

Date Filed: 11/15/2019

[PUBLISH]

IN THE UNITED STATES COURT OF APPEALS
FOR THE ELEVENTH CIRCUIT

No. 18-11989
Non-Argument Calendar

D.C. Docket No. 1:17-cv-00366-RWS

WASEEM DAKER,

Plaintiff Appellant,

versus

THEODORE JACKSON,
Sheriff,
A. FRALEY,
Deputy,
DEPUTY UNDERWOOD,
(First Name Unknown),
A. SAUNDERS,
Deputy,
R. UNDERWOOD,
Deputy, et al.,

Defendants Appellees.

App. 1

Appeal from the United States District Court
for the Northern District of Georgia

(November 15, 2019)

Before NEWSOM, BRANCH and BLACK, Circuit
Judges.

PER CURIAM:

Waseem Daker is “a Georgia prisoner serving a life sentence for murder” and a “serial litigant who has clogged the federal courts with frivolous litigation” by “submit[ting] over a thousand pro se filings in over a hundred actions and appeals in at least nine different federal courts.” *Daker v. Comm'r, Ga. Dep't of Corr.*, 820 F.3d 1278, 1281 (11th Cir. 2016) (*Daker v. Commissioner*). In his instant action, Daker appeals the district court’s *sua sponte* dismissal of his 42 U.S.C. § 1983 civil rights complaint alleging the Fulton County Jail’s policy banning hardcover books violated his rights under the First Amendment, due process, and the Religious Land Use and Institutionalized Persons Act. The complaint also alleged Daker’s due process rights were violated when his property was destroyed pursuant to the hardcover book ban. Finally, Daker alleged the jail violated his right of access to the courts because the mailroom returned his legal mail to sender. Daker requested permission to proceed *in forma pauperis* (IFP). The district court denied that request and dismissed Daker’s complaint pursuant to

the “three-strikes” bar of the Prison Litigation Reform Act (PLRA), 28 U.S.C. § 1915(g).³

On appeal, Daker contends the district court erred in determining he had at least three strikes under the PLRA and that the “three-strikes” provision of the PLRA is unconstitutional because it violates a prisoner’s rights to equal protection, access the courts, and the First Amendment’s “breathing space” principle.⁴ After review,⁵ we affirm the district court.

I. DISCUSSION

A. Three Strikes

Daker lists the seven dismissals the district court identified when it determined he had three

¹ Alternatively, the district court dismissed the case because it concluded that Daker was not actually indigent. Because we affirm the district court on the three-strikes bar, we need not address the district court’s alternative holding.

² We recently rejected both of these arguments in another appeal by Daker, *Daker v. Bryson*, No. 17-11418, __ F. App’x __, 2019 WL 3731424 (11th Cir. Aug. 8, 2019).

³ While we review the denial of a motion to proceed IFP for an abuse of discretion, we review interpretations of § 1915, including the determination of whether a previous lawsuit counts as a strike, *de novo*. *Daker v. Commissioner*, 820 F.3d at 1283. Whether a statute is constitutional is a question of law subject to *de novo* review. *Ranch House, Inc. v. Amerson*, 238 F.3d 1273, 1277 (11th Cir. 2001).

strikes and perfunctorily asserts “[e]ach of these were errors.” However, he specifically argues it was error for the district court to count a dismissal by the Second Circuit in *Daker v. NBC*, No. 15-330 (2d Cir. May 22, 2015) as a strike because the Second Circuit cited an order by the Northern District of Georgia determining he had three strikes based on dismissals for want of prosecution, which may have been in error based on our decision in *Daker v. Commissioner*.

Section 1915(g) reads:

In no event shall a prisoner bring a civil action or appeal a judgment in a civil action or proceeding under this section if the prisoner has, *on 3 or more prior occasions*, while incarcerated or detained in any facility, brought an action or appeal in a court of the United States that was dismissed on the grounds that it is frivolous, malicious, or fails to state a claim upon which relief may be granted, unless the prisoner is under imminent danger of serious physical injury.

