 Lobacz would call fifteen

to twenty times a day and described him as the most involved client he ever had in terms of Lobacz's sophistication and know-how. Reiss described how at market close Lobacz would write down "the price of his positions" and that night would calculate what his trading power for the next day was, a task Prudential used computers for, and that Lobacz's calculations were "uncannily very similar" to the computer's calculations. Reiss described discussions with Lobacz at the end of 2000 wherein Lobacz requested certain transactions so that some losses in his account could be used to offset profits made earlier in the year. Reiss also described various transfers from the pension account to Lobacz's personal account, as well as withdrawals from the pensions account in the form of checks payable to Lobacz, (Tr. 624-25, 630-660, 704.)

#### **B. The Defense Case**

Four witnesses were called by the defense: three of Lobacz's employees and his wife. In addition, Lobacz testified in own behalf.

Lobacz's office manager testified that Sander Shadoff was treated by office providers, including Dr. Shin and identified medical records that the defense claimed supported that Mr. Shadoff had received trigger point injections by Dr. Shin. She detailed the other doctors who were brought in while Lobacz was unable to practice due to his health issues. She also testified that Samson would call at year end and provide the dollar value of assets that need to be replaced in the pension account. Lobacz's receptionist testified that she saw the Shadoffs at least two times a week when they came in for treatments and that Mrs. Lobacz and the

two Lobacz children received treatments from Dr. Shin. The employee responsible for billing and insurance claims testified that she saw Lobacz's wife and daughters at the office and they received treatments two to three times per week. (Tr. 1392-1410, 1478-84, 1705, 1773-90.)

Lobacz's wife testified that her children routinely received treatments for breathing problems and that she had injections two to three times per week for numerous ailments of her own. (Tr. 1862-92, 1932-33.) According to her testimony, neither she nor the children ever saw any other doctors for treatment of their ailments. (Tr. 1945-53.) She also testified that her husband had a number of hospitalizations after his October 2003 surgery, and his ill health continued after the surgery. (Tr. 1935-39.)

Lobacz testified about his and his family's medical histories and his medical practice. Specifically, his daughter Bryanna suffers primarily from asthma and has recurrent streptococcal pharyngitis and daughter Samantha suffers from failure to thrive and developed recurrent intractable asthma and recurrent streptococcal pharyngitis. With regard to his health, he testified that he has suffered from congenital heart disease since the age of four and that his health began to deteriorate in 2001 when his exercise tolerance became greatly diminished and his heart would race excessively. (Tr. 1980-82.) After his surgery at the Cleveland Clinic in October 2003 he did not practice medicine as defined in his disability policy until approximately 2007. (Tr. 2235-66.) During this period he visited the office at least every other day to supervise and do administrative work. He may

have treated patients in extreme situations and made "social visits" to patients in the hospital. He was available for consultations and review of cases from the Physician Assistants ("PA's) that worked for him, acting in a supervisory capacity. (Tr. 2235-29.) He claimed to have treated the Shadoffs with acupuncture and trigger point injections. (Tr. 1988-89.)

Regarding his tax returns, Lobacz testified that he gave his accountant all necessary paperwork to complete his returns, including the paperwork concerning options income. He denied tampering with documents to evade taxes. He testified that he had a conversation with Donald Reiss in approximately 1999 wherein Donald Reiss told him that some option trading would be taxable and some would not be taxable and advised him to speak to his accountant. According to Lobacz, he received the same advice from his accountant who told him that he would do some research on the tax treatment of options. Lobacz acknowledged it was his signature on the Form 550s for the years 2001-2003 but claimed that no one had ever reviewed or discussed the terms of the Pension Plan with him or explained what a reportable distribution was. He blamed his accountant for incorrectly advising him that certain option trades were not taxable if the options were rolled over to another investment contemporaneously and that if the pension funds were replaced in a timely fashion there would be no tax implications. He testified that Samson would call at year-end and provide the value of assets that needed to be placed into the pension fund to offset the withdrawals during the year. Any pension fund withdrawals were replaced with assets such as gold coins and loose diamonds but

he provided no evidence to support that claim; Lobacz attempted to explain the lack of such evidence as a result of the items being misplaced. (Tr. 1978-26, 2204-08, 2060-67, 2161-89, 2296-99, 2317-29.)

## DISCUSSION

### I. Standard Governing Claims of Ineffective Assistance of Counsel

Claims of ineffective assistance of counsel are governed by *Strickland v. Washington*, 466 U.S. 668 (1984). In *Strickland*, the Supreme Court held that to prevail on an ineffective assistance of counsel claim, a petitioner must establish (1) that his counsel performed deficiently, and (2) that the deficiency caused actual prejudice. *Id.* at 687. *See also Dunham v. Travis*, 313 F.3d 724, 730 (2d Cir. 2002). Under the first prong, “we ask whether counsel's performance was so deficient that, in light of all the circumstances, the identified acts or omissions were outside the range of professionally competent assistance.” *Gonzalez v. United States*, 722 F.3d 118, 130 (2d Cir. 2013) (internal quotation marks omitted); *accord Harrington v. Richter*, 562 U.S. 86, 105 (2011) (“[t]he question is whether an attorney's representation amounted to incompetence under prevailing professional norms, not whether it deviated from best practices or most common custom.”) (internal quotation marks omitted). A court must “indulge a strong presumption that counsel's conduct falls within the range of reasonable professional assistance.” *Strickland*, 466 U.S. at 689. To satisfy the prejudice prong, a petitioner must show that but for the attorney's deficient performance, there is a reasonable probability

that the result would have been different. *Id.* at 694. More is required than a mere showing “that the errors had some conceivable effect on the outcome of the proceeding,” as “not every error that conceivably could have influenced the outcome undermines the reliability of the result of the proceeding.” *Id.* at 693. “A reasonable probability is one sufficient to undermine confidence in the outcome of the trial or appeal.” *Dunham*, 313 F.3d at 730. The Second Circuit has instructed that a reviewing court should be “highly deferential” to counsel’s performance, because “[i]t is all too easy for a court, examining counsel’s defense after it has proved unsuccessful, to conclude that a particular act or omission of counsel was unreasonable.” *Pratt v. Greiner*, 306 F.3d 1190, 1196 (2d Cir. 2002) (quoting *Strickland*, 466 U.S. at 689).

Although the test for ineffective assistance of counsel contains two prongs, the Supreme Court specifically in *Strickland* noted that the federal district courts need not address both components if a petitioner fails to establish either one. The relevant excerpt from that decision reads:

Although we have discussed the performance component of an ineffectiveness claim prior to the prejudice component, there is no reason for a court deciding an ineffective assistance claim to approach the inquiry in the same order or even to address both components of the inquiry if the defendant makes an insufficient showing on one. In particular, a court need not determine whether counsel’s performance was deficient before examining the prejudice suffered by the defendant as a result of the alleged deficiencies. The object of an ineffectiveness claim is not to grade counsel’s performance. If it is easier to dispose of an ineffectiveness claim on the ground of lack of

sufficient prejudice, which we expect will often be so, that course should be followed.

