

APPENDIX

1. September 14, 2018, Order	p. 1a
2. August 22, 2018, Order And Judgment	pp. 2a – 8a
3. May 29, 2018, Order	pp. 9a – 10a
4. May 29, 2018, Judgment	p. 11a
5. Oklahoma Statutes title 57, Chapter 7 (Supp. 2017)	pp. 12a – 16a
6. Civil Docket For Case #: 5:18-cv-00366-HE	pp. 17a – 21a
7. February 28, 2018, Ms. SuAnne Carlson letter	p. 22a

FILED
United States Court of Appeals
Tenth Circuit

UNITED STATES COURT OF APPEALS
FOR THE TENTH CIRCUIT

September 14, 2018

Elisabeth A. Shumaker
Clerk of Court

ONG VUE,

Plaintiff - Appellant,

v.

No. 18-6101

FRANK X. HENKE, Oklahoma Board of
Corrections Member, et al.,

Defendants - Appellees.

ORDER

Before BACHARACH, MURPHY, and MORITZ, Circuit Judges.

Appellant's petition for rehearing is denied.

The petition for rehearing en banc was transmitted to all of the judges of the court who are in regular active service. As no member of the panel and no judge in regular active service on the court requested that the court be polled, that petition is also denied.

Entered for the Court

Elisabeth A. Shumaker

ELISABETH A. SHUMAKER, Clerk

UNITED STATES COURT OF APPEALS

FOR THE TENTH CIRCUIT

August 22, 2018

Elisabeth A. Shumaker
Clerk of Court

ONG VUE,

Plaintiff - Appellant,

v.

FRANK X. HENKE, Oklahoma Board of Corrections Member; ERNEST E. HAYNES, Oklahoma Board of Corrections Member; MICHAEL W. ROACH, Oklahoma Board of Corrections Member; DIANNE B. OWENS, Oklahoma Board of Corrections Member; ADAM LUCK, Oklahoma Board of Corrections Member; JOHN HOLDER, Oklahoma Board of Corrections Member; KEVIN J. GROSS, Oklahoma Board of Corrections Member; DELYNN FUDGE, Executive Director, Oklahoma Pardon and Parole Board; THOMAS C. GILLERT, Chairperson of the Pardon and Parole Board; ROBERT MACY, Pardon and Parole Board Member; C. ALLEN McCALL, Pardon and Parole Board Member; MICHAEL STEELE, Pardon and Parole Board Member; ROBERTA FULLERTON, Pardon and Parole Board Member; MELISSA L. BLANTON, Pardon and Parole Staff Attorney,

Defendants - Appellees.

No. 18-6101
(D.C. No. 5:18-CV-00366-HE)
(W.D. Okla.)

ORDER AND JUDGMENT*

* After examining the brief and appellate record, this panel has determined unanimously that oral argument wouldn't materially assist in the determination of this appeal. See Fed. R. App. P. 34(a)(2); 10th Cir. R. 34.1(G). The case is therefore

Before BACHARACH, MURPHY, and MORITZ, Circuit Judges.

Proceeding pro se,¹ Ong Vue appeals from the district court's order dismissing his 42 U.S.C. § 1983 action. We affirm.

In 1998, an Oklahoma jury convicted Vue of one count of first-degree murder and two counts of shooting with intent to kill. He received a life sentence for the murder conviction and two 20-year sentences for the shooting-with-intent-to-kill convictions.

In April 2018, Vue filed this § 1983 action. He alleged that the Oklahoma Pardon and Parole Board (the Board) violated his constitutional rights to equal protection and due process by arbitrarily denying his parole applications and treating him differently than inmates who were younger than 18 years old when they committed their crimes. A magistrate judge recommended that the district court dismiss Vue's complaint for failure to state a claim. *See* 28 U.S.C. § 1915(e)(2)(B) (directing court to "dismiss the case at any time" if it determines that action "fails to state a claim on which relief may be granted"); *id.* § 1915A(b) (directing court to screen complaints filed by prisoners who "seek[] redress from a governmental entity or officer or employee of a governmental entity" and to dismiss if complaint "fails to

ordered submitted without oral argument. This order and judgment isn't binding precedent, except under the doctrines of law of the case, res judicata, and collateral estoppel. But it may be cited for its persuasive value. *See* Fed. R. App. P. 32.1; 10th Cir. R. 32.1.