28 U.S.C. § 1915(g) (emphasis added).

In *Daker v. Commissioner*, we explained that, under § 1915(g), the only dismissals that may be counted as strikes are dismissals on the grounds the

claims were frivolous, malicious, or failed to state a claim. 820 F.3d at 1283–84. Because lack of jurisdiction and want of prosecution are not enumerated grounds under § 1915(g), such dismissals, without more, cannot serve as strikes. *Id.* at 1284. “A dismissal for want of prosecution, even after the denial of a petition to proceed [IFP] on the grounds of frivolousness, cannot be a strike” because IFP petitions are decided by a single judge, and a single judge may not dismiss an appeal. *Id.* at 1285. We cannot conclude that an action was dismissed as frivolous unless the dismissing court made some express statement to that effect. *Id.* at 1284.

Daker’s argument the Second Circuit dismissal does not count as a strike is meritless. That case counts as a strike because that court expressly dismissed that appeal as without “arguable basis in law or in fact,” making the case frivolous. *Daker v. NBC*, No. 15-330 (2d Cir. May 22, 2015).

In any case, the district court identified six other, separate occasions in which this Court *sua sponte* dismissed Daker’s appeals for frivolity.⁶ These

⁴ Section 1915(g) “strikes” Daker received before filing this case in January 2017 include, but are not limited to (1) *Daker v. Warden*, No. 15-13148 (11th Cir. May 26, 2016) (“This Court now finds that the appeal is frivolous . . . and DISMISSES the appeal.”); (2) *Daker v. Comm’r*, Ga. Dep’t of Corr., No. 15-11266 (11th Cir. Oct. 7, 2016) (“[T]his Court now finds that his appeal is frivolous . . . and DISMISSES the appeal.”); (3) *Daker v. Ferrero*, No. 15-13176 (11th Cir. Nov. 3, 2016) (“This Court now finds that the appeal

six dismissals constitute strikes⁷ and establish that Daker, on three or more prior occasions, brought “an action or appeal” that was dismissed on the grounds it was frivolous, and he was barred from proceeding IFP without some showing of imminent danger. *See* 28 U.S.C. § 1915(g). A hardcover book ban and the return

is frivolous . . . and DISMISSES the appeal.”); (4) *Daker v. Comm'r, Ga. Dep't of Corr.*, No. 15-13147 (11th Cir. Nov. 18, 2016) (“Daker lacks a non-frivolous issue to raise on appeal . . . and the appeal is DISMISSED.”); (5) *Daker v. Jackson*, No. 15-13145 (11th Cir. Nov. 28, 2016) (“Daker lacks a non-frivolous issue to raise on appeal . . . and the appeal is DISMISSED.”); and (6) *Daker v. Governor*, No. 15-13179 (11th Cir. Dec. 19, 2016) (“Daker lacks a non-frivolous issue to raise on appeal . . . and the appeal is DISMISSED.”). We identified several of these strikes in an order directing this Court’s clerk to list Daker as a “three-striker” for the purposes of future matters. *Daker v. Robinson*, Nos. 17-10329 & 17-11940 (11th Cir. Oct. 4, 2017).

⁵ Daker argues the conditions of his confinement that prevented him from accessing the prison’s law library interfered with his right to access the courts, and thus these dismissals should not be counted as strikes because he did not know the claims were frivolous. *See Lewis v. Casey*, 518 U.S. 343, 350-51 (1996) (explaining while prisoners do not have a right to access a law library *per se*, they do have the right to access the courts, and to not have their access be affirmatively interfered with by prison officials). Daker’s argument he did not know his filings were frivolous is meritless because § 1915(g) does not contain a “fault” exception. *See* 28 U.S.C. § 1915(g)

of his legal mail to sender in 2013 do not constitute imminent danger of serious physical injury. Thus, we affirm the district court's finding of seven strikes against Daker at the time of filing of this lawsuit.

B. Constitutionality of 28 U.S.C. § 1915(g)

Daker asserts the three-strikes provision violates the First Amendment's "breathing space" principle because it does not provide a margin of error and punishes *pro se* litigants for honest mistakes, rather than just for abuses of the legal system. Although Daker acknowledges *Rivera v. Allin*, 144 F.3d 719 (11th Cir. 1998), *abrogated in part on other grounds by Jones v. Bock*, 549 U.S. 199, 215 (2007), in which this Court rejected several constitutional challenges to § 1915(g), he argues *Rivera* did not address the "breathing space" argument, thereby arriving at the incorrect conclusion.