466 U.S. at 697.

Since the two *Strickland* requirements are conjunctively stated, the failure to establish either is fatal.

## **B. Defendant's Contentions**

Lobacz's raises two claims in support of his claim that he was denied his Sixth Amendment right to effective assistance of counsel. First, he points to his trial counsel's failure to move for a severance of counts pursuant to Fed. R. Crim. Pro. 14. Second, he asserts that trial counsel failed to investigate and present witnesses and evidence. (See Pet.'s Mem. at 5, 15.)

In response, the Government argues that there are "numerous sound strategic factors, both legal and practical, that would lead counsel to decide not to file a severance" and that Lobacz suffered no prejudice. (Govt's Opp. Mem. at 19.) Similarly, it maintains that the decision not to call the witnesses in question neither fell below the objective standard of reasonableness nor resulted in prejudice.

## **C. Lobacz's Claims Regarding Trial Counsel Do Not Warrant the Relief Requested**

### **1. The Severance Issue**

Lobacz's first argument for relief is that he received ineffective assistance of counsel because trial counsel failed to move for a severance of counts pursuant to Fed. R. Crim. P. 14(a). Succinctly stated, he maintains that "where an attorney fails to move for relief from prejudicial joinder, it is per se ineffective to the prejudice of

[Petitioner] requiring vacating the judgment and convictions because that attorney has abandoned his commitment to the client and ceases to serve as a meaningful adversary to the Government.” (Pet.’s Mem. at 8.)

To the extent that Lobacz contends that his counsel’s failure to move for a severance is a per se violation of his sixth Amendment right to counsel, i.e. that he need not make a particularized showing of prejudice, that claim is rejected. The Second Circuit has recognized per se ineffective assistance claims only in two discrete situations not applicable here. *See United States Griffiths*, 750 F.3d 237, 242 (2d Cir. 2014); *United States v. Rondon*, 204 F.3d 376 (2d Cir. 2000) (stating “[t]o date . . . we have applied the per se rule in only two situations . . .” and listing numerous cases in which the court has refused to apply a per se rule.) *See also Weaver v. Massachusetts*, — U.S. —, 137 S. Ct. 1899 (2017) (prejudice not presumed even where ineffective assistance of counsel claim was premised on a structural error). In fact, the Circuit has held that to succeed on a claim for ineffective of assistance of counsel based on a failure to move for a severance, “a defendant must show both (a) that counsel’s failure to move for a severance constituted professional performance that was below an objective standard of reasonableness and (b) that if such a motion had been made [and granted], the outcome of the proceeding would likely have been different [i.e., that defendant suffered prejudice due to counsel’s error].” *United States v. Robinson*, 28 Fed. App’x 50, 52 (2d Cir. 2002).

Turning then to the first prong of the Strickland test, two rules of criminal procedure are relevant to the topic at hand. Rule 8(a) which governs joinder of

offenses and Rule 14(a) which governs severances. Rule 8(a) provides in pertinent part that an indictment “may charge a defendant in separate counts with 2 or more offenses if the offenses charged . . . are of the same or similar character, or are based on the same act or transaction, or are connected with or constitute parts of a common scheme or plan.” Fed. R. Crim. Pro. 8(a). Joinder is proper when “common factual elements” of different charges are readily apparent. *United States v. Shellef*, 507 F.3d 82, 97 (2d Cir. 2007). “[C]ounts might be ‘connected’ if one of the offenses ‘depend[s] upon or necessarily [leads] to the commission of the other,’ or if proof of one act ‘constitute[s] [] or depend[s] upon’ proof of the other.” *Id.* at 98 (citing and quoting *United States v. Halper*, 590 F.2d 422, 429 (2d Cir. 1978)). Rule 14(a) provides, in pertinent part that “[i]f it appears that a defendant . . . is prejudiced by joinder of offenses . . . in an indictment . . . the court may order an election or separate trials of counts . . . or provide whatever other relief justice requires.” Fed. R. Crim. Pro. 14(a). “Motions to sever are committed to the sound discretion of the trial judge.” *United States v. Rittweger*, 524 F.3d 171, 179 (2d Cir. 2008) (internal quotation marks omitted).

Relying principally on *United States v. Halper*, 590 F.3d 422 (2d Cir. 1978), Lobacz argues that “[t]here was no connection whatsoever in this case between the healthcare fraud and the tax offenses, and while both may be considered of similar character, i.e., fraudulent, that in itself is insufficient.” (Def.’s Mem. at 12.)<sup>3</sup> In

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<sup>3</sup> Lobacz does not dispute that the tax and pensions fraud claims are related for joinder purposes.

*Halper*, the court held that a trial judge erred in permitting two indictments to be tried together where the sums charged in the income tax evasion indictment were not the same funds embraced in the medicaid fraud indictment. In so holding, the court rejected the argument that the offenses charged were “of the same or similar character for purposes of Rule 8(a)” enunciating the rule that a severance is required of offenses “that are purportedly of the same or similar character unless the evidence of the joined offenses would be mutually admissible in separate trials or, if not, unless the evidence is sufficiently simple and distinct to mitigate the dangers otherwise created by such joinder.” *Id.* at 430-31 (internal quotation marked omitted). Lobacz posits that since the decision in *Halper* would have required a severance in this case, counsel’s failure to move for one satisfies the first prong of the *Strickland* test.

The government, while acknowledging that trial counsel did not consider moving for a severance, counters that there are numerous strategic factors that could lead counsel to decide not to file a severance motion. It argues that given the

uniform defense to the various charges based on his purported ill health and reliance on others with respect to his medical practice and his financial affairs [,] [c]ounsel may have found it strategically beneficial, given the uniform defense, to try all of the charges at once. For example, if the charges were severed and there were two trials, and the defense based on purported ill health was successful at the first trial, it would provided no benefit for the second trial. . . . Thus counsel may have viewed trying the charges together at one trial and presenting the uniform defense once as most likely to result in acquittal. Moreover, petitioner’s counsel may have been of the professional opinion that a single trial, where

petitioner could explain his version of events once, would be more beneficial than testifying at two separate trials, given the potential resulting complications attendant to cross-examination based on prior testimony and the ability of the government to gather additional evidence for a second trial after hearing the defendant testify for the first time.

(Govt's Opp. Mem. at 19-20.)