¹ We liberally construe Vue's pleadings. *See Gallagher v. Shelton*, 587 F.3d 1063, 1067 (10th Cir. 2009). But we won't act as his advocate. *See id.*

state a claim upon which relief may be granted"). In so doing, the magistrate judge explained that Vue failed to state a claim under the Due Process Clause because Vue has no constitutionally protected liberty interest in being released on parole. The magistrate judge further concluded that Vue failed to state a claim under the Equal Protection Clause because he didn't allege that he was treated differently than any similarly situated individual.

Vue filed an objection to the magistrate judge's report and recommendation. Specifically, Vue challenged the magistrate judge's conclusions and also asserted, for the first time, that the Board discriminated against him because he "is nonwhite and not a U.S. citizen." R. 128. The district court rejected Vue's objections to the magistrate judge's conclusions. And to the extent Vue attempted to raise new arguments, the district court concluded that those arguments were waived and, in any event, didn't "raise [Vue's] claims to the plausible level." *Id.* at 145. Thus, the district court adopted the report and recommendation and dismissed Vue's complaint for failure to state a claim. *See* §§ 1915(e)(2)(B), 1915A(b). Vue appeals.

We "review de novo an order dismissing a prisoner's case for failure to state a claim." *McBride v. Deer*, 240 F.3d 1287, 1289 (10th Cir. 2001); *see also Kay v. Bemis*, 500 F.3d 1214, 1217 (10th Cir. 2007) (noting that de novo standard of review applies to dismissals under § 1915(e)(2)(B)). In so doing, we accept the allegations in the complaint as true. *McBride*, 240 F.3d at 1289; *see also Kay*, 500 F.3d at 1217 (stating that we apply standards from Federal Rule of Civil Procedure 12(b)(6) and determine whether allegations "plausibly support a legal claim for relief").

Vue contends that the district court erred in dismissing his action because his § 1983 complaint states claims for relief under the Fourteenth Amendment's Due Process Clause and Equal Protection Clause. *See* U.S. Const. amend. XIV, § 1.

The Due Process Clause provides that no person shall be deprived "of life, liberty, or property, without due process of law." *Id.* So to prevail on a due-process claim, an individual "must establish that one of these interests is at stake." *Wilkinson v. Austin*, 545 U.S. 209, 221 (2005). Here, Vue purports to challenge the loss of his liberty—or at least the loss of an opportunity for liberty—based on the Board's alleged failure to meaningfully consider his parole application.

"A liberty interest may arise from the Constitution itself, by reason of guarantees implicit in the word 'liberty,' or it may arise from an expectation or interest created by state laws or policies." *Id.* (citation omitted). Yet "[t]here is no constitutional or inherent right of a convicted person to be conditionally released before the expiration of a valid sentence." *Greenholtz v. Inmates of Neb. Penal & Corr. Complex*, 442 U.S. 1, 7 (1979). Thus, because Vue doesn't have a liberty interest in receiving meaningful consideration for parole under Oklahoma law, he fails to state a due-process claim. *See Shabazz v. Keating*, 977 P.2d 1089, 1093 (Okla. 1999) ("[T]here is no protect[a]ble liberty interest in an Oklahoma parole."); *Shirley v. Chestnut*, 603 F.2d 805, 807 (10th Cir. 1979) (explaining that parole in Oklahoma is discretionary).

In support of his equal-protection claim, Vue appears to assert that (1) because minors can't receive life sentences without the possibility of parole, Vue's life

sentence, in combination with his parole denials, violates the Equal Protection Clause; and (2) the Board treated him differently from other inmates because he is “a nonwhite and not a U.S. citizen.” R. 128.

The Equal Protection Clause generally guarantees “that all persons similarly situated should be treated alike.” *City of Cleburne v. Cleburne Living Ctr.*, 473 U.S. 432, 439 (1985). And Vue argues that by denying him parole or certain parole processes, the Board treated him differently than it treated certain other individuals: specifically, those who were under 18 at the time of their crimes and who are therefore constitutionally entitled to an opportunity for parole. *See Miller v. Alabama*, 567 U.S. 460, 479 (2012) (holding “that the Eighth Amendment forbids a sentencing scheme that mandates life in prison without the possibility of parole for juvenile offenders”); *Graham v. Florida*, 560 U.S. 48, 74–75 (2010) (holding that defendants who were below age of 18 “when the offense was committed may not be sentenced to life without parole for a nonhomicide crime”).

