## Appendix A

[J-1-2018] IN THE SUPREME COURT OF PENNSYLVANIA MIDDLE DISTRICT

LEAGUE OF WOMEN VOTERS OF PENNSYLVANIA, CARMEN FEBO SAN MIGUEL, JAMES SOLOMON, JOHN GREINER, JOHN CAPOWSKI, GRETCHEN BRANDT, THOMAS RENTSCHLER, MARY ELIZABETH LAWN, LISA ISAACS, DON LANCASTER, JORDI COMAS, ROBERT SMITH, WILLIAM MARX, RICHARD MANTELL, PRISCILLA MCNULTY, THOMAS ULRICH, ROBERT MCKINSTRY, MARK LICHTY, LORRAINE PETROSKY,<br>Petitioners

v.

THE COMMONWEALTH OF PENNSYLVANIA;
THE PENNSYLVANIA : GENERAL ASSEMBLY;
THOMAS W. WOLF, IN HIS CAPACITY AS GOVERNOR OF PENNSYLVANIA; MICHAEL J. STACK III, IN HIS CAPACITY AS LIEUTENANT GOVERNOR OF PENNSYLVANIA AND PRESIDENT OF THE PENNSYLVANIA SENATE; MICHAEL C. TURZAI, IN HIS CAPACITY AS SPEAKER OF THE PENNSYLVANIA HOUSE OF REPRESENTATIVES; JOSEPH B. SCARNATI III, IN HIS CAPACITY AS PENNSYLVANIA SENATE PRESIDENT PRO TEMPORE; ROBERT TORRES, IN HIS CAPACITY AS ACTING SECRETARY OF

## THE COMMONWEALTH OF PENNSYLVANIA; JONATHAN M. MARKS, IN HIS CAPACITY AS COMMISSIONER OF THE BUREAU OF COMMISSIONS, ELECTIONS, AND LEGISLATION OF THE PENNSYLVANIA DEPARTMENT OF STATE,

Respondents.
No. 159 MM 2017

## ORDER

## PER CURIAM

AND NOW, this $26^{\text {th }}$ day of January, 2018, in furtherance of this Court's Order of January 22,2018 , and in anticipation of the possible eventuality that the General Assembly and the Governor do not enact a remedial congressional districting plan by the time periods specified in that Order, the Court orders as follows.

Pursuant to Paragraph "Third" of our Order of January 22, 2018:

First, this Court appoints Professor Nathaniel Persily as an advisor to assist the Court in adopting, if necessary, a remedial congressional redistricting plan.

Second, the Pennsylvania General Assembly shall submit to the Court, or direct the Legislative Data Processing Center to submit to the Court, no later than January 31, 2018 at
noon, ESRI shape files that contain the current boundaries of all Pennsylvania municipalities and precincts.

Third, any redistricting plan the parties or intervenors choose to submit to the Court for its consideration shall include the following:
a. A 2010 Census block equivalency and ESRI shape file expressing the plan.
b. A report detailing the compactness of the districts according to each of the following measures: Reock; Schwartzberg; Polsby-Popper; Population Polygon; and Minimum Convex Polygon.
c. A report detailing the number of counties split by each district and split in the plan as a whole.
d. A report detailing the number of municipalities split by each district and the plan as a whole.
e. A report detailing the number of precincts split by each district and the plan as a whole.
f. A statement explaining the proposed plan's compliance with this Court's Order of January 22, 2018.

Fourth, the parties and intervenors shall submit to the Court, no later than January 31,

2018 at noon, a 2010 Census block equivalency and ESRI shape file for the maps which formed the basis for the expert testimony and reports offered into evidence in the proceedings before the Commonwealth Court. All such maps shall be labeled consistently with the parties' or intervenors' exhibits and descriptions therein.

Justice Baer files a Concurring and Dissenting Statement.
Chief Justice Saylor and Justice Mundy dissent.

Appendix B


## Appendix C

## Plan ACRU <br> Name: Map

## Measures of Compactness

|  |  |  | reddo $_{\mathbf{d}} \mathrm{KqSIO}_{\mathrm{d}}$ |  | $\begin{aligned} & x_{0}^{0} \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | N/A | N/A | N/A | N/A | N/A |
| Min | 0.21 | 1.33 | 0.2200 | 0.4700 | 0.6100 |
| Max | 0.66 | 2.10 | 0.4900 | 0.9300 | 0.8900 |
| Mean | 0.47 | 1.5761 | 0.3722 | 0.7789 | 0.8128 |
| Std. | 0.11 | 0.1795 | 0.0698 | 0.1434 | 0.0632 |
| Dev. |  |  |  |  |  |