While it appears that the health fraud counts may not have been properly joined with the tax fraud and Form 550 counts, the Court need not decide whether in this case counsel's failure to move for a severance fell below the objective standard of reasonableness.<sup>4</sup> Relief is not warranted in this case because of the absence of prejudice. *See generally Zafiro v. United States*, 506 U.S.534, 538-39 (1993) ("Rule 14 does not require severance even if prejudice is shown."); *United States v. Lane*, 474 U.S. 438, 449 (1986)( Rule 8 does not mean that prejudice results whenever its requirement have not been satisfied; misjoinder of one count was harmless where evidence of guilt was overwhelming and jury was instructed to consider each count separately.)

First, the evidence against Lobacz was overwhelming on all counts. Turning first to the healthcare fraud counts, particularly damning was the evidence that (1) despite the frequency of the purported treatments of Lobacz's family members, GHI

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<sup>4</sup> Indeed, even if such a motion had been made, it is not certain to have been granted. Given the pretrial hearing on the admissibility of Dr. Farr's testimony, the government was aware of Lobacz's overarching "ill health defense" and may have argued, perhaps successfully, that the existence of evidentiary overlap warranted a joint trial of all counts.

received no other claims for doctor visits - such as claims for asthma specialists, pulmonologists or emergency room treatment, - or for prescription drugs or home treatment equipment, such as nebulizers, typically associated with the treatment of asthma; (2) once GHI stopped paying claims submitted under Lobacz's member ID number in 2008, no additional claims for treatments for the Lobacz family were submitted to GHI and no record evidence has been cited to suggest that continued medical care for the purported chronic ailments was thereafter furnished through another insurer or otherwise; and (3) the Shadoff's testimony that they were never treated by Dr. Shin, never received treatments on the weekend, did not know what a triggerpoint injection was, and having moved to Nanuet, New York (some 60 miles from Lobacz's office) in 2002 did not go to Dr. Lobacz more than 2 or 3 times per month, together with the evidence documenting that they were traveling to or at places such as Atlanta, Georgia on days that they were purportedly by being treated by Dr. Shin. The Form 550 counts were amply supported by documentary evidence that Lobacz used the pension fund as his personal piggy bank. The documents include the forms signed by Lobacz falsely attesting that there were no nonexempt or party-in-interest transactions, and the checks and wire transfers from the pension fund used to pay for mortgages on his vacation homes and credit card bills. Lobacz's testimony that he did not understand what constituted a reportable distribution was inconsistent with (1) the Plan Document, signed by Lobacz and in evidence at the trial, which "clearly indicated that using fund assets for one's own interest, deriving personal benefits from one's position as trustee of the fund and

borrowing money from the fund, all constitute prohibited transactions,” *United States v. Lobacz*, 603 Fed. App’x 48, 49 (2015), (2) his testimony - absent any supporting documentation - that he replaced the withdrawn assets with gold coins and loose diamonds, and (3) his history as a sophisticated investor. The evidence of tax fraud was also overwhelming as unreported options income in the amounts of over \$37,000 and \$985,000 were documented for the years 2000 and 2001 and the testimony demonstrated that Lobacz failed to give information concerning this income to his accountant. Additionally, Lobacz’s claim that he was advised that certain trade options were not reportable if the options were rolled over to another investment is belied by his having previously reported options losses as well as Reiss’ testimony that at the end of 2000 Lobacz requested certain transactions so that some losses in his account could be used to offset profits made earlier in the year. His assertion that his health issues precluded him from supervising his billing staff and diminished his ability to properly review his tax returns and the Form 550 was, at the very least, problematic in view of his testimony that he was able, *inter alia*, to supervise the PAs he employed.

Defendant’s argument that evidence of one offense would have not been admissible in a separate trial of the other offense is underwhelming. Even if the evidence of the healthcare fraud would not have been admissible in a trial of the other counts and vice versa to show a pattern of fraud and deception, that is not the end of the matter. Had the counts been severed, the government would have had the choice of which group of counts to try first and presumably would have selected

the group for which it believed a stronger case existed. If the government secured a conviction on the first tried count(s), which certainly seems likely given its formidable evidence, the government would have been able to introduce that conviction pursuant to Fed. R. Evid. 609(a)(2).

Lastly, the jury was appropriately instructed to consider each count separately. (Tr. 2610.) *See United States v. Hernandez*, 85 F.3d 1023, 1029–30 (2d Cir.1996) (rejecting a claim of confusion and spillover prejudice where trial court instructed jurors “to consider the evidence against each defendant individually for each count”).

In sum, given the overwhelming evidence of guilt, there is no reasonable probability that the result of the trial would have been different had counsel moved for and been granted a severance.

#### **D. Failure to Investigate and Present Witnesses and Evidence**

##### **1. Witnesses and Evidence Regarding Lobacz Medical Condition**

Lobacz’s asserts that his trial counsel failed to present and/or investigate evidence to support his defense. He argues as follows:

[A]fter my very complicated and life-saving surgery at the Cleveland Clinic in October 2003, I became permanently disabled, signed over my practice to another physician and devoted little time to the medical practice. I had shared with trial counsel my own view that it would be very important to present records of my surgery and my full medical history to the jury along with competent medical witnesses who could and would explain my surgery, my medical condition and the weakened condition I was in following that surgery and the length of my substantial disability. . . . To my chagrin and

prejudice, trial counsel contacted none [of the contacts I gave him for the hospitals where I was hospitalized or my doctors who were willing to testify]. Had [he] done so . . . this evidence would have undercut the Government's claim that, after a brief recuperation, I was back at the practice's offices full-time running the practice, seeing patients and perpetrating a fraud. It would also have supported my testimony as to my disability . . . and the fact that I spent little time at the practice and seeing patients and did not intentionally defraud anyone or intentionally file false tax returns.

(Lobacz Declar. ¶ 12.)

Preliminarily, the Court notes that trial counsel did attempt to present the testimony of Dr. Farr, a retired cardiologist recommended by Lobacz, that Defendant's medical condition and medications made it unlikely that he could have adequately addressed the issues presented in complicated tax returns or practiced medicine on a daily basis. At a hearing held on October 18, 2010, Dr. Farr testified that he could not state to a reasonable degree of medical certainty that either Lobacz's condition or his medication would have precluded him from filing proper tax returns or from practicing medicine on a daily basis. Moreover, in a letter dated August 22, 2002, Dr. Farr wrote that Lobacz "may continue his usual activities." Indeed, as Lobacz's trial counsel notes in his August 3, 2016 affidavit there was other documentary evidence such as coverage schedules that made Lobacz's claim of inability unpersuasive. Finally, counsel offered Dr. Lobacz's medical records into evidence. In view of the fact that the government did not dispute that Lobacz had medical problems and was hospitalized, the Court disallowed the records as cumulative. (Tr. 2094.)