Rivera addressed challenges to the constitutionality of § 1915(g) on several grounds, including the First Amendment right to access the courts and the Fourteenth Amendment right to equal protection. *Rivera*, 144 F.3d at 723. We concluded the right to access the courts is subject to Congress's Article III power to set limits on federal jurisdiction, and Congress's decision to impose filing fees on prisoners with three strikes is consistent with that power because Congress is not obligated to provide free or unlimited access to the courts. *Id.* at 723–24. Further, § 1915(g) "does not prevent a prisoner with three strikes from filing civil actions; it merely prohibits him from enjoying IFP status." *Id.* at 723 (quotation omitted). "To be sure, proceeding IFP in a civil case is a privilege, not a right—fundamental or otherwise." *Id.* at 724. Thus,

it is reasonable to impose “a modest filing fee” on a prisoner with “three strikes” because “Congress is no more compelled to guarantee free access to federal courts than it is to provide unlimited access to them.” *Id.* (quotation omitted).

With respect to equal protection, we concluded that prisoner indigents who frequently file lawsuits do not form a suspect or quasi-suspect class, and that § 1915(g) does not burden a fundamental right. *Id.* at 727. Applying rational basis review, we held § 1915(g) is constitutional because it is rationally related to Congress’s legitimate goal of curtailing abusive litigation and conserving judicial resources. *Id.* at 727–28.

Thus, to the extent Daker challenges § 1915(g) based on access-to-the-courts or equal-protection concerns, these claims are foreclosed by *Rivera*.⁸

The “breathing space” principle is the idea that, in order for the First Amendment to meaningfully protect the freedom of speech, individuals must have

⁶ Daker’s argument that *Rivera* is unconstitutional based on this Court’s 1991 holding in *Cofield v. Alabama Public Service Commission*, 936 F.2d 512 (11th Cir. 1991) is without merit. In *Cofield*, this Court affirmed a district court’s dismissal for frivolity of a complaint filed by an “overly litigious fellow” as well as the court’s order requiring he obtain prefilings approval of any complaints or papers he filed. 936 F.2d at 513, 517–18. However, we vacated the court’s blanket order barring him from proceeding IFP in the future. *Id.* at 518–19. *Cofield* is inapplicable because it did not involve the PLRA or the three-strikes provision.

some margin for error—in other words, the ability to advance insulting, outrageous, or inadvertently false speech—when discussing matters of public concern before they can be held liable for the effects their speech has on others. *See, e.g., Snyder v. Phelps*, 562 U.S. 443, 458 (2011) (discussing outrageous speech in a case involving intentional infliction of emotional distress); *Hustler Magazine, Inc. v. Falwell*, 485 U.S. 46, 52 (1988) (explaining defamation liability for statements regarding public figures requires a showing of falsity and knowledge the statement was false or the reckless disregard as to whether the statement was false, in order to prevent a chilling effect on public speech and debate).

Because there is no First Amendment right to access the courts for free, it follows that there is also no First Amendment right to speak in the courts for free and the “breathing space” principle is inapplicable. Moreover, the concern that justifies the “breathing space” principle—the desire to prevent a chilling effect on speech and thereby promote public debate—is not implicated by a rule that determines whether an individual has to pay a filing fee in order to bring a lawsuit. *See BE & K Constr. Co. v. N.L.R.B.*, 536 U.S. 516, 531 (2002) (declining to decide whether objectively baseless litigation requires “breathing room” protection). Daker and other three-strike litigants are not prohibited from filing civil actions; they are merely prevented from enjoying IFP status. *See Rivera*, 144 F.3d at 723.

Daker also argues the PLRA’s three-strikes provision is unconstitutional as applied to him in the instant case. However, the nature of Daker’s lawsuit does not change the constitutional analysis. Our case

law indicates there may be situations in which waiver of the filing fee is constitutionally required for a three-strikes litigant, if a fundamental interest is involved. *See Miller v. Donald*, 541 F.3d 1091, 1096 (11th Cir. 2008) (stating when fundamental interests are at stake, the litigant's inability to pay a fee cannot be a barrier to his access to the courts); *Rivera*, 144 F.3d at 724. Daker alleges a ban on hardcover books and the failure to forward legal mail violated his rights to freedom of speech, religion, and access to the courts. While these are certainly constitutional rights, they do not fit into one of the types of fundamental interests recognized in *Rivera*: state controls and intrusions on family relationships or danger of serious bodily injury. *See Rivera*, 144 F.3d at 724. Accordingly, these are not the types of fundamental interests that would warrant waiver of the filing fee irrespective of Daker's status as a three-strikes litigant. Thus, § 1915(g) is constitutional as applied to Daker.