| $\begin{aligned} & \text { E } \\ & \text { 会 } \\ & \text { En } \\ & 0 \end{aligned}$ |  |  | $\begin{aligned} & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 01 | 0.21 | 2.10 | 0.22 | 0.61 | 0.61 |
| 02 | 0.55 | 1.61 | 0.38 | 0.84 | 0.78 |
| 03 | 0.53 | 1.33 | 0.43 | 0.93 | 0.81 |
| 04 | 0.30 | 1.59 | 0.36 | 0.83 | 0.82 |
| 05 | 0.47 | 1.37 | 0.49 | 0.85 | 0.88 |

A-6

| 06 | 0.47 | 1.67 | 0.31 | 0.81 | 0.75 |
| :--- | :--- | :--- | :--- | :--- | :--- |
| 07 | 0.53 | 1.42 | 0.45 | 0.89 | 0.87 |
| 08 | 0.40 | 1.52 | 0.40 | 0.71 | 0.79 |
| 09 | 0.46 | 1.52 | 0.39 | 0.81 | 0.87 |
| 10 | 0.58 | 1.55 | 0.37 | 0.89 | 0.84 |
| 11 | 0.61 | 1.61 | 0.37 | 0.59 | 0.82 |
| 12 | 0.58 | 1.61 | 0.32 | 0.54 | 0.80 |
| 13 | 0.39 | 1.72 | 0.31 | 0.68 | 0.81 |
| 14 | 0.66 | 1.69 | 0.29 | 0.89 | 0.84 |
| 15 | 0.43 | 1.59 | 0.38 | 0.92 | 0.78 |
| 16 | 0.48 | 1.34 | 0.48 | 0.93 | 0.89 |
| 17 | 0.43 | 1.43 | 0.43 | 0.83 | 0.85 |
| 18 | 0.37 | 1.70 | 0.32 | 0.47 | 0.82 |

A-7

## Appendix D

## Plan Name: ACRU Map

## Political Subdivisions Split Between Districts

Number of subdivisions not split:
County
52

Number of subdivisions split into more than one district:
County 15

Number of subdivision splits which affect no population:
County 1

Split Counts:
County
Cases where an area is split among 2
Districts: 12
Cases where an area is split among 3
Districts: 3

County
Split Counties: District Population
Allegheny PA $12 \quad 244,910$
Allegheny PA $14 \quad 705,688$
Allegheny PA $18 \quad 272,750$

| Berks PA | 06 | 206,802 |
| :---: | :---: | :---: |
| Berks PA | 11 | 204,640 |
| Cambria PA | 05 | 40,707 |
| Cambria PA | 09 | 102,972 |
| Chester PA | 06 | 498,886 |
| Chester PA | 07 | - |
| Cumberland PA | 04 | 19,691 |
| Cumberland PA | 10 | 215,715 |
| Dauphin PA | 10 | 215,426 |
| Dauphin PA | 16 | 52,674 |
| Huntingdon PA | 09 | 39,477 |
| Huntingdon PA | 10 | 6,436 |
| Lawrence PA | 03 | 75,216 |
| Lawrence PA | 18 | 15,892 |
| Lehigh PA | 08 | 18,332 |
| Lehigh PA | 15 | 331,165 |
| Luzerne PA | 11 | 173,595 |
|  | A-9 |  |


| Luzerne PA | 17 | 147,323 |
| :--- | :--- | :--- |
| Monroe PA | 15 | 76,787 |
| Monroe PA | 17 | 93,055 |
| Montgomery PA | 07 | 32,079 |
| Montgomery PA | 08 | 62,107 |
| Montgomery PA | 13 | 705,688 |
| Northumberland | 10 | 66,175 |
| PA |  | 28,353 |
| Northumberland | 11 | 705,688 |
| PA | 01 | 705,688 |
| Philadelphia PA | 02 | 114,630 |
| Philadelphia PA | 07 | 157,194 |
| Philadelphia PA | 09 | 207,975 |