Against this backdrop, Lobacz' claim that trial counsel's investigation was deficient is unpersuasive. Moreover, given that the nature of testimony of the medical professionals that Lobacz claimed should have been called, viz his numerous surgeries and hospitalizations, it would have been cumulative and therefor Lobacz suffered no prejudice.<sup>5</sup> Also to be considered is Lobacz's own testimony that after his surgery in 2003 he went to the office regularly and frequently where he was available for consultations, to "supervise" the PA's and perform administrative tasks, as well as his concession that he would see patients "in extreme situations." (*E.g.*, Tr. 2234-38.)

2. Witnesses Regarding Lobacz's Trading Experience and Tax Consequences of Option Trading Gains

Lobacz also claims that counsel's performance was deficient for failing to call Chris Mone, Donald Reiss, and Jim Connolly who allegedly would have contradicted the government's argument that he was an experienced, sophisticated options trader and who would have supported his claim that he believed profits from options trading were not taxable until the account was liquidated.

"The decision whether to call any witnesses on behalf of the defendant, and if so which witnesses to call, is a tactical decision of the sort engaged in by defense attorneys in almost every trial." *United States v. Nersesian*, 824 F.2d 1294, 1321 (2d Cir. 1987); *see also United States v. Eyman*, 313 F.3d 741, 743 (2d Cir. 2002) ("A

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<sup>5</sup> It is also important to note that as presented this claim would have not resulted in prejudice on the tax fraud counts as two of the three returns at issue were filed prior to October 2003.

failure to call a witness for tactical reasons of trial strategy does not satisfy the standard for ineffective assistance of counsel.”). Thus, an attorney’s decision “whether to call specific witnesses—even ones that might offer exculpatory evidence—is ordinarily not viewed as a lapse in professional representation.” *United States v. Best*, 219 F.3d 192, 201 (2d Cir. 2000); *see also United States v. Schmidt*, 105 F.3d 82, 83 (2d Cir. 1997) (the decision of whether or not to call a particular witness is a matter of trial strategy which the courts will generally not second guess). Here, counsel offers a sound reason for not calling these witnesses.

With respect to Reiss, who was Lobacz’s broker at Prudential, counsel declined to call him as “it would be too dangerous to call him because of Prudential’s accusations that Lobacz had fabricated a document directing Reiss to sell his investments on Friday August 16, 2002 before the melt down of those investments the following Monday. . . . The timing of the alleged sell order raised a serious question as to Lobacz’s credibility. It was also inconsistent with his defense that he was too debilitated to monitor his tax activities or his office billing. Calling Donald Reiss seemed to have no upside.” (Pittman Aff. at ¶ 13.) This same reasoning applies to Chris Mone, an attorney with Prudential.

With respect to Jim Connolly, a broker at Merrill Lynch, Lobacz’s affidavit contains few details other than that Connolly explained “that ‘rolling over’ options was an acceptable tax avoidance strategy.” (Lobacz Declar. at 16.) Given the absence of any indication in this record that Mr. Connolly proffered this advice before the filing of the tax returns at issue, the claim that counsel’s failure to call

him was outside the range of professionally competent assistance necessarily fails.

3. Cross-Examination of Witnesses

Courts consider the examination of witnesses to fall within the purview of a trial counsel's legal strategy; therefore, decisions related to the nature and scope of cross-examination will generally not support a claim of ineffective assistance of counsel. *United States v. Eisen*, 974 F.2d 246, 265 (2d Cir. 1992) (holding that trial lawyer was effective, despite defendant's claim that lawyer failed to thoroughly impeach prosecution witness); *Nersesian*, 824 F.2d at 1321 ("Decisions whether to engage in cross-examination, and if so to what extent and in what manner, are ... strategic in nature."). "[T]he conduct of examination and cross-examination is entrusted to the judgment of the lawyer, ... and [a court] should not second-guess such decisions unless there is no strategic or tactical justification for the course taken." *United States v. Luciano*, 158 F.3d 655, 660 (2d Cir. 1998) (citing *Eisen*, 974 F.2d at 265). After reviewing the record of counsel's cross-examination of the government's witnesses, the claim that it fell below professional representation is rejected.

4. Failure to Call Character Witnesses

Lobacz does not identify in either his moving or reply affidavit the names of the character witnesses he claims he gave to trial counsel. Thus, this claim provides no basis for relief. Moreover, according to trial counsel's declaration his inquiries led him to believe that Lobacz was not well regarded by his fellow physicians.

5. Failure to Call Doctors to Testify that Stress Necessitated Treatment of his Children

According to Lobacz, trial counsel failed to call Drs. Jim Ferguson and Ed Yambo as witnesses or even contact them. He asserts that they “would have explained the effect of stress on my children brought by the actions of the Krause family, which, in turn, necessitated certain treatments.” (Lobacz Reply Declar. at ¶ 12.) This claim fails due to the absence of prejudice given that the Court precluded testimony concerning the actions of the Krauses<sup>6</sup> (e.g. Tr. at 1971) as the cause of the panic attack which resulted in the asthma allegedly suffered by the Lobacz children was irrelevant. So too, unless the cause of the asthma dictates the treatment, a claim not enunciated here, the testimony of the two referenced doctors is irrelevant.

6. The Failure to Obtain Dr. Shin’s Medical Records

Lobacz faults trial counsel for not obtaining Dr. Shin’s medical records which he “believe[s]” would have demonstrated that at the time of his testimony Dr. Shin lacked full mental capacity and the jury could not rely on his failed memory of important facts reflected in his testimony acknowledging his signature and that he completed and signed paperwork documenting that he had treated the Shadoffs, but then testified that he had not.” (Lobacz Reply Declar. at ¶ 11.) Laying aside that Dr. Lobacz provides no basis for his belief as to the contents of these records, their

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<sup>6</sup> According to the representations made at trial the Krauses were neighbors of the Lobacz and engaged in conduct that caused panic attacks in the two Lobacz children.

absence created no prejudice. Even if the jury could not rely upon Dr. Shin's testimony, the testimony of the Shadoffs themselves amply supports that they were not treated by Dr. Shin.

7. The Inebriation Claim

No evidence has been presented to substantiate the claim that trial counsel was inebriated except Lobacz' declaration, which, even if taken as true, fails to establish that defense counsel was intoxicated in court. Counsel for the government attests that he did not observe any such conduct and would have brought it to the attention of the Court if he had. The same is true of the Court. There is no way the Court would have allowed trial counsel to continue if there was even the slightest hint that he was impaired in any way by alcohol. There is simply no evidence whatsoever to support the spurious claim defendant now makes. Indeed, as Lobacz's trial counsel points out, he is a diabetic and as his doctor Lobacz took bi-weekly blood tests from him which tests did not show the presence of any alcohol.