II. CONCLUSION

The district court did not err in determining Daker had at least three strikes, and Daker's challenge to the constitutionality of § 1915(g) fails. Thus, we affirm the district court's dismissal of his complaint.⁷

AFFIRMED.

⁷ In addition, Daker's motion for appointment of counsel is DENIED.

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF GEORGIA
ATLANTA DIVISION

WASEEM DAKER, : PRISONER CIVIL RIGHTS
GDC ID 901373, : 42 U.S.C. 1983
Plaintiff, :
: :
v. : CIVIL ACTION NO.
: 1:17-CV-366-RWS
THEODORE JACKSON, Sheriff, :
et al., :
Defendants. :

ORDER

Waseem Daker is “a Georgia prisoner serving a life sentence for murder” and a “serial litigant who has clogged the federal courts with litigation” by “submit[ting] over a thousand *pro se* filings in over a hundred actions and appeals in at least nine different federal courts.” *Daker v. Comm'r, Ga. Dep't of Corr.*, 820 F.3d 1278, 1281 (11th Cir. 2016). Daker initiated this case by filing (A) a complaint alleging that certain Fulton County Jail policies and practices relating to hard-cover books and mail forwarding that were in force when he was incarcerated there in January 2013 violated his federal civil rights and (B) an application for permission to proceed *in forma pauperis* (“IFP”). *See* (Docs. 1 & 2).

A magistrate judge of this Court reviewed Daker's IFP application and issued a Final Report and

Recommendation and Order (“Final R&R”), which denied Daker permission to proceed IFP pursuant to the “three strikes” provision of 28 U.S.C. 1915(g). *See* (Doc. 5 at 3). In light of the denial of Daker’s IFP application, the Final R&R also recommended dismissal without prejudice of Daker’s complaint pursuant to the procedure prescribed by the United States Court of Appeals for the Eleventh Circuit in *Dupree v. Palmer*, 284 F.3d 1234, 1236 (11th Cir. 2002). *See* (Doc. 5 at 3).

Daker requested an extension of time to file Objections to the Final R&R, and the Court granted him an extension. *See* (Docs. 6 & 7). This matter is now before the Court on Daker’s Objections, which he has divided into three parts. *See* (Doc. 8).

Daker contends in Part 3 of his Objections that § 1915(g) “violates his rights of equal protection and access to the courts.” (Doc. 8 at 5). Although Daker acknowledges that the Eleventh Circuit held § 1915(g) to be constitutional in *Rivera v. Allin*, 144 F.3d 719, *cert. denied*, 524 U.S. 978 (1998), he argues that “no prior cases have addressed the particular constitutional challenges at issue here,” (Doc. 8 at 1). This argument is inaccurate with respect to the Fourteenth Amendment equal protection and First Amendment access to the courts claims that Daker raises in Part 3 of his Objections, both of which have already been expressly addressed and rejected by the Eleventh Circuit. *See Rivera*, 144 F.3d at 723 (also addressing and rejecting a Fifth Amendment due process challenge and separation of powers and retroactivity arguments). Unless and until the Eleventh Circuit or the Supreme Court overrules *Rivera*, Daker cannot challenge the constitutionality of § 1915(g) on these grounds. Daker argues in Part 2 of his Objections that

none of the cases that the magistrate judge counted as “strikes” in determining that he is subject to the IFP filing restrictions in § 1915(g) ought to be counted because “they were caused by prison officials violating Mr. Daker’s right of access to the courts by denying him an adequate law library.” (Doc. 8 at 4). Daker, however, offers no factual support for this conclusory objection. It, too, is meritless.

Finally, Daker argues in Part 1 of his Objections that § 1915(g) violates the “breathing space” principle of the First Amendment. *See* (Doc. 8 at 2). As far as the Court can determine, this argument finds no support in any published or unpublished decision of any federal court addressing the constitutionality of § 1915(g). *See* www.lexis.com (searched for “breathing space”/100 1915(g)). Indeed, the Southern District of Georgia and the Middle District of Georgia earlier rejected this argument, when Daker presented it in those fora. *See Daker v. Bryson*, 2017 U.S. Dist. LEXIS 39752 (S.D. Ga. Mar. 20, 2017); *Daker v. Head*, 2014 U.S. Dist. LEXIS 83314 (M.D. Ga. Jun 19, 2014). This objection is also without merit.