## Appendix E

Plan Name: ACRU Map

Communities of Interest - County Subdivision

| County | District | Population | \% |
| :--- | :---: | :---: | :---: |
| Subdivision |  |  |  |
| Birmingham PA | 06 | 4,208 | 100.00 |
| Birmingham PA | 07 | 0 | 0.00 |
| Chestnuthill PA | 15 | 8,257 | 48.13 |
| Chestnuthill PA | 17 | 8,899 | 51.87 |
| Coal PA | 10 | 3,515 | 33.85 |
| Coal PA | 11 | 6,868 | 66.15 |
| Dormont PA | 14 | 5,556 | 64.66 |
| Dormont PA | 18 | 3,037 | 35.34 |
| Hatfield PA | 08 | 14,639 | 84.87 |
| Hatfield PA | 13 | 2,610 | 15.13 |
| Hempfield PA | 09 | 16,873 | 39.02 |
| Hempfield PA | 12 | 26,368 | 60.98 |
| Larksville PA | 11 | 189 | 4.22 |
| Larksville PA | 17 | 4,291 | 95.78 |
| Little Beaver | 03 | 1,057 | 74.91 |
| PA |  |  |  |
| Little Beaver | 18 | 354 | 25.09 |
| PA |  |  |  |
| Lower Merion | 07 | 27,797 | 48.07 |
| PA | 13 | 30,028 |  |
| Lower Merion |  | 5,250 | 51.93 |
| PA | 10 |  | 63.5 |

A-11

| Lower Swatara |  |  |  |
| :--- | :---: | :---: | :---: |
| PA | 16 | 3,018 | 36.5 |
| Nanty-Glo PA | 05 | 203 | 7.43 |
| Nanty-Glo PA | 09 | 2,531 | 92.57 |
| Philadelphia PA | 01 | 705,688 | 46.24 |
| Philadelphia PA | 02 | 705,688 | 46.24 |
| Philadelphia PA | 07 | 114,630 | 7.51 |
| Ross PA | 12 | 24,657 | 79.27 |
| Ross PA | 14 | 6,448 | 20.73 |
| Shirley PA | 09 | 1,838 | 72.82 |
| Shirley PA | 10 | 686 | 27.18 |
| South Newton |  |  |  |
| PA | 04 | 822 | 59.44 |
| South Newton |  |  |  |
| PA | 10 | 561 | 40.56 |
| Spring PA | 06 | 2,334 | 8.61 |
| Spring PA | 11 | 24,785 | 91.39 |
| Upper Saucon |  |  |  |
| PA | 08 | 12,171 | 82.19 |
| Upper Saucon |  |  |  |
| PA | 15 | 2,637 | 17.81 |

## County Subdivisions - Listed by District

| Subdivision <br> Philadelphia PA <br> (part) | District | Population | \% |
| :--- | :---: | :---: | :---: |
| Philadelphia PA <br> (part) | District 01 | 705,688 | 46.24 |
| Little Beaver <br> PA (part) | District 02 | 705,688 | 46.24 |
| South Newton <br> PA (part) | District 03 | 1,057 | 74.91 |
|  |  | 822 | 59.44 |

A-12

| Nanty-Glo PA (part) | District 05 | 203 | 7.43 |
| :---: | :---: | :---: | :---: |
| Birmingham PA (part) | District 06 | 4,208 | 100 |
| Spring PA (part) | District 06 | 2,334 | 8.61 |
| Birmingham PA (part) | District 07 | 0 | 0 |
| Lower Merion PA (part) | District 07 | 27,797 | 48.07 |
| Philadelphia PA (part) | District 07 | 114,630 | 7.51 |
| Hatfield PA (part) | District 08 | 14,639 | 84.87 |
| Upper Saucon | District 08 | 12,171 |  |
| PA (part) |  |  | 82.19 |
| Hempfield PA (part) | District 09 | 16,873 | 39.02 |
| Nanty-Glo PA (part) | District 09 | 2,531 | 92.57 |
| Shirley PA (part) | District 09 | 1,838 | 72.82 |
| Coal PA (part) | District 10 | 3,515 | 33.85 |
| Lower Swatara <br> PA (part) | District 10 | 5,250 | 63.5 |
| Shirley PA (part) | District 10 | 686 | 27.18 |
| South Newton |  |  |  |
| PA (part) | District 10 | 561 | 40.56 |
| Coal PA (part) | District 11 | 6,868 | 66.15 |
| Larksville PA (part) | District 11 | 189 | 4.22 |
| Spring PA (part) | District 11 | 24,785 | 91.39 |
| Hempfield PA (part) | District 12 | 26,368 | 60.98 |