7. Summary

Having considered all of Defendant's claims both individually and cumulatively, the Court is confident that there is no "reasonable probability," i.e. "one sufficient to undermine confidence in the outcome of the trial," "that, but for counsel's [alleged] unprofessional errors, the result of the proceeding would have been different." *Dunham*, 313 F.3d at 730. Simply put, the evidence against Lobacz as to each count of conviction was overwhelming.

**CONCLUSION**

Defendant's motion for relief pursuant to 28 U.S.C. § 2255 is denied.

**SO ORDERED.**

Dated: Central, Islip, New York  
January 18, 2018

s/ Denis R. Hurley  
Denis R. Hurley  
United States District Judge

# APPENDIX C

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF NEW YORK

-----X  
FRANK LOBACZ, M.D.,

Petitioner,

**ORDER**

-against-

16-CV-3386(DRH)  
07-CR-744 (DRH)

UNITED STATES OF AMERICA,

Respondent,

-----X

By Memorandum & Order dated January 18, 2018, the Court denied  
Petitioner's motion for relief pursuant to 28 U.S.C. § 2255. Pursuant to Rule 11 of  
the Rules Governing Section 2255 Proceedings, a certificate of appealability shall  
issue for the following question: whether Petitioner's counsel failure to move for a  
severance is a per se violation of his Sixth Amendment right to counsel, *i.e.*, that he  
need not make a particularized showing of prejudice pursuant to *Strickland v.*  
*Washington*, 466 U.S. 668 (1984).

**SO ORDERED.**

Dated: Central, Islip, New York  
February 23, 2018

s/ Denis R. Hurley  
Denis R. Hurley  
United States District Judge

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# APPENDIX D

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13-3040-cr  
United States v. Lobacz

UNITED STATES COURT OF APPEALS  
FOR THE SECOND CIRCUIT

SUMMARY ORDER

RULINGS BY SUMMARY ORDER DO NOT HAVE PRECEDENTIAL EFFECT. CITATION TO A SUMMARY ORDER FILED ON OR AFTER JANUARY 1, 2007, IS PERMITTED AND IS GOVERNED BY FEDERAL RULE OF APPELLATE PROCEDURE 32.1 AND THIS COURT'S LOCAL RULE 32.1.1. WHEN CITING A SUMMARY ORDER IN A DOCUMENT FILED WITH THIS COURT, A PARTY MUST CITE EITHER THE FEDERAL APPENDIX OR AN ELECTRONIC DATABASE (WITH THE NOTATION "SUMMARY ORDER"). A PARTY CITING A SUMMARY ORDER MUST SERVE A COPY OF IT ON ANY PARTY NOT REPRESENTED BY COUNSEL.

At a stated term of the United States Court of Appeals for the Second Circuit, held at the Thurgood Marshall United States Courthouse, 40 Foley Square, in the City of New York, on the 26<sup>th</sup> day of March, two thousand fifteen.

PRESENT: RALPH K. WINTER,  
DEBRA ANN LIVINGSTON,  
DENNY CHIN,

*Circuit Judges.*

UNITED STATES OF AMERICA,

*Appellee,*

v.

No. 13-3040-cr

FRANK LOBACZ,

*Defendant-Appellant.*

FOR APPELLEE: MICHAEL P. CANTY (Jo Ann M. Navickas, *on the brief*),  
Assistant United States Attorneys, *for* Loretta E. Lynch,  
United States Attorney for the Eastern District of New  
York, Brooklyn, NY.

FOR APPELLANT: JOHN F. KALEY, Doar Rieck Kaley & Mack, New York,  
NY.

1 Appeal from the United States District Court for the Eastern District of New York  
2 (Hurley, J.).

3 **UPON DUE CONSIDERATION WHEREOF, IT IS HEREBY ORDERED,**  
4 **ADJUDGED, AND DECREED** that the judgment of the District Court is **AFFIRMED**.

5 Defendant-Appellant Frank Lobacz ("Lobacz") appeals his conviction on charges of  
6 health care fraud conspiracy, in violation of 18 U.S.C. § 1349; health care fraud, in violation of  
7 18 U.S.C. § 1347; filing a false Annual Return/Report of Employee Benefit Plan for 2002 (the  
8 "Form 5500"), in violation of 26 U.S.C. § 7206(1); and three counts of filing fraudulent federal  
9 income tax returns for the years 2000, 2001, and 2002, respectively, in violation of 26 U.S.C.  
10 § 7201. Lobacz also appeals his sentence on procedural grounds. We assume the parties'  
11 familiarity with the underlying facts, the procedural history, and the issues presented for review.

12 Lobacz's primary argument on appeal is that his trial counsel's decision not to move to  
13 sever the health care fraud counts from the tax evasion counts constituted *per se* ineffective  
14 assistance of counsel. "When faced with a claim for ineffective assistance of counsel on direct  
15 appeal, we may: (1) decline to hear the claim, permitting the appellant to raise the issue as part of  
16 a subsequent petition for writ of habeas corpus . . . ; (2) remand the claim to the district court for  
17 necessary factfinding; or (3) decide the claim on the record before us." *United States v. Morris*,  
18 350 F.3d 32, 39 (2d Cir. 2003). "[I]neffective-assistance claims ordinarily will be litigated in the  
19 first instance in the district court, the forum best suited to developing the facts necessary to  
20 determining the adequacy of representation during an entire trial." *Massaro v. United States*, 538  
21 U.S. 500, 505 (2003). This Court's general policy favors determination of ineffective-assistance  
22 claims in the context of a habeas corpus proceeding rather than a remand or on appeal, and  
23 Lobacz has offered no compelling reason for us to deviate from our usual practice in this case.  
24 See *United States v. Doe*, 365 F.3d 150, 154-55 (2d Cir. 2004) (explaining that habeas corpus

1 proceedings, as opposed to remand, are generally a superior way to address ineffectiveness  
2 claims). We thus dismiss Lobacz's ineffective-assistance claim without prejudice to the filing, in  
3 due course, of a petition for relief under 28 U.S.C. § 2255.