But because Vue was at least 18 years old at the time he committed his crime, this argument is self-defeating. The Supreme Court has held that the Constitution prohibits a state from denying parole eligibility to minors. *See Miller*, 567 U.S. at 479; *Graham*, 560 U.S. at 74–75. This constitutional protection has never been extended to adults. As a result, a state can rationally draw distinctions between how they consider parole applications from (1) individuals who were adults when they committed their crimes and (2) individuals who were minors when they committed their crimes. Thus, Vue’s first argument fails. *See Brown v. Montoya*, 662 F.3d 1152,

1172–73 (10th Cir. 2011) (explaining that “to assert a viable equal[-]protection claim, plaintiffs must first make a threshold showing that they were treated differently from others who were similarly situated to them” (quoting *Barney v. Pulsipher*, 143 F.3d 1299, 1312 (10th Cir. 1998))).

Vue’s second argument falls short for a different reason. His complaint doesn’t allege that the Board treated him differently because he “is nonwhite and not a U.S. citizen.” R. 128. Rather, as the district court pointed out, Vue raised this argument for the first time in his objections to the magistrate judge’s report and recommendation. Thus, we find this argument waived and decline to consider it. *See Marshall v. Chater*, 75 F.3d 1421, 1426 (10th Cir. 1996) (“Issues raised for the first time in objections to the magistrate judge’s recommendation are deemed waived.”).

For the foregoing reasons, we affirm the district court’s order. As such, Vue incurs a strike under § 1915(g). *See* § 1915(g) (explaining that dismissal of prisoner complaint for failure to state a claim counts as strike against prisoner and that after three such strikes, prisoner can’t bring any further actions in forma pauperis); *Burghart v. Corr. Corp. of Am.*, 350 F. App’x 278, 279 (10th Cir. 2009) (unpublished) (holding that prior dismissed actions count as strikes even if not filed

in forma pauperis). As a final matter, we deny as moot Vue's motion to take judicial notice of certain facts and his motion to consolidate appeals.

Entered for the Court

Nancy L. Moritz
Circuit Judge

**IN THE UNITED STATES DISTRICT COURT FOR THE
WESTERN DISTRICT OF OKLAHOMA**

ORDER

Plaintiff Ong Vue, a state prisoner appearing *pro se*, filed this § 1983 action alleging violations of his constitutional rights. Pursuant to 28 U.S.C. § 636(b)(1)(B) and (C), the matter was referred to Magistrate Judge Gary M. Purcell for initial proceedings. Judge Purcell has issued a Report and Recommendation (the “Report”) recommending that plaintiff’s complaint be dismissed pursuant to 28 U.S.C. §§ 1915(e)(2)(B) and 1915A(b) for failure to state a claim upon which relief may be granted. Plaintiff has filed an objection to the Report which triggers *de novo* review.

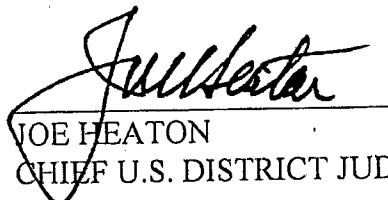
The Report concluded that plaintiff is unable to rely on Graham v. Florida and Miller v. Alabama to support his Eighth and Fourteenth Amendment claims and that he has suffered no Due Process or Equal Protection violations based on the allegations in his complaint. In response, plaintiff's objection and declaration attempt to enhance the alleged constitutional violations by focusing on the fact that he is nonwhite and not a U.S. citizen. The court concludes that plaintiff's new arguments, raised for the first time in objection to the Report, have been waived. Gonzales v. Ledezma, 417 Fed. Appx. 824, 826 (10th Cir.

2011) (citing Marshall v. Chater, 75 F.3d 1421, 1426 (10th Cir. 1996) (“Issues raised for the first time in objections to the magistrate judge’s recommendation are deemed waived.”)). Further, the simple allegation that he was discriminated against in the parole process because he is nonwhite and not a citizen does not raise his claims to the plausible level.

The remainder of plaintiff’s objections are simply reassertions of arguments raised in his complaint and properly considered by Judge Purcell. Accordingly, the Report and Recommendation [Doc. #28] is **ADOPTED**. Plaintiff’s complaint [Doc. #1] is **DISMISSED** without prejudice.

IT IS SO ORDERED.

Dated this 29th day of May, 2018.


JOE HEATON
CHIEF U.S. DISTRICT JUDGE

IN THE UNITED STATES DISTRICT COURT FOR THE
WESTERN DISTRICT OF OKLAHOMA

JUDGMENT

In accordance with the Order entered this date, this action is dismissed.

IT IS SO ORDERED.

Dated this 29th day of May, 2018.

JOE HEATON
CHIEF U.S. DISTRICT JUDGE

JOE HEATON
CHIEF U.S. DISTRICT JUDGE

App. 11a

**Additional material
from this filing is
available in the
Clerk's Office.**