| Ross PA (part) | District 12 | 24,657 | 79.27 |
| :---: | :---: | :---: | :---: |
| Hatfield PA |  |  |  |
| (part) | District 13 | 2,610 | 15.13 |
| Lower Merion |  |  |  |
| PA (part) | District 13 | 30,028 | 51.93 |
| Dormont PA |  |  |  |
| Ross PA (part) | District 14 | 6,448 | 20.73 |
| Chestnuthill PA (part) | District 15 | 8,257 | 48.13 |
| Upper Saucon |  |  |  |
| PA (part) | District 15 | 2,637 | 17.81 |
| Lower Swatara |  |  |  |
| PA (part) | District 16 | 3,018 | 36.5 |
| Chestnuthill PA (part) | District 17 | 8,899 | 51.87 |
| Larksville PA (part) | District 17 | 4,291 | 95.78 |
| Dormont PA |  |  |  |
| Little Beaver |  |  |  |
| PA (part) | District 18 | 354 | 25.09 |
| Summary |  |  |  |
| Statistics |  |  |  |
| Number of County |  |  | 1,545 |
| Subdivision not split |  |  |  |
| Number of County |  |  | 342 |
| Subdivision split |  |  |  |
| Number of County |  |  | 197 |
| Subdivision split i | in two |  |  |

Number of County Subdivision split in ..... 77
three
Number of County 27
Subdivision split in four
Number of County18Subdivision split in fiveNumber of County7
Subdivision split in six
Number of County Subdivision split in ..... 4
seven
Number of County Subdivision split in eight ..... 2
Number of County ..... 3
Subdivision split in nineNumber of County1
Subdivision split in ten
Number of County Subdivision split in ..... 1
eleven
Number of County Subdivision split in ..... 0
twelve
Number of County Subdivision split in ..... 0
thirteen
Number of County Subdivision split in ..... 1
fourteen
Number of County Subdivision split in ..... 0
fifteen
Number of County Subdivision split in ..... 0
sixteen
Number of County Subdivision split in ..... 0
seventeen
Number of County Subdivision split in ..... 3
eighteen
Number of County Subdivision split in ..... 0nineteen

Number of County Subdivision split in
Number of County Subdivision split in
Total number of 1,048 splits

## Appendix $\mathbf{F}$

## Plan Name: ACRU Map

## Political Subdivisions Split Between Districts

Number of subdivisions not split:<br>County<br>Voting<br>9,239<br>District<br>Number of subdivisions split into more than one district:<br>County 15<br>Voting 17<br>District<br>Number of subdivision splits which<br>affect no population:<br>County<br>1<br>Voting<br>1<br>District<br>Split Counts:<br>County<br>Cases where an area is split<br>among 2 Districts: 12<br>Cases where an area is split<br>among 3 Districts: 3<br>Voting<br>District

Cases where an area is split among 2 Districts: 17

| County | Voting <br> District | District | Population |
| :--- | :---: | :---: | :---: |
| Split |  |  |  |
| Counties: <br> Allegheny <br> PA | 12 | 244,910 |  |
| Allegheny |  |  |  |
| PA | 14 | 705,688 |  |
| Allegheny | 18 | 272,750 |  |
| PA |  |  |  |
| Berks PA | 06 | 206,802 |  |
| Berks PA | 11 | 204,640 |  |
| Cambria PA | 05 | 40,707 |  |
| Cambria PA | 09 | 102,972 |  |
| Chester PA | 06 | 498,886 |  |
| Chester PA | 07 | 0 |  |
| Cumberland | 04 | 19,691 |  |
| PA |  |  |  |
| Cumberland | 10 | 215,715 |  |
| PA | 10 | 215,426 |  |
| Dauphin PA | 16 | 52,674 |  |
| Dauphin PA |  |  |  |
| Huntingdon | 09 | 39,477 |  |
| PA |  |  |  |
| Huntingdon | 10 | 6,436 |  |
| PA | 03 | 75,216 |  |
| Lawrence PA | 18 | 15,892 |  |
| Lawrence PA | 08 | 18,332 |  |
| Lehigh PA | 15 | 331,165 |  |
| Lehigh PA | 11 | 173,595 |  |
| Luzerne PA |  |  |  |

A-18

| Luzerne PA |  | 17 | 147,323 |
| :---: | :---: | :---: | :---: |
| Monroe PA |  | 15 | 76,787 |
| Monroe PA |  | 17 | 93,055 |
| Montgomery |  |  |  |
| PA |  | 07 | 32,079 |
| Montgomery |  |  |  |
| PA |  | 08 | 62,107 |
| Montgomery |  |  |  |
| PA |  | 13 | 705,688 |
| Northumberl |  |  |  |
| and PA |  | 10 | 66,175 |
| Northumberl |  |  |  |
| and PA |  | 11 | 28,353 |
| Philadelphia |  |  |  |
| PA |  | 01 | 705,688 |
| Philadelphia |  |  |  |
| PA |  | 02 | 705,688 |
| Philadelphia |  |  |  |
| PA |  | 07 | 114,630 |
| Westmorelan |  |  |  |
| d PA |  | 09 | 157,194 |
| Westmorelan |  |  |  |
| d PA |  | 12 | 207,975 |
| Split Voting |  |  |  |
| Districts: |  |  |  |
| Allegheny | DORMONT |  |  |
| PA | DIST 03 | 14 | 805 |
| Allegheny | DORMONT |  |  |
| PA | DIST 03 | 18 | 501 |
|  | SPRING |  |  |
| Berks PA | TWP DIST 02 | 06 | 619 |
|  | SPRING |  |  |
| Berks PA | TWP DIST 02 | 11 | 1,777 |