4 Lobacz also argues on appeal that the evidence at trial was insufficient to establish the  
5 mens rea element of the Form 5500 offense: that his failure to report his pension fund  
6 withdrawals on the Form 5500 was knowing and willful. "A defendant challenging a conviction  
7 based on a claim of insufficiency of the evidence bears a heavy burden. The evidence presented  
8 at trial should be viewed in the light most favorable to the government." *United States v. Bruno*,  
9 383 F.3d 65, 82 (2d Cir. 2004) (alterations omitted). "We defer to the jury's determination of the  
10 weight of the evidence and the credibility of the witnesses . . . . Accordingly, we will not disturb  
11 a conviction on grounds of legal insufficiency of the evidence at trial if any rational trier of fact  
12 could have found the essential elements of the crime beyond a reasonable doubt . . . ." *Id.*

13 In this case, the government entered into evidence the Plan Document covering the  
14 pension plan in question, which clearly indicates that using fund assets for one's own interest,  
15 deriving personal benefits from one's position as trustee of the fund, and borrowing money from  
16 the fund, all constitute prohibited transactions: Lobacz, who signed the Plan Document, had a  
17 fiduciary responsibility to review it and be familiar with it in his capacity as plan administrator  
18 and trustee. Based on this evidence, and drawing all reasonable inferences in favor of the  
19 government, the jury was entitled to conclude that Lobacz knew his sizable withdrawals from the  
20 pension fund were "prohibited transactions" that, as the Plan Document also provided, were  
21 required to be disclosed for tax purposes. *See Gov't App. at 115* ("[A]ny transaction that is  
22 otherwise prohibited by this Section may be engaged in if . . . such transaction is reported as such  
23 to the IRS and the transaction is reversed."). And Lobacz signed the IRS Form 5500 for 2002—  
24 which was obviously, on its face, missing any reference to his \$645,000 withdrawals—swearing,

1 under penalty of perjury, that he had reviewed it and that its representations were true. As the  
 2 government points out, the jury was not required to credit Lobacz's protestations that, despite  
 3 being a sophisticated investor, he was ignorant of the meaning of "nonexempt transaction." The  
 4 jury was instead entitled to conclude that Lobacz knowingly and willfully failed to report the  
 5 prohibited transactions in which he engaged. Lobacz's sufficiency claim is thus without merit.

6 Finally, Lobacz challenges his sentence, arguing primarily that the district court erred  
 7 procedurally by applying a two-level enhancement for failure to report income from criminal  
 8 activity. When reviewing a sentence for reasonableness, we apply a deferential, abuse-of-  
 9 discretion standard. *United States v. Cramer*, 777 F.3d 597, 600 (2d Cir. 2015). A district court  
 10 commits procedural error where, *inter alia*, it fails to calculate or improperly calculates the  
 11 Sentencing Guidelines range. *United States v. Robinson*, 702 F.3d 22, 38 (2d Cir. 2012).  
 12 "However, where we identify procedural error in a sentence, but the record indicates clearly that  
 13 the district court would have imposed the same sentence in any event, the error may be deemed  
 14 harmless, avoiding the need to vacate the sentence and to remand the case for resentencing."<sup>1</sup>  
 15 *Cramer*, 777 F.3d at 601 (brackets and internal quotation mark omitted).

16 The enhancement that Lobacz challenges is provided for in § 2T1.1(b)(1) of the United  
 17 States Sentencing Guidelines: "If the defendant failed to report or to correctly identify the source  
 18 of income exceeding \$10,000 in any year from criminal activity, increase by 2 levels." "Criminal  
 19 activity" is defined by the Application Notes to mean "any conduct constituting a criminal  
 20 offense under federal, state, local, or foreign law." *Id.* § 2T1.1 cmt. 4. The district court imposed

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<sup>1</sup> This principle suffices to dispose of Lobacz's claim that the district court erred by including his improper withdrawals from the pension fund in its calculation of the "tax loss" caused by his actions. With or without the pension fund amounts, Lobacz's "tax loss" total would have fallen in the same \$2.5 million to \$7 million range, yielding precisely the same base offense level, regardless. U.S.S.G. § 2T4.1 (Tax Table). The district court noted as much at sentencing. The record thus clearly indicates that the district court "would have imposed the same sentence in any event," and that any error in calculating the amount of tax loss was harmless. *Cramer*, 777 F.3d at 601.


1 the enhancement because Lobacz “didn’t report the option income. Moreover, he didn’t report  
2 the withdrawals from the pension fund, which is a taxable event. So . . . under the failure to  
3 report portion of [§ 2T1.1(b)(1)], . . . the two-level enhancement is appropriate.” Gov’t App. at  
4 208-09.

5 The district court erred in relying on Lobacz’s option income to impose the enhancement,  
6 because Lobacz’s income from option trading was not “income . . . from criminal activity.”  
7 Lobacz’s option trading was perfectly legal – he only crossed over into unlawful territory when  
8 he failed to report the income from that trading on his tax returns. Nonetheless, the district  
9 court’s error in considering Lobacz’s option income was harmless, because the district court had  
10 a second, proper ground for imposing the enhancement: that Lobacz failed to report the source of  
11 income he improperly withdrew from the pension plan. 18 U.S.C. § 664 makes it a felony to  
12 “embezzle[], steal[], or unlawfully and willfully abstract[] or convert[] to [one’s] own use . . .  
13 any of the moneys . . . of any employee . . . pension benefit plan, or of any fund connected  
14 therewith.” The evidence adduced at trial proved to a preponderance that Lobacz, at the very  
15 least, unlawfully and willfully converted to his own use the moneys of an employee pension  
16 plan. See *United States v. Norris*, 281 F.3d 357, 359 (2d Cir. 2002) (“[T]he applicable standard  
17 of proof for enhancements is preponderance of the evidence.”). Thus, the district court properly  
18 imposed the § 2T1.1(b)(1) enhancement for failure to report income from criminal activity,  
19 because Lobacz “failed to report . . . the source of income exceeding \$10,000 in any year from  
20 criminal activity” – namely, his conversion of the funds of an employee benefit plan to his  
21 personal use. Lobacz’s challenge to his sentence therefore fails.

22

1 We have considered all of the remaining arguments raised by Defendant-Appellant and  
2 find them to be without merit. For the reasons stated above, we **AFFIRM** the District Court's  
3 July 29, 2013 judgment.

4  
5 FOR THE COURT:  
6 Catherine O'Hagan Wolfe, Clerk

The signature of Catherine O'Hagan Wolfe is written in cursive over a circular seal. The seal contains the text "UNITED STATES" at the top, "SECOND CIRCUIT" in the center, and "OFFICE" at the bottom.

# APPENDIX E

UNITED STATES DISTRICT COURT  
EASTERN District of NEW YORK

UNITED STATES OF AMERICA

v.

FRANK M. LOBAGZ

JUDGMENT IN A CRIMINAL CASE

Case Number: CR-07-744 (S-1)-01

USM Number: 72068-053

JOHN KALEY/AUSA MICHAEL CANTY  
Defendant's Attorney

FILED  
IN CLERK'S OFFICE  
U.S. DISTRICT COURT E.D.N.Y.  
★ JUL 29 2013 ★

THE DEFENDANT:

☐ pleaded guilty to count(s)

☐ pleaded nolo contendere to count(s)  
which was accepted by the court.

☒ was found guilty on count(s) 1,2,3,4,5 AND 6 OF THE SUPERSEDING INDICTMENT  
after a plea of not guilty.