Moreover, even if any of Daker’s objections established that § 1915(g) is unconstitutional, Daker would *still* not be eligible to proceed IFP in this case because he has the financial wherewithal to pay the case initiation fees. On multiple occasions this Court has entered Orders finding that Daker is *not* indigent, and the Eleventh Circuit has affirmed those Orders. *See, e.g., Daker v. Robinson*, No. 13-14873, 2017 U.S. App. LEXIS 14467 (11th Cir. Aug. 7, 2017); *Daker v. Kemp*, No. 15-13179, 2016 U.S. App. LEXIS 23640 (11th Cir. Dec. 19, 2016). Indeed, through the present-day Daker continues to own and remain current on

property taxes for residential real estate with an appraised value of nearly \$500,000, and he has acknowledged that this real estate has generated tens of thousands of dollars in rental income while he has been incarcerated. *See, e.g.*, Order dated Sept. 27, 2017, in *Daker v. Allen*, No. 1:16-CV-4501-RWS (N.D. Ga. 2016); *see also* <https://gwinnetttaxcommissioner.publicaccessnow.com/ViewPayYourTaxes/AccountDetail.aspx?p=R7056%20404&a=33237684> (last viewed Mar. 13, 2018) (reflecting Daker's continued ownership of a home at 1888 Austins Pointe Drive in Gwinnett County and payment of taxes for Tax Years 2014, 2015, 2016 & 2017). Thus, Daker's IFP application is subject to denial on this basis, too.

Accordingly, having reviewed the Final R&R *de novo* in light of Daker's Objections, *see* 28 U.S.C. 636(b)(1), the Court now **OVERRULES** those Objections, **APPROVES** and **ADOPTS** the Final R&R as the Order of the Court, as supplemented herein, and **DISMISSES WITHOUT PREJUDICE** Daker's complaint in this case.

The Clerk is **DIRECTED** to **CLOSE** this case.¹⁰

¹ Daker remains free to refile his claims regarding the Fulton County Jail's hardcover book and mail forwarding policies in a new case, if and when he also pays the \$400 due in case initiation fees at the time of filing. When that happens, this Court can address whether Daker's claims — which he first raised in this case in January 2017, but which he alleges arose four years earlier in January 2013 — are time-barred. *See, e.g.*, *Lovett v. Ray*, 327 F.3d 1181, 1182 (11th Cir. 2003)

SO ORDERED, this 16 day of March, 2018.

/s/ Richard W. Story
RICHARD W. STORY
United States District Judge

(holding that the statute of limitations for bringing § 1983 claims in Georgia is two years).

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF GEORGIA
ATLANTA DIVISION

WASEEM DAKER, : PRISONER CIVIL RIGHTS
GDC ID 901373, : 42 U.S.C. 1983
Plaintiff, :
: :
v. : CIVIL ACTION NO.
: 1:17-CV-366-RWS
THEODORE JACKSON, Sheriff, :
et al., :
Defendants. :

ORDER AND FINAL REPORT AND RECOMMEN-
DATION

This matter is before the Court on state inmate Waseem Daker's (A) complaint asserting that certain Fulton County Jail policies and practices relating to hardcover books and mail forwarding violate his civil rights and (B) application for permission to proceed *in forma pauperis*. See [1] & [2].

Daker is a "serial litigant who has clogged the federal courts with litigation" by "submit[ing] over a thousand *pro se* filings in over a hundred actions and appeals in at least nine different federal courts." *Daker v. Comm'r, Ga. Dep't of Corr.*, 820 F.3d 1278, 1281 (11th Cir. 2016). Daker may no longer proceed *in forma pauperis* in new civil actions or appeals "unless [he] is under imminent danger of serious physical injury" because he "has, on 3 or more occasions, while

incarcerated or detained in any facility, brought an action or appeal in a court of the United States that was dismissed on the grounds that it is frivolous, malicious, or fails to state a claim upon which relief may be granted.” 28 U.S.C. § 1915(g).¹¹