| Cambria PA | NANTY GLO | 05 | 203 |
| :---: | :---: | :---: | :---: |
|  | WD 02 ED 02 |  |  |
|  | NANTY GLO |  |  |
| Cambria PA | WD 02 ED 02 | 09 | 757 |
|  | BIRMINGHA |  |  |
|  | M TWP PCT |  |  |
| Chester PA | 02 | 06 | 2,751 |
|  | BIRMINGHA |  |  |
|  | M TWP PCT |  |  |
| Chester PA | 02 | 07 | 0 |
|  | SOUTH |  |  |
|  | NEWTON |  |  |
| Cumberland PA | TWP Voting | 04 |  |
|  | District |  | 822 |
|  | SOUTH |  |  |
|  | NEWTON |  |  |
| Cumberland | TWP Voting |  |  |
| PA | District | 10 | 561 |
|  | LOWER |  |  |
|  | SWATARA |  |  |
| Dauphin PA | TWP DIST 01 | 10 | 2,026 |
|  | LOWER |  |  |
|  | SWATARA |  |  |
| Dauphin PA | TWP DIST 01 | 16 | 221 |
|  | SHIRLEY |  |  |
| Huntingdon | TWP DIST |  |  |
| PA | MT. UNION | 09 | 931 |
| Huntingdon | SHIRLEY | 10 |  |
| PA | TWP DIST |  |  |
|  | MT. UNION |  | 686 |
| Lawrence PA | LITTLE | 03 |  |
|  | BEAVER |  |  |
|  | TWP |  | 1,057 |



| Northumberl and PA | COAL TWP | 11 | 128 |
| :---: | :---: | :---: | :---: |
|  | WD 07 |  |  |
|  | PHILADELP |  |  |
| Philadelphia | HIA WD 03 | 02 | 90 |
| PA | PCT 01 |  |  |
|  | PHILADELP |  |  |
| Philadelphia | HIA WD 03 | 07 | 687 |
| PA | PCT 01 |  |  |
|  | PHILADELP |  |  |
| Philadelphia | HIA WD 15 | 01 | 175 |
| PA | PCT 10 |  |  |
|  | PHILADELP |  |  |
| Philadelphia | HIA WD 15 | 02 | 781 |
| PA | PCT 10 |  |  |
|  | HEMPFIELD |  |  |
|  | TWP VTD |  |  |
| Westmorelan d PA | MIDDLETO | 09 | 627 |
|  | WN |  |  |
|  | HEMPFIELD |  |  |
|  | TWP VTD |  |  |
| Westmorelan | MIDDLETO |  |  |
| d PA | WN | 12 | 364 |

## Appendix G

## New Map Favored Democrats Compared With

 SimulationsRepublican advantage in the median congressional district compared with the average| 2016 statewide popular vote in 500 simulations and the map adopted by the court.


## Appendix H

Number of Democratic wins in the average 2016 statewide election in 500 simulated maps and the new adopted map.


Source: Upshot analysis of Jowei Chen simulations, election results from Nathaniel Kelso and Michal Migurski.

## Appendix I

The New Pennsylvania Map Is Even Better for Democrats Than the Democratic Proposals

|  |  | Proposed Democratic Plans |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Districts won by Democrats in the ... | Current Map | Governor | Lt. Gov. | Senate | House | New Map |
| 2016 pres. <br> race | 6 | 7 | 7 | 7 | 7 | 8 |
| $\begin{aligned} & 2016 \text { Senate } \\ & \text { race } \end{aligned}$ | 4 | 7 | 7 | 6 | 7 | 5 |
| Any 2016 race | 9 | 9 | 10 | 10 | 11 | 11 |
| Average of all 2016 races | 5.4 | 7.4 | 8.0 | 7.8 | 8.2 | 8.4 |
| Median 2016 Democratic pres. margin | -8.9 | -10.6 | -9.7 | -9.6 | -7.8 | -5.7 |