The defendant is adjudicated guilty of these offenses:

Title & Section	Nature of Offense	Offense Ended	Count
18 USC 1347 AND 1349	CONSPIRACY TO COMMIT HEALTH CARE FRAUD	09/03/2008	S1
18 USC 1347	HEALTH CARE FRAUD	09/03/2008	S2
26 USC 7206(1)	FILING A FALSE ANNUAL REPORT OF EMPLOYEE BENEFIT PLAN	09/03/2008	S3
26 USC 7201	INCOME TAX EVASION	10/15/2003	S4,S5,S6

The defendant is sentenced as provided in pages 2 through 6 of this judgment. The sentence is imposed pursuant to the Sentencing Reform Act of 1984.

The defendant has been found not guilty on count(s)

Count(s) UNDERLYING INDICTMENT ☐ is ☒ X are dismissed on the motion of the United States.

It is ordered that the defendant must notify the United States attorney for this district within 30 days of any change of name, residence, or mailing address until all fines, restitution, costs, and special assessments imposed by this judgment are fully paid. If ordered to pay restitution, the defendant must notify the court and United States attorney of material changes in economic circumstances.

07/17/2013

Date of Imposition of Judgment

/s/ Denis R. Hurley

Signature of Judge

DENIS R. HURLEY, SENIOR U.S.D.J.

Name and Title of Judge

07/29/2013

Date

DEFENDANT: FRANK M. LOBACZ  
CASE NUMBER: CR-07-744 (S-1)-01

### IMPRISONMENT

The defendant is hereby committed to the custody of the United States Bureau of Prisons to be imprisoned for a total term of:

SIXTY FIVE (65) MONTHS ON COUNTS 1,2 TO RUN CONCURRENTLY; THIRTY-SIX (36) MONTHS ON COUNT 3 TO RUN CONCURRENTLY TO COUNTS 1,2; SIXTY (60) MONTHS ON COUNTS 4,5 AND 6 TO RUN CONCURRENTLY WITH EACH OTHER AND WITH COUNTS 1,2 AND 3 OF THE SUPERSEDING INDICTMENT

The court makes the following recommendations to the Bureau of Prisons:

I RECOMMEND THAT THE DEFENDANT SERVE HIS SENTENCE, TO THE EXTENT CONSISTENT WITH HIS MEDICAL NEEDS, IN THE FACILITY FCI MIAMI, SATELLITE CAMP, MIAMI, FL 33177 SO HE MAY BE NEAR HIS TWO YOUNG DAUGHTERS.

☒ The defendant is remanded to the custody of the United States Marshal.

☐ The defendant shall surrender to the United States Marshal for this district:

☐ at \_\_\_\_\_ ☐ a.m. ☐ p.m. on \_\_\_\_\_  
☐ as notified by the United States Marshal.

☐ The defendant shall surrender for service of sentence at the institution designated by the Bureau of Prisons:

☐ before 2 p.m. on \_\_\_\_\_  
☐ as notified by the United States Marshal.  
☐ as notified by the Probation or Pretrial Services Office.

### RETURN

I have executed this judgment as follows:

Defendant delivered on \_\_\_\_\_ to \_\_\_\_\_

a \_\_\_\_\_, with a certified copy of this judgment.

UNITED STATES MARSHAL

By \_\_\_\_\_

DEPUTY UNITED STATES MARSHAL

DEFENDANT: FRANK M. LOBACZ  
CASE NUMBER: CR-07-744(S1)-01

### SUPERVISED RELEASE

Upon release from imprisonment, the defendant shall be on supervised release for a term of:

THREE (3) YEARS ON COUNTS 1,2 TO RUN CONCURRENTLY; ONE (1) YEAR ON COUNT 3 TO RUN CONCURRENTLY TO COUNTS 1,2; THREE (3) YEARS ON COUNTS 4,5 AND 6 TO RUN CONCURRENTLY WITH EACH OTHER AND WITH COUNTS 1,2 AND 3 OF THE SUPERSEDING INDICTMENT.

The defendant must report to the probation office in the district to which the defendant is released within 72 hours of release from the custody of the Bureau of Prisons.

The defendant shall not commit another federal, state or local crime.

The defendant shall not unlawfully possess a controlled substance. The defendant shall refrain from any unlawful use of a controlled substance. The defendant shall submit to one drug test within 15 days of release from imprisonment and at least two periodic drug tests thereafter, as determined by the court.

- ☐ The above drug testing condition is suspended, based on the court's determination that the defendant poses a low risk of future substance abuse. *(Check, if applicable.)*
- ☒ The defendant shall not possess a firearm, ammunition, destructive device, or any other dangerous weapon. *(Check, if applicable.)*
- ☐ The defendant shall cooperate in the collection of DNA as directed by the probation officer. *(Check, if applicable.)*
- ☐ The defendant shall comply with the requirements of the Sex Offender Registration and Notification Act (42 U.S.C. § 16901, *et seq.*) as directed by the probation officer, the Bureau of Prisons, or any state sex offender registration agency in which he or she resides, works, is a student, or was convicted of a qualifying offense. *(Check, if applicable.)*
- ☐ The defendant shall participate in an approved program for domestic violence. *(Check, if applicable.)*

If this judgment imposes a fine or restitution, it is a condition of supervised release that the defendant pay in accordance with the Schedule of Payments sheet of this judgment.

The defendant must comply with the standard conditions that have been adopted by this court as well as with any additional conditions on the attached page.

### STANDARD CONDITIONS OF SUPERVISION

- 1) the defendant shall not leave the judicial district without the permission of the court or probation officer;
- 2) the defendant shall report to the probation officer in a manner and frequency directed by the court or probation officer;
- 3) the defendant shall answer truthfully all inquiries by the probation officer and follow the instructions of the probation officer;
- 4) the defendant shall support his or her dependents and meet other family responsibilities;
- 5) the defendant shall work regularly at a lawful occupation, unless excused by the probation officer for schooling, training, or other acceptable reasons;
- 6) the defendant shall notify the probation officer at least ten days prior to any change in residence or employment; or if such prior notification is not possible, then within forty eight hours after such change;
- 7) the defendant shall refrain from excessive use of alcohol and shall not purchase, possess, use, distribute, or administer any controlled substance or any paraphernalia related to any controlled substances, except as prescribed by a physician;
- 8) the defendant shall not frequent places where controlled substances are illegally sold, used, distributed, or administered;
- 9) the defendant shall not associate with any persons engaged in criminal activity and shall not associate with any person convicted of a felony, unless granted permission to do so by the probation officer;
- 10) the defendant shall permit a probation officer to visit him or her at any time at home or elsewhere and shall permit confiscation of any contraband observed in plain view of the probation officer;
- 11) the defendant shall notify the probation officer within seventy-two hours of being arrested or questioned by a law enforcement officer;
- 12) the defendant shall not enter into any agreement to act as an informer or a special agent of a law enforcement agency without the permission of the court; and
- 13) as directed by the probation officer, the defendant shall notify third parties of risks that may be occasioned by the defendant's criminal record or personal history or characteristics and shall permit the probation officer to make such notifications and to confirm the defendant's compliance with such notification requirement.