¹ Section 1915(g) “strikes” that Daker received before filing this case in January 2017, see [1] at 5, include, but are not limited to: (1) *Daker v. Governor*, No. 15-13179 (11th Cir. Dec. 19, 2016) (“Daker lacks a non-frivolous issue to raise on appeal . . . and the appeal is DISMISSED”); (2) *Daker v. Ferrero*, No. 15-13176 (11th Cir. Nov., 3, 2016) (“[t]his Court now finds that the appeal is frivolous . . . and DISMISSES the appeal”); (3) *Daker v. Warden*, No. 15-13148 (11th Cir. May 26, 2016) (“[t]his Court now finds that the appeal is frivolous . . . and DISMISSES the appeal”); (4) *Daker v. Comm'r, Ga. Dep't of Corr.*, No. 15-13147 (11th Cir. Nov. 18, 2016) (“Daker lacks a non-frivolous issue to raise on appeal . . . and the appeal is DISMISSED”); (5) *Daker v. Jackson*, No. 15-13145 (11th Cir. Nov. 28, 2016) (“Daker lacks a non-frivolous issue to raise on appeal . . . and the appeal is DISMISSED.”); (6) *Daker v. Comm'r, Ga. Dep't of Corr.*, No. 15-11266 (11th Cir. Oct. 7, 2016) (“this Court now finds that his appeal is frivolous . . . and DISMISSES the appeal”); and (7) *Daker v. NBC*, No. 15-330 (2d Cir. May 22, 2015) (“the appeal is dismissed because it ‘lacks an arguable basis in law or in fact’”) (quoting *Neitzke v. Williams*, 490 U.S. 319, 325 (1989)).

Daker has received additional “strikes” since filing this case, including, but not limited to: (8) *Daker v. Dawes*, No. 14-13046 (11th Cir. Apr. 17, 2017)

Daker's complaint includes no allegation that he is under imminent danger of serious physical injury from the Fulton County Jail's hardcover book or mail forwarding policies, so it is readily evident that he is ineligible to proceed *in forma pauperis* in this case, and I DENY his application for permission to do so.

The United States Court of Appeals for the Eleventh Circuit has instructed that "the proper procedure is for the district court to dismiss the complaint without prejudice when it denies the prisoner leave to proceed *in forma pauperis* pursuant to the three strikes provision of § 1915(g)." *Dupree v. Palmer*, 284 F.3d 1234, 1236 (11th Cir. 2002). "The prisoner cannot simply pay the filing fee after being denied *in forma pauperis* status. He must pay the filing fee at the time he *initiates* the suit." *Id.* (emphasis in original)

Accordingly, I RECOMMEND that this case be DISMISSED WITHOUT PREJUDICE.

I DIRECT the Clerk to terminate the referral of this case to me.

SO ORDERED, RECOMMENDED, AND DIRECTED this 23rd day of June, 2017.

/s/ Catherine Salinas
CATHERINE M. SALINAS

("[t]his Court now finds that the appeal is frivolous and DISMISSES the appeal"); and (9) *Daker v. Robinson*, No. 14-13044 (11th Cir. Apr. 17, 2017) ("[t]his Court now finds that the appeal is frivolous and DISMISSES the appeal").

UNITED STATES MAGISTRATE JUDGE

Date Filed: 01/15/2020

IN THE UNITED STATES COURT OF APPEALS
FOR THE ELEVENTH CIRCUIT

No. 18-11989

WASEEM DAKER,

Plaintiff-Appellant,

versus

THEODORE JACKSON,
Sheriff,
A. FRALEY,
Deputy,
DEPUTY UNDERWOOD,
(First Name Unknown),
A. SAUNDERS,
Deputy,
R. UNDERWOOD,
Deputy, et al.,

Defendants-Appellees.

Appeal from the United States District Court
for the Northern District of Georgia

ON PETITION(S) FOR REHEARING AND PETI-
TION(S) FOR REHEARING EN BANC

BEFORE: NEWSOM, BRANCH and BLACK, Circuit Judges.

PER CURIAM:

The Petition for Rehearing En Banc is DENIED, no judge in regular active service on the Court having requested that the Court be polled on rehearing en banc. (FRAP 35) The Petition for Rehearing En Banc is also treated as a Petition for Rehearing before the panel and is DENIED. (FRAP 35, IOP 2)