DEFENDANT: FRANK M. LOBACZ  
CASE NUMBER: CR-07-744 (S-1)-01

### SPECIAL CONDITIONS OF SUPERVISION

THE DEFENDANT SHALL COMPLY WITH THE RESTITUTION ORDER. THE DEFENDANT SHALL COMPLY WITH THE ORDER OF FORFEITURE. THE DEFENDANT SHALL SUBMIT TO FULL FINANCIAL DISCLOSURE TO THE PROBATION DEPARTMENT. THE DEFENDANT SHALL PARTICIPATE IN A MENTAL HEALTH PROGRAM APPROVED BY THE U.S. PROBATION DEPARTMENT. THE DEFENDANT SHALL CONTRIBUTE TO THE COST OF SERVICES RENDERED OR ANY PSYCHOTROPIC MEDICATIONS AS PRESCRIBED, VIA CO-PAYMENT OF FULL PAYMENT, IN AN AMOUNT TO BE DETERMINED BY THE PROBATION DEPARTMENT, BASED UPON THE DEFENDANT'S ABILITY TO PAY AND/OR THE AVAILABILITY OF THIRD-PARTY PAYMENT.

DEFENDANT:  
 CASE NUMBER:

### CRIMINAL MONETARY PENALTIES

The defendant must pay the total criminal monetary penalties under the schedule of payments on Sheet 6.

	<u>Assessment</u>	<u>Fine</u>	<u>Restitution</u>
TOTALS	\$ 600.00	\$ 17,500	\$ 3,613,935.03

☐ The determination of restitution is deferred until \_\_\_\_\_. An Amended Judgment in a Criminal Case (AO 245C) will be entered after such determination.

☐ The defendant must make restitution (including community restitution) to the following payees in the amount listed below.

If the defendant makes a partial payment, each payee shall receive an approximately proportioned payment, unless specified otherwise in the priority order or percentage payment column below. However, pursuant to 18 U.S.C. § 3664(f), all nonfederal victims must be paid before the United States is paid.

<u>Name of Payee</u>	<u>Total Loss*</u>	<u>Restitution Ordered</u>	<u>Priority or Percentage</u>
EMBLEM 55 Water Street New York, New York 10041		\$440,466.71	
UNITED HEALTH CARE 505 Boices Lane Knigston, New York 12401		\$287,013.92	
INTERNAL REVENUE SERVICE Clerk Of Court 100 Federal Plaza Central Islip, New York 11722		\$2,886,454.40	

TOTALS \$ \_\_\_\_\_ \$ 3,613,935.03

- ☐ Restitution amount ordered pursuant to plea agreement \$ \_\_\_\_\_
- ☐ The defendant must pay interest on restitution and a fine of more than \$2,500, unless the restitution or fine is paid in full before the fifteenth day after the date of the judgment, pursuant to 18 U.S.C. § 3612(f). All of the payment options on Sheet 6 may be subject to penalties for delinquency and default, pursuant to 18 U.S.C. § 3612(g).
- ☐ The court determined that the defendant does not have the ability to pay interest and it is ordered that:
- ☒ the interest requirement is waived for the ☒ fine ☒ restitution.
- ☐ the interest requirement for the ☐ fine ☐ restitution is modified as follows:

\* Findings for the total amount of losses are required under Chapters 109A, 110, 110A, and 113A of Title 18 for offenses committed on or after September 13, 1994, but before April 23, 1996.

DEFENDANT: FRANK M. LOBACZ  
CASE NUMBER: CR-07-744(S-1)-01

### SCHEDULE OF PAYMENTS

Having assessed the defendant's ability to pay, payment of the total criminal monetary penalties is due as follows:

- A ☐ Lump sum payment of \$ \_\_\_\_\_ due immediately, balance due \_\_\_\_\_, or  
☐ not later than \_\_\_\_\_, or  
☐ in accordance ☐ C, ☐ D, ☐ E, or ☐ F below; or
- B ☐ Payment to begin immediately (may be combined with ☐ C, ☐ D, or ☐ F below); or
- C ☐ Payment in equal \_\_\_\_\_ (e.g., weekly, monthly, quarterly) installments of \$ \_\_\_\_\_ over a period of \_\_\_\_\_ (e.g., months or years), to commence \_\_\_\_\_ (e.g., 30 or 60 days) after the date of this judgment; or
- D ☐ Payment in equal \_\_\_\_\_ (e.g., weekly, monthly, quarterly) installments of \$ \_\_\_\_\_ over a period of \_\_\_\_\_ (e.g., months or years), to commence \_\_\_\_\_ (e.g., 30 or 60 days) after release from imprisonment to a term of supervision; or
- E ☐ Payment during the term of supervised release will commence within \_\_\_\_\_ (e.g., 30 or 60 days) after release from imprisonment. The court will set the payment plan based on an assessment of the defendant's ability to pay at that time; or
- F ☐ Special instructions regarding the payment of criminal monetary penalties:

THE \$600.00 SPECIAL ASSESSMENT SHALL BE PAID ON OR BEFORE 9/27/2013.  
THE \$17,500.00 FINE TO BE PAID ON OR BEFORE 11/29/2013.  
THE 3,613,935.03 RESTITUTION SHALL BE DUE IMMEDIATELY BUT SHOULD BE PAID AT A RATE OF \$25.00 PER  
QUARTER WHILE IN CUSTODY AND 20% NET DISPOSABLE INCOME PER MONTH WHILE ON SUPERVISED  
RELEASE.

Unless the court has expressly ordered otherwise, if this judgment imposes imprisonment, payment of criminal monetary penalties is due during imprisonment. All criminal monetary penalties, except those payments made through the Federal Bureau of Prisons' Inmate Financial Responsibility Program, are made to the clerk of the court.

The defendant shall receive credit for all payments previously made toward any criminal monetary penalties imposed.

☐ Joint and Several

Defendant and Co-Defendant Names and Case Numbers (including defendant number), Total Amount, Joint and Several Amount, and corresponding payee, if appropriate.

- ☐ The defendant shall pay the cost of prosecution.
- ☐ The defendant shall pay the following court cost(s): \_\_\_\_\_
- ☐ The defendant shall forfeit the defendant's interest in the following property to the United States: \_\_\_\_\_

Payments shall be applied in the following order: (1) assessment, (2) restitution principal, (3) restitution interest, (4) fine principal, (5) fine interest, (6) community restitution, (7) penalties, and (8) costs, including cost of prosecution and court costs.